Confidential

SUPPLEMENTAL EXPERT REPORT OF DR. JEFFREY B. LIEBMAN

April 3, 2019

I. EXECUTIVE SUMMARY

- 1. The communities of Cuyahoga County and Summit County, Ohio (the "Communities") are in the midst of a public health emergency due to the growth in the use of prescription opioids and the harms resulting from such use.¹ Thousands of residents have died; hundreds of infants have suffered the ill effects of neonatal abstinence syndrome; families have been separated due to the struggles with addiction; and neighborhoods have declined.² The need to respond to opioid-related social harms have diverted public sector resources from other valuable purposes while still leaving many harms unaddressed.³
- 2. I have been asked to present opinions related to (i) identifying how the Communities can best utilize the tools and practices available to implement programs aimed at furthering the communities' efforts to ameliorate and abate the crisis they face; and (ii) estimating the cost of providing these services.
- 3. Making rapid and deep progress in these two communities will require both a substantial increase in resources and effective coordination of those resources. As set forth in the Expert Report of Dr. Caleb Alexander, a community opioid abatement plan has many components, including initiatives to reduce opioid oversupply and encourage safe opioid use; and to identify and treat individuals with Opioid Use Disorder (OUD). Here I propose an Abatement Plan for the Cuyahoga and Summit communities, which includes measures to achieve the goals discussed by Dr. Alexander. The components of the Abatement Plan outlined below can be summarized in the following four categories: Treatment; Harm Reduction; Primary Prevention; and System Coordination.
 - **Treatment** includes additional capacity for detoxification, inpatient and outpatient therapy, recovery housing, and medication-assisted treatment (or MAT), resources for

¹ See T. Gilson Deposition Tr. 176:14-178:12; A. Vince Deposition Tr. 186:6-187:7.

² I understand that the Expert Report of Jonathan Gruber documents the growth in opioid shipments in the last two decades, the relationship between this growth and opioid-related mortality, and how the initial growth from the mid 1990's to 2010 precipitated the rapid growth in illicit opioid mortality in recent years. I further understand that the Expert Report of David Cutler further documents the impact of defendants' misconduct on social harms including mortality, crime, and the demand for foster care services.

³ I understand that the Expert Report of Thomas McGuire on damages estimates the costs faced by Bellwether governments due to the opioid crisis.

better connecting individuals to treatment services, and targeted interventions with high priority populations – those in jail, families in the child welfare system, and opioid-using pregnant women and new mothers.

- **Harm reduction** includes distributing naloxone, resources for needle exchange, and interventions to treat and reduce the spread of HIV and hepatitis C among intravenous drug users, as well as the provision of housing support for vulnerable populations that have high rates of opioid use.
- Primary prevention includes media campaigns to reduce opioid use and misuse and decrease the stigma of seeking treatment, school-based prevention programs, resources for law enforcement, drug disposal programs, and medical provider education.
- **System coordination** involves data collection and surveillance to track the evolution of the epidemic in the communities so that resources can be efficiently deployed to their most effective use, staffing to coordinate the overall effort so that the different pieces of the plan work effectively together, and resources for law enforcement so that individuals can be more effectively connected to services and appropriate supervision.
- 4. The types of programs and services that fall into each of these categories, as well as recommended elements of such programs and services, are described in further detail in the Expert Reports of Dr. Alexander, Dr. Theodore Parran, and Dr. Anna Lembke. As noted by Dr. Alexander, while there are many elements of an opioid-related abatement program, there is not a one-size fits-all approach to abating the problem in all communities. As set forth in my opinions below, this report focuses on and sets forth the scope of the programs and services recommended in the Abatement Plan for the Cuyahoga and Summit communities and ultimately the costs of efforts required to abate the opioid crisis in these communities.

II. QUALIFICATIONS

5. I am the Malcolm Wiener Professor of Public Policy at the Harvard Kennedy School, where I direct the Taubman Center for State and Local Government as well as the Government Performance Lab (GPL).

- 6. I received a Ph.D. in Economics from Harvard University in 1996. I have published numerous peer-reviewed journal articles, essays, and book chapters. I teach courses on the Economic Analysis of Public Policy, American Economic Policy, and Government Turnarounds. I specialize in Public Finance and Health Economics as well as state and local government policies. My research focuses on tax, budget, and health policy, impact evaluations of social programs, and strategies for making government social service agencies more effective. My CV is included as Appendix A.
- 7. I have twice served in government. From 1998-1999, I was Special Assistant to the President for Economic Policy and coordinated the National Economic Council's Social Security reform technical working group. From 2009 to 2010, I worked at the Office of Management and Budget, first as Executive Associate Director and Chief Economist and then as Acting Deputy Director. In both periods of government service, I supervised the development of cost estimates of complicated multi-faceted government initiatives, including Social Security reform, the American Recovery and Reinvestment Act of 2009, and the Affordable Care Act of 2010.⁴
- 8. The Government Performance Lab (GPL) at the Harvard Kennedy School, which I founded in 2011 and direct, provides pro bono technical assistance to state and local government agencies, mostly social service agencies, to help them improve the results they achieve for their residents. We help agencies undertake performance improvement projects by embedding recent graduates of public policy, law, and business schools in government agencies, typically for 18-24 months.
- 9. To date, GPL has undertaken close to 100 projects in more than 30 states. These projects include providing assistance in the areas of behavioral health and homelessness,

⁴ American Recovery and Reinvestment Act of 2009: Law, Explanation and Analysis: P.L. 111-5, as Signed by the President on February 17, 2009. Chicago, Ill.: CCH, 2009; United States. Compilation Of Patient Protection and Affordable Care Act: as Amended through November 1, 2010 Including Patient Protection and Affordable Care Act Health-Related Portions of the Health Care and Education Reconciliation Act of 2010. Washington: U.S. Government Printing Office, 2010.

criminal justice, education and jobs, and children and families. We currently have 40 employees, nearly all embedded in state, city, and county agencies around the country.⁵

- 10. A significant share of GPL's work has involved substance use issues. For example, we worked with the states of Connecticut and Florida to develop systems to better connect parents in their child welfare systems with substance use treatment. We have worked with Denver, Colorado and the Commonwealth of Massachusetts on identifying chronically homeless individuals with complicated mental health and substance use challenges and prioritizing them for supportive housing. We worked with the Louisville, Kentucky Metro Jail on an initiative to connect releasees to substance use treatment. We worked with Bernalillo County, New Mexico (Albuquerque), on how to most effectively spend the resources from a new behavioral health levy to combat addiction and other behavioral health challenges.⁶
- 11. I am being compensated on an hourly basis for my work on this matter at a rate of \$900 per hour and \$1,000 per hour for any deposition or trial testimony I am required to provide. I am also being reimbursed for my out-of-pocket expenses. My compensation does not depend on the outcome of the case or the substance of my opinions.
- 12. The opinions and conclusions in this report are based on information and documentation available to me at this time, and I reserve the right to supplement and revise the opinions and conclusions expressed in this report based on additional evidence or information provided to me after the date of this report. The materials I considered in preparing my analysis and forming my conclusions are attached as Appendix B.

III. SUMMARY OF OPINIONS

- 13. In this report I present the following opinions and describe the evidence and analysis related thereto:
- 14. I conclude that there is a framework within the area of applied economics by which an economist can reasonably evaluate (a) the level of abatement resources needed for the next 15 years in the communities of Cuyahoga County and Summit County, Ohio, to abate the

⁵ A full list of the projects I have overseen by jurisdiction is set forth at https://govlab.hks.harvard.edu/projects and listed in Appendix E.

⁶ Id.

opioid crisis and (b) the cost of those resources. In particular, an economist can use data regarding the target populations and their service needs as well as community input and the opinions of other medical and epidemiological experts to develop the scope of programming needed in order to address the opioid crisis in these communities. As discussed further below, the economist can utilize standard and widely accepted tools of empirical economic analysis and public sector budgeting, as informed by professional experience and judgment, to estimate the costs of providing this programming.

- 15. My analysis estimates the cost of abatement programming required from 2020-34 to abate the harms in the two communities resulting from the opioid crisis. The economic literature on public health recognizes that it is not realistic to assume that health policies will help all affected individuals -- even the best designed policies will not be successful in reaching every member of a target population, and some addicted individuals will choose not to receive treatment when available.
- 16. Instead, the analysis attempts to estimate the costs to implement a policy based on a feasible and realistic view of what can be achieved. Estimates of the cost of treatment -- the largest component of cost under the Abatement Plan -- are based on the view that, even with intensive expansion of resources, the number of individuals with opioid use disorder (OUD) who receive treatment (currently about 20 percent of the OUD population) will double to 40 percent, and the number of individuals who currently receive Medication Assisted Treatment, roughly seven percent of the OUD population, will quadruple to 27 percent. These projections are discussed further below.⁷
- 17. As discussed further below, the Abatement Plan identifies four major area of needed services: treatment programs, harm reduction programs, prevention programs, and system coordination efforts. Several specific programs are identified in each category (see Figure 1). This report presents costs estimates for seven major programs which are expected to account for a large portion of the program costs. I intend to supplement this report with cost estimates for the remaining programs after reviewing information recently provided in discovery

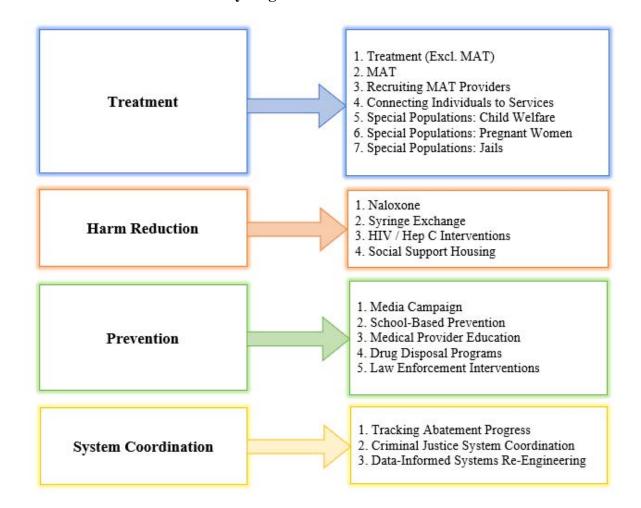
⁷ My estimates of plan costs are not reduced to reflect costs arising in connection with heroin use in the community where the individual had never used prescription opioids.

and related information. My analysis does not address how abatement costs should be shared among various entities or parties.

Figure 1

Elements for the Community Abatement Strategy

Cuyahoga and Summit Counties



18. Based on my study of the abatement needs of the Cuyahoga and Summit communities and application of the methodologies and analysis described in this report, I estimate that implementation of the programs of Abatement Plan evaluated to date will cost \$5.0 billion in Cuyahoga County and \$2.2 billion in Summit County over the next 15 years. These totals reflect estimates of the largest categories of costs currently faced by the Cuyahoga and Summit Communities in abating the opioid crisis as well as estimates of additional costs needed to make greater progress in abating opioid disorders. In addition, I am informed that the costs of

certain services contemplated in the Plan have been or will be provided in documents or testimony from the Counties. To the extent that the costs of additional elements of the Plan are required, I am prepared to supplement this Report. Estimates of the annual elements of the costs of each of these programs for which costs have been estimated and the sources of the data used in developing these estimates are reported in an appendix to this report. ⁸ I understand other expert reports also discuss the effectiveness of these interventions at reducing mortality and morbidity associated with opioid addiction. ⁹

- 19. Available studies indicate that an intensive effort like the one described in this plan is needed to address the problems faced in these communities because of the opioid epidemic and further indicate that implementation of such a range of programs will result in reduced mortality and morbidity associated with opioid addiction.¹⁰
- 20. Because it is possible that the epidemic will evolve in ways that either reduce or increase the need for resources relative to my primary estimates, it is appropriate for me as an economist to provide a range of estimates for lower cost and higher cost scenarios.¹¹ It is also important to build in feedback mechanisms into the Abatement Plan, so that the level of abatement resources and the allocation of those resources can be adjusted over time as new information about needs becomes available.

⁸ The Abatement Plan provides estimates for certain of the largest resource needs in these communities. In particular, and as set forth in Tables 1 and 2 below, costs are estimated for the following categories: treatment, MAT, recruiting providers to administer MAT, naloxone, the syringe exchange program, a mass media campaign, and school-based prevention. In addition, I am informed that the costs of certain services contemplated in the Plan have been or will be provided in documents or testimony from the Counties. To the extent that the costs of additional elements of the Plan are required, I am prepared to supplement this Report.

⁹ I understand that these are discussed in the Expert Reports of Anna Lembke, Caleb Alexander, and Katherine Keyes.

¹⁰ Pitt, Allison L., Keith Humphreys and Margaret L. Brandeau. "Modeling Health Benefits and Harms of Public Policy Responses to the US Opioid Epidemic." AJPH Open Themed Research Vol. 108 no. 10 (Oct 2018): 1394-1400. Pitt, et al. conclude that "[p]olicies that focus on services for currently addicted people provide health benefits immediately without causing harm. However, no epidemic has ever been averted solely by treating single affected cases. Instead, portfolios of policies will likely be required, including those that prevent addiction, treat addiction, and mitigate its effects." (at 1399).

As an example, see the range of projections of future opioid deaths presented in M. Blau, "STAT forecast: Opioids could kill nearly 500,000 Americans in the next decade," https://www.statnews.com/2017/06/27/opioid-deaths-forecast (June 27, 2017).

21. The rationale and justification for these opinions are set forth in more detail in the remainder of this report.

IV. BACKGROUND ON THE OPIOID EPIDEMIC IN CUYAHOGA AND SUMMIT COUNTY AND UNMET NEEDS

- 22. The nationwide opioid epidemic is hitting the Cuyahoga and Summit communities particularly hard. The Cuyahoga County Opiate Task Force has estimated that as of 2016, 73,200 Cuyahoga residents misuse or abuse prescription opioids each year in the county and that 20,562 of them make the switch to heroin each year. Dioid-related overdose deaths in Cuyahoga County increased from 93 in 2005; to 191 in 2012; to 524 in 2017 as the use of Fentanyl spread. In Summit County, the number of opioid-related overdose deaths rose from less than 20 in 2005 to 60 in 2012 to 190 in 2017. In understand that the Expert Report of Jonathan Gruber documents that the per capita overdose death rate in Cuyahoga County is among the highest county-level rates in the nation. And these mortality rates understate the true magnitude of opioid-related health risks since many additional individuals overdosed but were saved by application of opioid antagonists such as naloxone by first responders. The Cuyahoga medical examiner reports that nearly 900 people were saved in Cuyahoga county through project DAWN (Deaths Avoided with Naloxone) in 2017.
- 23. Hundreds of children are being adversely affected by the opioid crisis in both communities. Between 2013 and 2017, Summit County reported 426 hospitalizations due to neonatal abstinence syndrome (NAS) and Cuyahoga County reported 629. In 2017 alone, Summit County reported 79 hospitalizations due to NAS in 2017; Cuyahoga County reported 137 NAS hospitalizations.
- 24. As discussed further below, obtaining information about local conditions and service gaps from local experts is a key element in the design of government policy and is a

¹² Cuyahoga County Opiate Task Force Report, 2016.

¹³ Source: Multiple Causes of Death Data, accesses on CDC Wonder.

¹⁴ Source: Multiple Causes of Death Data, accesses on CDC Wonder.

¹⁵ Cuyahoga County Medical Examiner's Office, Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County, http://medicalexaminer.cuyahogacounty.us/pdf_medicalexaminer/enf-

 $US/HeroinFentanylReports/090718-HeroinFentanylCocaine-ME-report-Aug.pdf (Sep.\ 17,\ 2018),\ p.\ 5.$

¹⁶ Source: https://odh.ohio.gov/wps/wcm/connect/gov/4cad708c-ba99-4b8b-b425-

⁰¹cfef119c5d/2017+NAS+County+Table+12.3.2018.pdf?MOD=AJPERES&CONVERT_TO=url&CAC HEID=ROOTWORKSPACE.Z18_M1HGGIK0N0JO00QO9DDDDM3000-4cad708c-ba99-4b8b-b425-01cfef119c5d-muueFzr

standard element in the framework used in GPL projects. In the initial phase of this project, I had extensive conversations about opioid-related issues with local government officials, law enforcement officials, medical practitioners, and social service provides. A list of individuals interviewed in the process is attached as Appendix C. Each of these individuals stressed that needs for opioid-related services often go unmet due to the limitations of available resource and related obstacles to providing opioid-related services. This section briefly summarizes some observations based on these conversations, information provided in response to these conversations, and transcripts of depositions of community members. My abatement plan takes into account the information I learned in these interviews.

- 25. My discussions with local law enforcement officials indicated that EMS, police, and fire department resources are being diverted from other activities in order to respond to opioid overdoses. The Cleveland Police Department reports that officers who previously were assigned to disrupting the operations of drug dealers now spend all of their time investigating overdose deaths. ¹⁷
- 26. While additional treatment resources have been added, there is neither enough treatment capacity nor sufficient coordination to connect individuals who need treatment for opioid addiction to get services. In addition, in Summit County, the director of the ADM Board reports that only about 20 percent of individuals with overdose deaths had previously received services and that their working assumption is that only 10 percent of the people needing help get it. ¹⁸ The Summit Opioid Task Force reports wait times of 26 days for residential treatment. ¹⁹ However, local experts also note that people can only be put on wait lists for services after they have had their need assessed, and if there were a sufficient number of assessors, the waiting lists for treatment would appear much greater. ²⁰ Lack of 24-7 access to treatment misses the oftennarrow window of opportunity when a person may be open to entering treatment, for example after an overdose.

¹⁷ Deposition of Gary Gingell, November 20, 2018, pp. 237, 175-176.

¹⁸ Call with G. Craig of Summit County Alcohol, Drug Addiction & Mental Health Services Board, July 3, 2018.

¹⁹ Summit County Opiate Task Force, Key Stakeholders Annual Meeting, Meeting Notes 6/25/2018 (SUMMIT_ 001164135), at p. 2.

²⁰ Comment by D. Skoda at Round-table Meeting with Representatives of the Summit County Community, July 11, 2018.

27. Based on this review and my experience as an economist and policy analyst, significant needs in the Cuyahoga and Summit Communities are currently going unmet and significant additional resources are required in order to meet the demand for opioid-related services.

V. FRAMEWORK AND METHODOLOGY

- 28. As noted above, the development of the Abatement Plan for the Cuyahoga and Summit Communities and estimation of the funding needed for this plan applies the general methodological framework used in my prior analysis of government programs, in my academic and government work, as well as in the nearly 100 projects that have been implemented under my direction at the GPL. My framework follows the standard approaches used by the Congressional Budget Office²¹, the President's Office of Management and Budget²² and the Government Accountability Office²³ in estimating costs and projecting budgets.
- 29. To estimate the cost of implementing the Abatement Plan, I first gathered qualitative information about the need for opioid-related services in the Cuyahoga and Summit communities, including assessments of the populations in need of services, existing infrastructure and service gaps, and information on the contours and severity of the epidemic. This initial information gathering phase of my analysis involved meetings and phone calls with community members involved in addressing the opioid crisis, including medical service providers, social service providers and individuals in government. Information gained in this review helped to identify the services needed in the Cuyahoga and Summit communities, the extent to which services can be expanded, the length of the "ramp up" period, and the length of time for which services are likely to be needed.

²¹ Congressional Budget Office, "How CBO Prepares Cost Estimates," (February 2018) (https://www.cbo.gov/system/files/115th-congress-2017-2018/reports/53519-costestimates.pdf)

²² Executive Office of the President, Office of Management and Budget, "Circular No. A-11, Preparation, Submission and Execution of the Budget," (June 2018).

²³ Government Accountability Office, "GAO Cost Estimating and Assessment Guide," (March 2009) (https://www.gao.gov/new.items/d093sp.pdf)

- 30. Second, I have collected data measuring the extent of the opioid crisis and current response efforts in the Cuyahoga and Summit communities. This has included the review of public data on the extent of OUD; analyses on the quality and reliability of available OUD data; and information on OUD treatment programs in these communities. This analysis has also included efforts to estimate the costs of opioid treatment, harm reduction, prevention, and system coordination.
- 31. Finally, I have reviewed the published literature on remedies to the opioid epidemic, on the effectiveness of proposed interventions, and on the experience of other communities that have adopted similar interventions. ²⁴
- 32. As noted, the approach of identifying the target population, assessing population needs, selecting the set of programs that can best meet these needs, and then estimating the costs of providing the programming is widely applied in public economics and policy analysis. Evaluating community needs based on quantitative data and then verifying the estimates based on information obtained from local experts is also standard practice. Analysis of related topics such as program design and implementation, budgeting, and forecasting are central to the curriculum at the Harvard University's Kennedy School of Government where I teach courses in the "Economic Analysis of Public Policy" and "Government Turnarounds" which directly relate to these topics. As GPL's name suggests, setting performance-based goals for projects and implementing on-going monitoring and continuous improvement efforts to enable projects to meet their goals is a significant part of the Lab's work and has been a primary emphasis of the projects that I direct there. Policy design and evaluation also requires the exercise of

²⁴ Examples of the literature reviewed include: Centers for Disease Control and Prevention, *Evidence-Based Strategies for Preventing Opioid Overdose: What's Working in the United States.* 2018.

Brooklyn, Johan and Stacey C. Sigmon, "Vermont Hub-and-Spoke Model of Care For Opioid Use Disorder: Development, Implementation, and Impact," *Journal of Addiction Medicine* 2017, 11(4): 286-292. Hernandez, Yamilette et al., "How Massachusetts, Vermont, and New York are Taking Action to Address the Opioid Epidemic," *American Journal of Public Health*, 2018, 108:12, 1621-1622. U.S. Department of Health and Human Services (HHS), Office of the Surgeon General, *Facing Addiction in America: The Surgeon General's Spotlight on Opioids.* Washington, DC: HHS, September 2018. National Academies of Sciences, Engineering, and Medicine. 2017. *Pain management and the opioid epidemic: Balancing societal and individual benefits and risks of prescription opioid use.* Washington, DC: The National Academies Press.

professional judgement, which I have developed over the past 22 years in undertaking related types of analyses.

VI. OVERVIEW OF ABATEMENT PLAN

A. Origins of the Abatement Plan

- opioid use and opioid deaths have followed a common set of strategies. They have increased the availability of treatment, including MAT. They have reduced obstacles that prevent individuals from obtaining access to the available treatment. They have invested in harm reduction, increasing access to naloxone and fentanyl test strips to prevent deaths among those still misusing opiates and taking steps to minimize the spread of HIV and Hepatitis C among heroin users. They have invested in primary prevention to reduce the number of individuals that newly develop Opioid Use Disorder. They have put resources into system coordination so that new developments are tracked and quickly responded to, resources are allocated effectively, and the rate of individuals falling through the cracks because of failed handoffs is minimized.
- 34. The Abatement Plan outlined and evaluated in this report builds on approaches that have been implemented in other areas and shown to be effective.²⁵ The Abatement Plan also builds on abatement strategies currently being developed in the Cuyahoga and Summit communities.
- 35. For example, in February March 2018, Summit County convened a group of government and other stakeholders in the County to identify resources, gaps, and barriers in the existing systems for responding to the opioid crisis.²⁶ The group also aimed to better meet treatment needs of adults with opioid addiction in contact with the criminal justice system. At this meeting, results of a recent Sequential Intercept Mapping (SIM) exercise were presented,

²⁵ See, for example: Centers for Disease Control and Prevention, Evidence-Based Strategies for Preventing Opioid Overdose: What's Working in the United States. 2018; U.S. Department of Health and Human Services (HHS), Office of the Surgeon General, Facing Addiction in America: The Surgeon General's Spotlight on Opioids. Washington, DC: HHS, September 2018. National Academies of Sciences, Engineering, and Medicine. 2017. Pain management and the opioid epidemic: Balancing societal and individual benefits and risks of prescription opioid use. Washington, DC: The National Academies Press.

²⁶ See Summit County, Sequential Intercept Mapping and Action Planning for Opioid Epidemic Response, March 20, 2019 (SUMMIT 000349556).

which provided a comprehensive picture of how people with substance use disorders and cooccurring disorders flow through the Summit County criminal justice system, including six "intercept points" and an action plan. ²⁷ The Abatement Plan adds resources at many of these intercept points to better connect individuals in need of opioid use treatment and other services to these services and implements many of the types of programs recommended in the mapping exercise.

- 36. Similarly, the Cuyahoga County Opiate Task Force has proposed and implemented a number of strategies to combat the opioid epidemic in conjunction with its partners, including, but not limited to: (1) increasing naloxone accessibility to the community by making the reversal kits available through pharmacies and Project DAWN locations; (2) educating local law enforcement on the benefits of carrying naloxone; (3) participating in biannual drug take-back days; (4) establishing medication drop boxes; (5) expanding substance use disorder services in MetroHealth emergency departments; (6) providing Safer Opioid Prescribing town hall trainings for prescribers; and (7) targeted media campaigns for heroin/fentanyl prevention and awareness.²⁸ The Abatement Plan incorporates and expands on many of these programs.
- 37. Furthermore, in their planning exercises, the Cuyahoga and Summit communities have recognized the need for improved coordination of systems to expand access to MAT. One of the tools for accomplishing this the Hub-and-Spoke Model, described in the Alexander Report, and previously implemented in Vermont.²⁹ The Hub-and-Spoke model uses a limited number of specialized, regional addictions treatment centers (called "hubs") that collaborate with dispersed providers spread elsewhere in the community (called "spokes"). The hubs provide intensive treatment to patients and consult with medical providers treating patients in the general

²⁷ The six intercept points identified are Prevention/Treatment/Regulation, First Contact and Emergency Services, Initial Detention/Initial Court Hearings, Jails and Courts, Reentry, and Probation/Community Supervision.

²⁸ See Cuyahoga County Board of Health, "2018 Injury Prevention Report," available at http://opiatecollaborative.cuyahogacounty.us/pdf OpiateCollaborative/en-US/2018AnnualReport.pdf, pp. 2-3, 7; Cuyahoga County Opiate Task Force Report 2016, available at http://www.ccbh.net/wp-content/uploads/2017/07/2016-CCOTF-Annual-Report.pdf, at pp. 4, 5.

²⁹ Brooklyn, Johan and Stacey C. Sigmon, "Vermont Hub-and-Spoke Model of Care For Opioid Use Disorder: Development, Implementation, and Impact," Journal of Addiction Medicine 2017, 11(4): 286-292.

practice spokes. Under this model, each MAT patient has an established hub, a single MAT prescriber, a pharmacy home, access to a general practice provider who are the medical community, and nurses and clinicians at spoke locations. The approach helps avoid coordination problems resulting from state and federal regulations that limit the ability of providers to offer different forms of MAT (e.g., methadone, buprenorphine, and naltrexone), and facilitates the provision of counselling and related services.

B. Elements of the Abatement Plan

- 38. As summarized in Figure 1 above, there are four elements of the Abatement Plan:
 - Treatment for individuals with OUD
 - Harm reduction, including widespread distribution of naloxone and resources for syringe exchanges;
 - Primary prevention programs, including media campaigns, school-based prevention programs, and expanded resources for law enforcement; and
 - System coordination to track the evolution of the epidemic, coordinate the different pieces of the abatement effort, and improve handoffs between the medical and criminal justice systems.
- 39. The remainder of this section briefly describes the key elements of the plan. Additional details of the Abatement Plan, including the parameters used in projecting costs, are presented in Appendix D, which presents the cost calculation and identifies the supporting data.

C. Overview of Treatment Services Under Abatement Plan

40. Treatment elements of the Abatement Plan include the provision of treatment services, such as detoxification, inpatient and outpatient therapy, recovery housing, and medication-assisted treatment (or MAT), resources for better connecting individuals to treatment services, and targeted interventions with high priority populations – those in jail, families in the child welfare system, and opioid-using pregnant women. Each of these is briefly addressed in turn.

1. Treatment Services: Non-MAT

- 41. The American Society of Addiction Medicine (ASAM) identifies the range of services a community needs to provide to appropriately treat addiction and substance-related disorders. These include services for managing withdrawal and related symptoms as well as the provision of a range of psychological counselling and support services. The Abatement Plan would expand the range and scale of services available in the Cuyahoga and Summit communities, including detoxification, residential, partial hospitalization, intensive outpatient, outpatient, recovery housing, and treatment facilities for parents with children.
- 42. Estimates of the cost of providing treatment services (other than MAT), including the costs of the facilities, under the Abatement plan are summarized in Appendix D, Tables C.1 and S.1 in Appendix D. The cost estimates anticipate that the number of individuals that receive treatment will ramp up over four years such that the number of individuals receiving treatment for OUD will double between 2020 and 2023.³⁰ I understand that the Expert Report of Anna Lembke explains that an effective Abatement Plan could expand its reach in this way by 2024.

2. Treatment Services: MAT

- 43. A central element of the Abatement Plan is to increase patient access to MAT including buprenorphine, methadone and naltrexone, as part of the broader treatment program. Estimates of the cost of providing MAT need to recognize that not all individuals with OUD will avail themselves of such programs and that it will take some time to equip enough providers with the capacity to offer expanded services. Program costs are estimated under the assumption that the share of individuals in treatment that receive MAT will increase from one-third to two-thirds within four years. Available evidence indicates that some individuals will need to receive MAT for many years and that rates of relapse and return to MAT are high so resources will be required through at least 2034 to ensure that patients continue to have access to MAT.
- 44. The cost estimates anticipate that the number of individuals who receive MAT in the Communities will expand over the next four years from approximately seven percent of the

³⁰ I assume that in 2020, 20% of individuals with OUD receive treatment in the Cuyahoga and Summit communities, based on the available data on treatment prevalence for individuals with OUD. See for example, SAMHSA/HHS: An Update on the Opioid Crisis, March 14, 2018 at p. 2: "Only 20% with OUD received specialty addiction treatment."

OUD population currently to approximately 27 percent. I understand that the Expert Report of Anna Lembke explains that an effective Abatement Plan could expand its reach in this way by 2024.

45. Estimates of the cost of providing MAT services under the plan are summarized in Appendix D Tables C.2 and S.2.

3. Recruiting Treatment Providers

- 46. The State of Ohio reports that "Ohio's existing prescriber workforce is inadequate to meet the MAT need," with only two percent of the physician workforce licensed to prescribe buprenorphine, and "most of these physicians are believed to be in the behavioral health field, which means that patients would have limited access to MAT through other physician practices like primary care . . ."³¹ A study of Ohio specialty treatment organizations found that half reported insufficient prescribing capacity.³² Lack of primary care physicians willing and equipped to manage patients receiving MAT is a major barrier to a successful "hub and spokes" model where specialty facilities manage patients through acute stages of their care and then hand patients off to primary care providers to manage the longer-term chronic phase of care.
- 47. In order to achieve the increased treatment levels described above, additional staff is needed to recruit primary care providers to obtain DEA licenses and become MAT providers. The Abatement Plan calls for funding of six full time nurse practitioners in Cuyahoga and Summit Counties to perform these services.
 - 48. This estimate is presented in Appendix D, Tables C.3 and S.3.

4. Connecting Individuals to Services

49. As discussed above, it can be hard to coordinate treatment for opioid use disorder in Cuyahoga and Summit counties. Many of the hospital emergency departments lack the staff

³¹ Ohio Department of Mental Health and Addiction Services, Workforce development as Part of the 21st Century Cures Act.

³² Todd Molfenter, Carol Sherbeck, Mark Zehner, and Sandy Starr. Buprenorphine Prescribing Availability in a Sample of Ohio Specialty Treatment Organizations, J. Addictive Behav, Ther. Rehabil. 2015 4(2).

necessary to connect overdose patients to treatment. Treatment can be difficult to access outside of business hours, and there is a lack of resources to transport people to treatment.

- 50. The Abatement Plan includes staffing for a 24 hour a day / 7 days a week treatment connector hot line that could receive calls from individuals seeking treatment and from family members, emergency responders, or medical professionals trying to connect individuals to treatment services. It also includes resources to staff each major hospital emergency departments with social workers and recovery coaches who can connect individuals with substance use disorders to treatment. The Abatement Plan anticipates that new staff members will be required in Cuyahoga and Summit Counties to connect individuals to services. The plan also includes resources to pay for transportation to treatment sites for individuals who do not have a car.
- 51. The final component of "connections to services" is an expansion of web-based referral capacity. Research has shown that some individuals are more comfortable learning about treatment options and enrolling in treatment online rather than via a phone call or in person conversation.
- 52. Estimates of the costs of connecting individuals to services and treatment are summarized in Appendix D, Tables C.4 and S.4.

5. Special Population: Child Welfare

- 53. The United States Department of Health and Human Services (HHS) concluded that parental "[s]ubstance use, including opioid misuse, has downstream effects on children's welfare and family stability, and these in turn can place a substantial burden on communities."³³ The HHS report further found that counties with higher rates of drug overdose deaths and drug-related hospitalizations also have higher child welfare caseload rates and that substance use related cases are associated with more complex and severe child welfare cases.³⁴
- 54. The Abatement Plan provides the following resources for child welfare-involved families:

³³ ASPE Research Brief, US Department of Health and Human Services, "The Relationship between Substance Use Indicators and Child Welfare Caseloads," Revised March 9, 2018, p. 7.

³⁴ ASPE Research Brief, US Department of Health and Human Services, "The Relationship between Substance Use Indicators and Child Welfare Caseloads," Revised March 9, 2018, p. 1.

- Additional social workers to allow smaller caseloads for case workers managing complex cases involving substance abuse;
- Family advocates peer coaches who have themselves recovered from substance use
 to assist parents in addressing their addictions;
- A trauma counselor in each community to provide services and advice to staff
 members at the Divisions of Children and Family Services who are managing cases in
 which parents or caregivers have died from drug overdoses.;
- Additional employees in Cuyahoga and Summit Counties to recruit foster families for placements of children affected by the opioid epidemic.
- Boarding costs for the placement of affected children in foster care.
- 55. Estimates of the abatement costs associated with child welfare services are summarized in Appendix D, Tables C.5 and S.5.

6. Special Populations: Pregnant Women

- 56. Prenatal exposure to drugs, and opioids in particular, have been an increasing issue in Ohio and in the Cuyahoga and Summit Communities. In 2016 alone, nearly 2,200 mothers in Ohio had an opioid drug abuse or dependence issue at the time of delivery.³⁵ Between 2013 and 2017 nearly 630 infants in Cuyahoga County and nearly 420 infants in Summit County were hospitalized due to Neonatal Abstinence Syndrome (NAS) resulting from exposure to opioids and other drugs in utero.³⁶
- 57. In addition to the treatment alternatives described above, the Abatement Plan provides resources for a maternal-infant home visiting program that provides specially trained nurses to regularly visit with new mothers and mothers-to-be with opioid use disorder to provide coaching on health and parenting, including substance use treatment.³⁷

³⁵ 2017 Ohio Neonatal Abstinence Syndrome Report, available at https://odh.ohio.gov/wps/portal/gov/odh/know-our-programs/violence-injury-prevention-program/media/nas-datatable-2017.

³⁶ 2017 Ohio Neonatal Abstinence Syndrome County Report, available at https://odh.ohio.gov/wps/portal/gov/odh/know-our-programs/violence-injury-prevention-program/resources/NAS Hospital Reporting in Ohio.

³⁷ The federal program is described at: https://mchb.hrsa.gov/sites/default/files/mchb/MaternalChildHealthInitiatives/HomeVisiting/pdf/program brief.pdf

58. Estimates of these costs are summarized in Appendix D, Tables C.6 and S.6.

7. Special Population: Jails

- 59. It is widely recognized that a substantial share of jail inmates have substance misuse problems. ³⁸ The high OUD rates create challenges for the jail system: inmates going through detoxification require medical attention and additional staff care. However, currently both Cuyahoga and Summit County jails typically house such inmates within the general population. As a result, at times inmates need to be transported and housed in a hospital during this process at significant expense to the counties. And without sufficient resources to be able to start substance abuse treatment while inmates are in jail or to connect them effectively to treatment options upon release, the jails observe individuals committing opioid-related offenses soon after release and cycling back into jail.
- 60. The Abatement Plan would approximately double substance abuse treatments at Cuyahoga County's Bedford Heights and Euclid facilities and would add a detoxification unit at Cuyahoga County jail. Services also will be expanded in Summit County. Plans call for hiring additional social workers in Cuyahoga and Summit Counties to connect newly released inmates with OUD with treatment and transition services. Transitional housing also would be made available to a portion of inmates with OUD being released from prison.
- 61. Estimates of these abatement costs for the jails are summarized in Appendix D, Tables C.7 and S.7.

D. Overview of Harm Reduction Services Under the Abatement Plan1. Naloxone

62. Naloxone is an opioid antagonist that has proven to be highly successful in reducing mortality when delivered to individuals experiencing an opioid-related overdose.³⁹ Naloxone is often administered by first responders, such as individuals from the divisions of Emergency Medical Services, Fire and Police. However, first responders may not arrive in time

³⁸ CUYAH_003505168 ("The CCCC currently provides housing and services for 26,000 inmates annually, the majority are inmates under a pre-trial status. Of this population, approximately 75% have a substance use disorder.)

³⁹ See National Institute on Drug Abuse, "Opioid Reversal with Naloxone (Narcan, Evzio)," revised April 2018, available at https://www.drugabuse.gov/related-topics/opioid-overdose-reversal-naloxone-narcan-evzio.

to administer naloxone and prevent a death. Indeed, the communities have already begun distributing naloxone kits to individuals through Project DAWN programs. I understand that Dr. Theodore Parran explains that fatalities from opioid-related overdoses would be reduced if naloxone kits were made more widely available to individuals with OUD, to their friends and family members, and if kits continue to be available to all first responders in the communities. He recommends that, on a community-wide basis, 3 to 9 doses (1.5 to 4.5 naloxone kits) be made available for each opioid-dependent individual, including individuals in treatment. Kits would be made available to the individuals, as well as their relatives and close friends.

- 63. Recognizing that not all individuals with OUD and their family and friends would take advantage of the plan, the Abatement Plan anticipates that two naloxone kits would be distributed in the community per year for each individual with OUD. These kits have a shelf life of two years and thus will need to be replaced regularly, even if not used. The Abatement Plan also provides for two public health employees in Cuyahoga County and one in Summit County to coordinate the logistics of the distribution program.
- 64. The Abatement Plan also continues to provide for sufficient naloxone availability for all first responders in the communities. In particular, based on 2017 purchasing data for the City of Cleveland the plan assumes that approximately 12,000 doses of naloxone will be purchased each year in Cuyahoga County and approximately 5,200 doses of naloxone will be purchased in Summit County, both to replace naloxone doses that have been used and those that have expired.
- 65. Appendix D Tables I, C.8 and S.8 reports estimates of Naloxone-related costs under the Abatement Plan.

2. Syringe Exchange Programs

66. Both communities operate needle exchange programs where intravenous drug users can exchange used needles for clean needles. Such programs have been shown to reduce infections with HIV and hepatitis C. In addition, these programs can counsel drug users on treatment options, encourage users to be tested for HIV and hepatitis C, and distribute fentanyl strips. The Abatement Plan would increase the number of syringe exchange locations in each community and expand the hours that they are open. Specifically, it would increase the needles exchanged in Cuyahoga County by 50 percent and the needles exchanged in Summit County by two-thirds.

67. Appendix D, Tables C.9 and S.9 report estimates of costs of the Syringe Exchange Program.

3. HIV/Hepatitis C Interventions

- 68. Intravenous use of heroin and other opioids is associated with an elevated risk of infection with HIV and hepatitis C.⁴⁰ Treating those infected with HIV and hepatitis C can reduce the harm to the individuals and reduce the spread of these diseases to others. The abatement plan includes resources for individuals who inject opioids to receive screening for HIV and hepatitis C, as well as resources to treat those whose HIV and hepatitis C was obtained from injection of opioids.
- 69. Estimates of these costs of HIV/Hepatitis C interventions are reported in Appendix D, Tables C.10 and S.10.

4. Social Support Housing

- 70. Research shows that unstable housing is associated with a higher risk of overdose death among those with substance use disorders.⁴¹ The Abatement Plan proposes to provide two kinds of housing resources. The first is transitional housing for individuals with a history of opioid misuse being released from jail or prison.⁴² The second is permanent supportive housing for homeless individuals with a history of opioid misuse.
- 71. Estimates of these social support housing costs under the Abatement Plan are reported in Appendix D, Tables C.11 and S.11.

E. Overview of Prevention Services Under the Abatement Plan

72. The primary prevention portion of the Abatement Plan aims to prevent individuals from becoming opioid users and misusers. It would allocate resources for a community-wide media campaign, for school-based prevention programs, for medical provider education and outreach, for drug disposal programs, and for law enforcement interventions. Each of these is briefly addressed in turn.

⁴⁰ https://www.drugabuse.gov/publications/research-reports/heroin/why-are-heroin-users-special-risk-contracting-hivaids-hepatitis-b-c]

⁴¹ For example, a Massachusetts Department of Health study found that the opioid-related death rate for individuals experiencing homelessness was 16 to 30 times greater than the rest of the population. (https://www.mass.gov/files/documents/2017/08/31/data-brief-chapter-55-aug-2017.pdf)

⁴² This component is covered in the Special Populations: Jails cost category.

1. Media Campaigns

- 73. Media campaigns can play several important roles in combatting the opioid epidemic. First, they can educate individuals about the risks associated with prescription opioids so that they can make informed decisions about approaches to pain management. Second, they can educate individuals about the safe use of opioids, such as the benefits of keeping the duration of prescription opioid use as short as possible and of disposing of unused pills. Third, they can make individuals aware of specific resources available in their community such as drug disposal programs. Fourth, media campaigns can reduce the stigma associated with seeking treatment and also provide information to individuals about how to access treatment. The Abatement Plan provides resources to each community in line with prior successful public health media campaign's such as the FDA's "The Real Cost" media campaign to prevent youth from using tobacco.⁴³
 - 74. The cost estimates are provided in Appendix D Tables C.12 and S.12.

2. School-based Prevention Programs

- 75. The proposed school-based prevention program combines an evidence-based universal prevention effort with intensive referral and case-management effort for students showing early signs of being at risk for substance abuse.
- 76. Evidence-based school-wide programs such as LifeSkills Training (LST) and Project Towards No Drug Abuse (TND) have been shown to reduce adolescent substance use in multiple randomized trials demonstrating long-term effects.⁴⁴ In the abatement plan, I assume that programming is delivered to every student from sixth grade through twelfth grade approximately 106,000 students in the Cuyahoga community and approximately 46,000 in the Summit community. Schools can also play an important role in identifying students who are showing early signs of being at risk for substance abuse and connecting those students to services. School districts such as New Haven have set up and staffed programs in which

⁴³ MacMonegle, Anna J., James Nonnemaker, Jennifer C. Duke, Matthew C. Farrelly, Xiaoquan Zhao, Janine C. Delahanty, Alexandria A. Smith, Pamela Rao and Jane A. Allen. "Cost-Effectiveness Analysis of The Real Cost Campaign's Effect on Smoking Prevention." *American Journal of Preventive Medicine* 55 no. 3 (2018): 319-325.

⁴⁴ Kris Glunt, "School-based Substance Abuse Prevention," EPISCenter, available at http://www.episcenter.psu.edu/sites/default/files/Presentations/SSC%20Presentation.pdf, pp. 8, 17-19, 26, 34.

educators within each school meet regularly to review the list of students who need services and then follow up to make sure the connections to services actually occur.⁴⁵ The abatement plan provides resources so that every high school and middle school in the Communities has a sufficient number of social workers to coordinate the school's efforts to connect at risk youth to services.

77. The cost estimates are provided in Appendix D, Tables C.13 and S.13.

3. Medical Provider Education and Outreach

- 78. Studies have found that medical system quality improvement efforts that educate providers about appropriate prescribing practices can significantly reduce opioid overprescribing. For example, a recent study of a coordinated effort by a medical system in Maryland found that a combination of provider education and accountability, enhanced oversight, tools to right-size postoperative discharge prescriptions, and reduction of default amount on standard opioid prescription orders resulted in a 58 percent decline in morphine milligram equivalents per clinical encounter. The Abatement Plan would fund individuals to work with provider groups and medical systems to educate providers, address overprescribing, and spread best prescribing practices.
- 79. Estimates of the costs of the medical provider education and outreach programs are provided in Appendix D, Tables C.14 and S.14.

4. Drug Disposal Programs

- 80. Both communities have drug disposal programs including drug drop box sites and "take back your meds" events. The abatement plan provides resources to double the number of drop boxes installed as well as the number of events.
 - 81. Estimates of these costs are provided in Appendix D, Tables C.15 and S.15.

5. Law Enforcement

82. In both Cleveland and Akron, police officials report that the opioid epidemic has required their departments to redeploy resources from other policing activities. In Cleveland, an

⁴⁵ https://www.newhavenct.gov/gov/depts/youth_services/stat.htm.

⁴⁶ Barry R. Meisenberg, MD; Jennifer Grover, PA; Colson Campbell, BS; Daniel Korpon, MS. Assessment of Opioid Prescribing Practices Before and After Implementation of a Health System Intervention to Reduce Opioid Overprescribing. JAMA Open Network, September 28, 2018.

entire unit that was previously dedicated to disrupting the activities of drug dealers, today is instead assigned to investigate drug overdose deaths.⁴⁷ In Akron, a two-person team investigates overdose deaths; the department notes that each requires an investigation with a similar level of detail as a homicide.⁴⁸ In Cleveland, police officials estimated that it would require an additional 20-25 officers to return to the level of service that was provided before the opioid epidemic and in Akron, at least two additional officers are needed to investigate overdose deaths.⁴⁹ The Abatement Plan provides additional staffing to community law enforcement agencies to investigate overdose deaths.

- 83. Additionally, both the city and county prosecutor's offices in the Communities have had to divert resources from prosecuting other crimes to prosecuting opioid related offenses. The Abatement Plan provides additional prosecutors to the community who can focus on prosecuting opioid-related crime.
- 84. Estimates of law enforcement costs are provided in Appendix D, Tables C.16 and S.16.

F. System Coordination

85. The Abatement Plan would dedicate a large amount of resources toward preventing and treating opioid addiction and avoiding and reducing the harms associated with improper opioid use. Achieving maximum impact will require effective coordination of the different pieces of the plan and of the different community partners responsible for implementing the different pieces. It will also require the ability to track progress and unmet needs using high-frequency data so as to reallocate resources to their highest value use as the nature of the epidemic evolves. Toward these ends, the Abatement Plan includes resources to system coordination.

1. Tracking Abatement Progress

86. In the Cuyahoga and Summit communities, the County Medical Examiners perform two important functions that are critical to the communities' ability to track and quickly respond to changing patterns of opioid use. First, they perform autopsies that can determine

⁴⁷ Deposition of Gary Gingell, November 20, 2018, pp. 237, 175-176.

⁴⁸ See AKRON 001121744 and AKRON 001121745

 $^{^{49}}$ See Deposition of Gary Gingell, November 20, 2018, pp. 243-244; AKRON_001121745.

what substances were responsible for overdose deaths. Second, they test drugs seized by police to determine what the substances are. The rise in overdose deaths and in the need for testing of drugs has resulted in an unsustainable work load for the medical examiner offices. The Abatement Plan would add staff to the Cuyahoga medical examiner's office and the Summit medical examiner's office.

87. Estimated costs of tracking the abatement progress are presented in Appendix D, Tables C.17 and S.17.

2. Court System Resources

- 88. The court systems in each community perform important roles in connecting individuals to treatment services. However, there are often several-week delays between when referrals to services are made and when assessments occur and then further delays before treatment can begin. ⁵⁰ The Abatement Plan provides each community's court system with additional staff members who would 1) keep judges up to date on treatment options in the community; 2) track the docket of individuals who have been referred to drug treatment services to measure how quickly connections to services are being made; 3) intervene with service providers to reduce treatment delays; and 4) represent the court system in the abatement initiative systems re-engineering processes.
- 89. Estimated costs of additional court system resources are presented in Appendix D, Tables C.18 and S.18.

3. Data Informed Systems Re-Engineering and Management

90. The Abatement Plan would provide each community with funding to set up a team to coordinate the overall effort and to work with the multitude of government agencies, medical institutions, and service providers to troubleshoot problems, develop continuous improvement efforts, and identify opportunities to re-engineer how individuals are connected to services to reduce the number of people who fall through the cracks. The team would be responsible for establishing high frequency (weekly and monthly) metrics for tracking the progress and efficacy of the Abatement Plan and for convening relevant stakeholders to

⁵⁰ Summit County, Sequential Intercept Mapping and Action Planning for Opioid Epidemic Response, March 20, 2019 (SUMMIT_000349556), at p. 15; Comment by D. Skoda at Roundtable Meeting with Summit County Community Members, July 11, 2018.

collaboratively review the metrics and determine how to take action so as to maximize the number of residents who receive needed treatment, minimize the harms associated with opioid use, and reduce the flow of new individuals who use or become addicted to opioids. The abatement Plan envisions a five-person team in each community made up of an executive director, two program managers, one data analyst, and one staff assistant.

91. Estimates of these costs are summarized in Appendix D, Tables C.19 and S.19.

VII. ESTIMATED COST OF ABATEMENT PLAN

- 92. Tables 1 and 2 summarize the costs of the Abatement Plan for the programs evaluated to date for Cuyahoga and Summit, respectively. These costs include both the costs of continuing current efforts to abate the opioid epidemic and the additional costs associated with the expansion in services envisioned in the Plan.
- 93. It is anticipated that it will take four years to phase in the plan, with costs rising in each year from 2020 through 2023. To illustrate the annual cost of the plan once fully implemented, the first column shows the annual cost in year 5 of the plan (2024). Annual costs for the elements of the Abatement Plan evaluated to date are estimated to be \$312 million in Cuyahoga and \$137 million in Summit in 2024.⁵¹
- 94. The base case reflects the Experts' view that 2024 level of treatment will be needed for at least another 10 years after that date. I understand that the Expert Report of Anna Lembke explains that the current and future stock of people who have experienced OUD will lead to recurring treatment needs in the future both because some individuals will need to receive treatment for many years and because others will relapse and require renewed treatment. Thus,

⁵¹ Annual costs for each year from 2020 through 2034 are provided in the accompanying detailed tables.

any decline in treatment needs from a decline in new OUD cases will be offset by greater needs associated with the growing stock of people with continuing treatment needs.⁵²

Table 1
Summary of Abatement Costs, Cuyahoga County

	,	Annual Cost:		Estimate: 20	Report	App D	
	\$ in millions	Year 5 (2024)	Low	Base	High	Section	Table
	<u>TREATMENT</u>						
[1]	Treatment (Excl. MAT)	\$184.2	\$2,595.0	\$3,003.4	\$3,411.7	VI.C.1	Table C.1
[2]	Medication-Assisted Treatment (MAT)	\$40.3	\$513.6	\$594.0	\$674.5	VI.C.2	Table C.2
[3]	Recruiting PCPs to Provide MAT	\$0.5	\$9.0	\$9.0	\$9.0	VI.C.3	Table C.3
[4]	Connecting Individuals to Services	\$5.8	\$92.0	\$94.5	\$97.1	VI.C.4	Table C.4
[5]	Special Populations: Child Welfare	\$17.6	\$288.6	\$288.6	\$288.6	VI.C.5	Table C.5
[6]	Special Populations: Pregnant Women	\$1.7	\$29.2	\$29.2	\$29.2	VI.C.6	Table C.6
[7]	Special Populations: Jails	\$13.7	\$222.0	\$222.0	\$222.0	VI.C.7	Table C.7
	HARM REDUCTION						
[8]	Naloxone	\$5.0	\$78.5	\$85.2	\$91.9	VI.D.1	Table C.8
[9]	Syringe Exchange Programs	\$0.7	\$10.9	\$11.3	\$11.8	VI.D.2	Table C.9
[10]	HIV/Hep C Interventions	\$13.8	\$205.9	\$205.9	\$205.9	VI.D.3	Table C.10
[11]	Social Support Housing	\$4.8	\$77.0	\$77.0	\$77.0	VI.D.4	Table C.11
	<u>PREVENTION</u>						
[12]	Media Campaign	\$1.2	\$18.5	\$18.5	\$18.5	VI.E.1	Table C.12
[13]	School-Based Prevention	\$16.1	\$264.0	\$264.0	\$264.0	VI.E.2	Table C.13
[14]	Medical Provider Education	\$0.4	\$6.3	\$6.3	\$6.3	VI.E.3	Table C.14
[15]	Drug Disposal Programs	\$0.4	\$6.1	\$6.1	\$6.1	VI.E.4	Table C.15
[16]	Law Enforcement Interventions	\$4.5	\$74.5	\$74.5	\$74.5	VI.E.5	Table C.16
	SYSTEM COORDINATION						
[17]	Tracking Abatement Progress	\$0.4	\$6.7	\$6.7	\$6.7	VI.F.1	Table C.17
[18]	Court System Resources	\$0.3	\$5.0	\$5.0	\$5.0	VI.F.2	Table C.18
[19]	Data-Informed Systems Re-Engineering & Mgmt	\$0.8	\$13.9	\$13.9	\$13.9	VI.F.3	Table C.19
						_	
	ABATEMENT COST, TOTAL	\$312.2	\$4,516.6	\$5,015.2	\$5,513.7		

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Table 2
Summary of Abatement Costs, Summit County

		Annual Cost:	15-Year Estimate: 2020-2034			Report	App D
	\$ in millions	Year 5 (2024)	Low	Base	High	Section	Table
	<u>TREATMENT</u>						
[1]	Treatment (Excl. MAT)	\$80.5	\$1,136.1	\$1,313.1	\$1,490.1	VI.C.1	Table S.1
[2]	Medication-Assisted Treatment (MAT)	\$17.5	\$222.7	\$257.5	\$292.4	VI.C.2	Table S.2
[3]	Recruiting PCPs to Provide MAT	\$0.3	\$4.5	\$4.5	\$4.5	VI.C.3	Table S.3
[4]	Connecting Individuals to Services	\$2.9	\$45.8	\$47.0	\$48.2	VI.C.4	Table S.4
[5]	Special Populations: Child Welfare	\$13.2	\$216.8	\$216.8	\$216.8	VI.C.5	Table S.5
[6]	Special Populations: Pregnant Women	\$0.9	\$15.1	\$15.1	\$15.1	VI.C.6	Table S.6
[7]	Special Populations: Jails	\$5.2	\$84.0	\$84.0	\$84.0	VI.C.7	Table S.7
	HARM REDUCTION						
[8]	Naloxone	\$2.3	\$36.2	\$39.1	\$42.0	VI.D.1	Table S.8
[9]	Syringe Exchange Programs	\$0.5	\$7.1	\$7.4	\$7.7	VI.D.2	Table S.9
[10]	HIV/Hep C Interventions	\$2.7	\$40.2	\$40.2	\$40.2	VI.D.3	Table S.10
[11]	Social Support Housing	\$1.5	\$24.0	\$24.0	\$24.0	VI.D.4	Table S.11
	PREVENTION						
[12]	Media Campaign	\$0.5	\$8.1	\$8.1	\$8.1	VI.E.1	Table S.12
[13]	School-Based Prevention	\$7.0	\$114.0	\$114.0	\$114.0	VI.E.2	Table S.13
[14]	Medical Provider Education	\$0.1	\$1.8	\$1.8	\$1.8	VI.E.3	Table S.14
[15]	Drug Disposal Programs	\$0.2	\$3.7	\$3.7	\$3.7	VI.E.4	Table S.15
[16]	Law Enforcement Interventions	\$0.9	\$14.6	\$14.6	\$14.6	VI.E.5	Table S.16
	SYSTEM COORDINATION						
[47]		ćo a	ća a	ća a	ća a	\/I F 4	Table C 47
[17]	Tracking Abatement Progress	\$0.2	\$3.2	\$3.2	\$3.2	VI.F.1	Table S.17
[18]	Court System Resources	\$0.3	\$5.0	\$5.0	\$5.0	VI.F.2	Table S.18
[19]	Data-Informed Systems Re-Engineering & Mgmt	\$0.8	\$13.9	\$13.9	\$13.9	VI.F.3	Table S.19
	ABATEMENT COST, TOTAL	\$137.4	\$1,996.9	\$2,213.2	\$2,429.4		

95. There is, however, uncertainty about the extent of future treatment needs. For example, the Abatement Plan assumes that 1.4 percent of the adult population in each community has opioid use disorder, based on an estimate reported by Pitt et al. Pitt et al. adjust NSDUH estimate of the OUD population upward by roughly 70 percent to correct for underreporting and for populations like the homeless and incarcerated who are not included in the NSDUH sampling frame.⁵³ This adjustment may be conservative based on a 2018

⁵² The resource needs for some components of the Abatement Plan are assumed to decline over time. For example, as more individuals receive MAT, the plan envisions a decline in overdoses and reduced need to replace first responder supplies of naloxone.

⁵³ Pitt, Allison L., Keith Humphreys and Margaret L. Brandeau. "Modeling Health Benefits and Harms of Public Policy Responses to the US Opioid Epidemic." AJPH Open Themed Research Vol. 108 no. 10 (Oct 2018): 1394-1400, at Supplement pp. S3-S4.

Massachusetts study which estimates that the number of people with OUD could be more than four times the NSDUH estimate.⁵⁴ Moreover, it eventually may be possible to recruit more than 40 percent of the OUD population into treatment. For both of these reasons, treatment costs could be higher than in the base case. Alternatively, it is possible that changes in prescribing practices and other prevention efforts will reduce the flow of new OUD cases faster than currently anticipated and that treatment costs will therefore be lower than in the base case.

- 96. To illustrate the sensitivity of the base case estimates to alternative assumptions about future treatment needs, Tables 1 and 2 present "high" and "low" estimates in addition to the base case. ⁵⁵ The high estimate assumes that treatment needs increase over ten years to 1.33 times the 2024 level. The low estimate assumes treatment needs decline over ten years to two-thirds of the 2024 level. In Cuyahoga, the 15-year costs for the elements of the Abatement Plan evaluated to date range from \$4.5 billion to \$5.5 billion. In Summit, the 15-year costs range from \$2.0 billion to \$2.4 billion.
- 97. The Abatement Plan described in this report reflects the information available to me at the time of its writing and my best judgment about the needs in the two communities. When it becomes time to implement the actual Plan, it will be important to update the Plan based upon the latest information and conditions on the ground in Cuyahoga and Summit and to have a more intensive process of engaging community members and local experts so as to ensure the most effective possible implementation of the Abatement Plan for the Cuyahoga and Summit Communities.

⁵⁴ Barocas, et al, "Estimated Prevalence of Opioid Use Disorder in Massachusetts, 2011-2015: A Capture-Recapture Analysis." American Journal of Public Health, 2018, 108:12, 1675-1681.

⁵⁵ In addition to the treatment variations described here, low and high case estimates are also presented in Tables C.8 and S.8 (naloxone) and C.9 and S.9 (syringe exchange programs).

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April 3, 2019

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March 2019

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Founder and Director, Harvard Kennedy School Government Performance Lab, 2011-present.

Research Associate, National Bureau of Economic Research, 2005-present.

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Special Assistant to the President for Economic Policy, White House National Economic Council, 1998-1999.

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Faculty Research Fellow, National Bureau of Economic Research, 1996-2005.

Harvard Kennedy School Area Chair for Social Policy, 2005-2007.

Director, Harvard University Multidisciplinary Program in Inequality and Social Policy, 2005-2007.

Education:

Ph.D., Economics, 1996

B.A. magna cum laude, distinction in Economics and Political Science, 1989

Harvard University

Yale University

Honors and Fellowships:

Elected to National Academy of Social Insurance, 2002.

NBER Center for Aging, Demography Research Fellow, 2001-2002.

Alfred P. Sloan Foundation Doctoral Dissertation Fellowship, 1995-1996.

Tinker Foundation Fellowship for research in Mexico, summer 1992.

National Science Foundation Graduate Fellowship, 1991-1994.

Yale University, Ronald Meltzer Economics Award for the outstanding senior essay in major, 1989.

Research Grants:

Bloomberg Philanthropies grant to fund Government Performance Lab work on results-driven contracting, 2015-2021.

John and Laura Arnold Foundation grants to fund Government Performance Lab 2013-2020.

Rockefeller Foundation grant to expand Social Impact Bond Technical Assistance Lab, 2012-2015.

Dunham Fund grant to expand Social Impact Bond Technical Assistance Lab, 2013-2015.

Smith Richardson Foundation grant for "Building an Evidence Base for Disability Insurance Reform" (with Jack Smalligan), 2012-2013.

Rockefeller Foundation grant to establish a "Social Impact Bond Technical Assistance Lab," 2011-2013.

National Institutes of Health (NIA), "Building Integrated Models of Retirement: Three Approaches," 2007-2012.

NBER-SSA Retirement Research Center grant for "The Taxation of Social Security Benefits as an Approach to Means Testing," 2007-2008.

NBER-SSA Retirement Research Center grant for "The Perception of Social Security Incentives for Labor Supply and Retirement" (with Erzo Luttmer), 2007-2008.

NBER-SSA Retirement Research Center grant for "Labor Supply Responses to the Social Security Tax-Benefit Link" (with Erzo Luttmer), 2006-2007.

NBER-SSA Retirement Research Center grant for "How Should Changes in Population Health Affect Retirement Ages?" (with David Cutler), 2006-2007.

NBER-SSA Retirement Research Center grant for "Could Social Security Eliminate Poverty Among the Elderly?", 2005-2006.

NBER-SSA Retirement Research Center grant for "Earnings Responses to Raising the Social Security Taxable Maximum?" (with Emmanuel Saez), 2004-2005.

NBER-SSA Retirement Research Center grant for "How Fast Should the Social Security Retirement Age Rise?" (with David Cutler), 2003-2004.

National Institutes of Health (NIA) First Award for "Protecting the Poor While Reforming Social Security," 1999-2004.

Russell Sage Foundation Grant for "Reforming Tax and Transfer Programs in Order to Assist Low-skilled Workers," 1997-2000.

National Institute of Child Health and Human Development grant for "Effects of High-Poverty Neighborhoods on Youth" (with Lawrence Katz and Jeffrey Kling), 2001-2004.

Russell Sage Foundation grant for "Effects of High-Poverty Neighborhoods on Youth" (with Lawrence Katz and Jeffrey Kling), 2000-2006.

Smith Richardson Foundation grant for "Effects of High-Poverty Neighborhoods on Youth" (with Lawrence Katz and Jeffrey Kling), 2000-2003.

William T. Grant Foundation grant for "Effects of High-Poverty Neighborhoods on Youth" (with Lawrence Katz and Jeffrey Kling), 2001-2004.

MacArthur Foundation grant for "Moving to Opportunity and Family Well-being" (with Lawrence Katz, Jeffrey Kling, Jeanne Brooks-Gunn, and Greg Duncan), 2001-2002.

Robert Wood Johnson Foundation grant for "Moving to Opportunity and Family Well-being" (with Lawrence Katz, Jeffrey Kling, Jeanne Brooks-Gunn, and Greg Duncan), 2001-2002.

U.S. Department of Housing and Urban Development grant for "Expanding Moving to Opportunity Research" (with Lawrence Katz and Jeffrey Kling), 2000-2006.

US Department of Housing and Urban Development grant, 1995-2000, for "Moving to Opportunity in Boston" (with Lawrence Katz and Jeffrey Kling).

NBER-NIA Center for Aging and Health Research grant for "Health Outcomes in MTO" (with Lawrence Katz and Jeffrey Kling), 1997-1998.

Journal Articles and Book Chapters:

Research on Housing Policy and Neighborhood Effects

1. "Moving to Opportunity in Boston: Early Outcomes of a Housing Mobility Program" (with Lawrence Katz and Jeffrey Kling), *Quarterly Journal of Economics*, May 2001.

- 2. "Boston Site Findings: The Early Impacts of Moving to Opportunity" (with Lawrence Katz and Jeffrey Kling), in *Choosing a Better Life? Evaluating the Moving to Opportunity Social Experiment*, edited by John M. Goering and Judith D. Feins (Washington: Urban Institute Press), 2003.
- 3. "Bullets Don't Got No Name: Consequences of Fear in the Ghetto" (with Lawrence Katz and Jeffrey Kling), in *Discovering Successful Pathways in Children's Development: New Methods in the Study of Childhood and Family Life*, edited by Thomas S. Weisner (Chicago: University of Chicago Press), 2004.
- 4. "Experimental Analysis of Neighborhood Effects" (with Jeffrey Kling and Lawrence Katz), *Econometrica*, January 2007.
- 5. "What Can We Learn About Neighborhood Effects from the Moving to Opportunity Experiment?" (with Jens Ludwig, Jeffrey Kling, Greg Duncan, Larry Katz, Ronald Kessler, and Lisa Sanbonmatsu), *American Journal of Sociology*, 114, July 2008.

Research on Executive Compensation

- 5. "Are CEOs Really Paid Like Bureaucrats?" (with Brian Hall), *Quarterly Journal of Economics*, August 1998.
- 6. "Taxation and Executive Compensation" (with Brian Hall), *Tax Policy and the Economy*, 14, 2000.

Research on the Earned Income Tax Credit

- 7. "Labor Supply Response to the Earned Income Tax Credit" (with Nada Eissa), *Quarterly Journal of Economics*, May 1996. Reprinted in Alan Auerbach, editor, *Public Finance*, Worth Series in Outstanding Contributions, 2000.
- 8. "The Impact of the Earned Income Tax Credit on Incentives and Income Distribution," *Tax Policy and the Economy*, 12, 1998.
- 9. "Who are the Ineligible Earned Income Tax Credit Recipients?" *National Tax Journal*, December 2000.
- 10. "The Optimal Design of the Earned Income Tax Credit," in *Making Work Pay: The Earned Income Tax Credit and Its Impact on American Families*, edited by Bruce D. Meyer and Douglas Holtz-Eakin (New York: Russell Sage Foundation Press), 2002.
- 11. "The EITC Abroad: Implications of the British WFTC for Pay-as-you-earn Administration of the EITC," (with Janet Holtzblatt), *Proceedings of the National Tax Association*, 1999.
- 12. "Would People Behave Differently If They Better Understood Social Security? Evidence from a Field Experiment" (with Erzo Luttmer), *American Economic Journal: Economic Policy*, 7(1), 2015.

Research on Social Security and Social Security Reform

- 13. "The Perception of Social Security Incentives for Labor Supply and Retirement: The Median Voter Knows More than You'd Think" (with Erzo Luttmer), *Tax Policy and the Economy*, 26, 2012.
- 14. "Labor Supply Responses to Marginal Social Security Benefits: Evidence from Discontinuities" (with Erzo Luttmer and David Seif), *Journal of Public Economics*, 93, December 2009.
- 15. "Redistribution in the Current U.S. Social Security System," in *The Distributional Aspects of Social Security and Social Security Reform*, edited by Martin Feldstein and Jeffrey B. Liebman (Chicago: University of Chicago Press), 2002.
- 16. "The Distributional Effects of an Investment-based Social Security System" (with Martin Feldstein), in *The Distributional Aspects of Social Security and Social Security Reform*, edited by Martin Feldstein and Jeffrey B. Liebman (Chicago: University of Chicago Press), 2002.
- 17. "Social Security" (with Martin Feldstein), in *Handbook of Public Economics*, edited by Alan J. Auerbach and Martin Feldstein (Amsterdam: Elsevier), volume 4, 2002.

Research on Tax and Budget Policy

- 18. "Independent Taxation, Horizontal Equity, and Return-Free Filing" (With Daniel Ramsey), *Tax Policy and the Economy* 33, forthcoming 2019.
- 19. "Do Expiring Budgets Lead to Wasteful Year-End Spending? Evidence from Federal Procurement" (with Neale Mahoney), *American Economic Review*, 107(11), 2017.
- 20. "Social Security and National Saving in an Era of Budget Surpluses" (with Douglas Elmendorf), *Brookings Papers on Economic Activity*, 2, 2000.
- 21. "The Middle Class Parent Penalty: Child Benefits in the U.S. Tax Code" (with David Ellwood), *Tax Policy and the Economy*, 15, 2001.
- 22. "Fiscal Policy and Social Security Policy During the 1990s" (with Douglas Elmendorf and David Wilcox), in *American Economic Policy in the 1990s*, edited by Jeffrey Frankel and Peter Orszag (Cambridge: MIT Press), 2002.
- 23. "Saving Incentives for Low- and Middle-income Families: Evidence from a Field Experiment with H&R Block (with Esther Duflo, William Gale, Peter Orszag, and Emmanuel Saez), *Quarterly Journal of Economics*, November 2006.
- 24. "Simple Humans, Complex Insurance, Subtle Subsidies" (with Richard Zeckhauser), in *Using Taxes to Reform Health Insurance: Pitfalls and Promises*, edited by Henry Aaron and Leonard Burman (Washington, Brookings Institution), 2008.
- 25. "The Deterioration in the U.S. Fiscal Outlook, 2001–2010," *Tax Policy and the Economy*, 27, 2013.
- 26. "The Decline, Rebound, and Further Rise in SNAP Enrollment: Disentangling Business Cycle Fluctuations and Policy Changes" (with Peter Ganong), *American Economic Journal: Economic Policy*, 10:4, 2018.

Working Papers:

- 27. "How Fast Should the Social Security Eligibility Age Rise?" (with David Cutler, Seamus Smyth, and Mark Shepard).
- 28. "Earnings Responses to Increases in Payroll Taxes" (with Emmanuel Saez).
- 29. "Schmeduling" (with Richard Zeckhauser).

Books Edited:

Distributional Aspects of Social Security and Social Security Reform (with Martin Feldstein), (Chicago: University of Chicago Press), 2002.

Social Security Policy in a Changing Environment (with David Wise and Jeffrey Brown), (Chicago: University of Chicago Press), 2009.

Other Writings:

"How Cities Can Improve Their Procurement of Goods and Services" (With Hanna Azemati), in *Retooling Metropolis*, Manhattan Institute, 2016.

Social Impact Bonds: A Guide for State and Local Governments (with Alina Sellman), Harvard SIB Lab, June 2013.

Building on Recent Advances in Evidence-Based Policymaking, Brookings Hamilton Project and America Achieves, April 2013.

"An Evidence-Based Path to Disability Insurance Reform" (with Jack Smalligan) in 15 Ways to Rethink the Federal Budget, Brookings Hamilton Project, February 2013.

"Social Impact Bonds: Lessons Learned So Far" (with SIB Lab team) in *Community Development Investment Review*, Federal Reserve Bank of San Francisco, February 2013.

"The Baby Boom Bump" (with Kenneth Baer), New York Times, December 6, 2012.

"The End of Health Insurance Companies" (with Ezekiel Emanuel), *New York Times Opinionator*, January 30, 2012.

"Cut Medicare, Help Patients" (with Ezekiel Emanuel), New York Times, August 22, 2011.

Social Impact Bonds: A Promising New Financing Model to Accelerate Social Innovation and Improve Government Performance, Center for American Progress, February 2011.

"Social Security Meets Race," Science, September 23, 2005, p. 1965.

"Reforming Social Security: Not All Privatization Schemes Are Created Equal." *Harvard Magazine*, March-April, 2005.

Moving to Opportunity: Interim Impacts Evaluation (with Larry Orr, Judith Feins, Robin Jacob, Erik Beecroft, Lisa

Sanbonmatsu, Jeffrey Kling, and Lawrence Katz). Washington D.C.: U.S. Department of Housing and Urban Development, 2003.

The Role of Annuities in a Reformed U.S. Social Security System. December 2002. AARP Public Policy Institute report 2002-17.

"Is Social Security Unfair to the Poor?" Op-ed, Washington Post, July 29, 2001.

"Personal Accounts and Social Security," Letter to the Editor, Washington Post, July 9, 2001.

"The Earned Income Tax Credit." Testimony provided to the Committee on Finance, United States Senate, Washington, D.C., March 7, 2001.

"The EITC Compliance Problem," Poverty Research News, Summer 1998, Joint Center for Poverty Research.

"Tax Credit Combines Best of Two Systems," Op-ed, Financial Times, March 17, 1998.

"Blair Could Learn From US Tax Credit Scheme," Letter to the Editor, Financial Times, June 23, 1997.

Lessons About Tax-benefit Integration from the US Earned Income Tax Credit Experience. Joseph Rowntree Foundation. York, England. 1997.

Teaching:

Public Economics (PhD field course), Harvard Economics Department. 2006, 2007, 2008, 2011.

Economic Analysis of Public Policy (public finance), Harvard Kennedy School. 1997, 2000, 2001, 2003, 2004, 2005, 2008, 2011, 2012, 2014, 2015, 2016, 2017, 2018, 2019.

Government Turnarounds, Harvard Kennedy School. 2017, 2018.

Empirical Methods II (regression analysis and program evaluation), Harvard Kennedy School. 1997, 1998. Tax and Budget Policy, Harvard Kennedy School. 2000.

Doctoral Research Seminar, Harvard Kennedy School. 2000, 2001.

American Economic Policy, Harvard Economics Department (undergraduate) and Harvard Kennedy School. 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018.

New Members of Congress Program (presentations on Social Security and Medicare and economic outlook). 2000, 2002, 2012.

Proseminar on Inequality and Social Policy (PhD students), Harvard Department of Sociology and Harvard Kennedy School. 2005, 2007, 2010.

Appendix B - Materials Considered

Date	Author(s)	Title	Source
	Cuyahoga County Medical	Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County:	http://medicalexaminer.cuyahogacounty.us/pdf medicalexam
Nov. 7, 2018	Examiner's Office	2018 October Update	iner/en-US/HeroinFentanylReports/110718-
	Examiner 5 office	UNASTRONISE, SABASSANACIONS CI¥MANALIMACIA	HeroinFentanylReport.pdf
Oct. 1, 2018	Summit County Public Health	Population Health Vital Statistics Brief: Vol. 3: Drug	https://www.scph.org/sites/default/files/editor/drug%20over
15	.8	Overdoses, Oct 1-30, 2018	doses%20data%20brief%20Oct.%202018.pdf
Dec. 17, 2018	Summit County ADM Board	Summit County Opiate Task Force Quarterly Dashboard	SUMMIT_002053851
W 927 MARKAGES		Maternal Fetal Issues for Physicians: Optimal Care for Infants	https://www.slideshare.net/OPUNITE/rx15-clinical-
Apr. 2, 2015	Scott Wexelblatt, Susan Ford	with neonatal abstinence syndrome, Presentation to the	wed4301wexelblattford2warnerroussosross
		National RX Drug Abuse Summit	
6-Jun-17	Max Blau	STAT forecast: Opioids could kill nearly 500,000 Americans in	STAT, https://www.statnews.com/2017/06/27/opioid-deaths-
		the next decade	<u>forecast</u>
2016	Cuyahoga County Board of Health	Cuyahoga County Opiate Task Force Report: 2016	CUYAH_000018265
			https://www.summitcountyaddictionhelp.org/Data/Sites/19/a
25-Jun-18	Summit County ADM Board	Summit County Opiate Task Force Meeting	ttachments/otf-stakeholders-mtg-notes-06182018-final.pdf
	Allison Pitt, Keith Humphreys,	Modeling Health Benefits and Harms of Public Policy	American Journal of Public Health. October 2018, Vol 108, No.
Aug. 23, 2018	Margaret Brandeau	Responses to the US Opioid Epidemic	10: 1394-1400 and Supplement
24 1 1 4 7	John Brooklyn and Stacey	Vermont Hub-and-Spoke Model of Care For Opioid Use	Journal of Addiction Medicine, Volume 11, Number 4,
31-Jul-17	Sigmon	Disorder: Development, Implementation, and Impact	July/Aug. 2017
Dec. 2018	Yamilette Hernandez et al.	How Massachusetts, Vermont, and New York are Taking	American Journal of Public Health, 108(12), pp. 1621–1622
Dec. 2018		Action to Address the Opioid Epidemic	American Journal of Public Health, 100(12), pp. 1021–1022
	American Society of Addiction	ASAM Patient Placement Criteria	https://www.asam.org/resources/the-asam-criteria/about
	Medicine	ASAWT diletter lacement effectia	*
	Emma Sandoe, Carrie E. Fry,	Policy Levers That States Can Use To improve Opioid Addiction	Health Affairs Blog,
Oct. 2, 2018	Richard G. Frank	Treatment And Address The Opioid Epidemic	https://www.healthaffairs.org/do/10.1377/hblog20180927.51
		De transferior de verte de la defensión de la compressión del compressión de la com	221/full <u>/</u>
Jan. 8, 2013	Carlos Blanco et al.	Probability and predictors of treatment-seeking for	https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3636152/
		prescription opioid use disorders: A National Study	
		SAMHSA web site	https://www.samhsa.gov
Dec. 1, 2018	Joshua A. Barocas et al.	Estimated Prevalence of Opioid Use Disorder in	American Journal of Public Health 108, no. 12 (December 1,
		Massachusetts, 2011-2015: A Capture-Recapture Analysis	2018): pp. 1675-1681
	Ohio Department of Mental Health and Addiction Services	Workforce development as Part of the 21st Century Cures Act	
		Buprenorphine Prescribing Availability in a Sample of Ohio	Journal of Addictive Behaviors, Therapy & Rehabilitation,
Sept. 14, 2015	Todd Molfenter et al.	Specialty Treatment Organizations	https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4569134/pdf
			/nihms701827.pdf

Date	Author(s)	Title	Source
			https://www.wkyc.com/article/news/health/local-health-
24-Jul-18	Monica Robbins	Local Health Experts Point to Syringe Exchange Program for	experts-point-to-syringe-exchange-program-for-drop-in-hiv-
	Worked Nobbins	drop in HIV cases among drug users	cases-among-drug-users/95-577131339
			https://www.drugabuse.gov/publications/research-
8-Jun-18	National Institute on Drug	Heroin: Why does heroin use create special risk for	reports/heroin/why-are-heroin-users-special-risk-contracting-
BARRIE HEG	Abuse	contracting HIV/AIDS and hepatitis B and C?	hivaids-hepatitis-b-c
	Blueprints for Healthy Youth		https://www.blueprintsprograms.org/evaluation-
	Development	Project Towards No Drug Abuse: Detailed Evaluation Abstract	abstract/project-towards-no-drug-abuse
	Blueprints for Healthy Youth		https://www.blueprintsprograms.org/evaluation-
	Development	Life Skill Trainings (LST): Detailed Evaluation Abstract	abstract/lifeskills-training-lst
	Barry Meisenberg, Jennifer	Assessment of Opioid Prescribing Practices Before and After	JAMA Network Open,
Sept. 28, 2018	Grover, Colson Campbell,	Implementation of a Health System Intervention to Reduce	https://jamanetwork.com/journals/jamanetworkopen/fullarti
	Daniel Korpon	Opioid Overprescribing	cle/2703950
Mar. 25, 2011	Dieter Henkel	Unemployment and Substance Use: A Review of the	Current Drug Abuse Reviews 4(1):4-27,
IVIAI. 25, 2011	Dieter Herikei	Literature (1990-2010)	https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4601938/
			Social Science & Medicine, vol. 175,
Jan. 3, 2017	Joseph Boden et al.	Modelling possible causality in the associations between	https://www.researchgate.net/publication/312274077 Model
Jan. 3, 2017		unemployment, cannabis use, and alcohol misuse	ling possible causality in the associations between unemp
			loyment cannabis use and alcohol misuse
	Bureau of Labor Statistics	2017 unemployment rates in Cleveland, Summit and	https://www.bls.gov/lau/lacilg17.htm
		Cuyahoga	
2001	Barnett PG, Zaric GS, Brandeau ML.		Addiction
		for opiate addiction in the United States.	Addiction
2014	Cicero TJ, Ellis MS, Surratt HL, Kurtz SP	The changing face of heroin use in the United States: a	JAMA Psychiatry. 2014;71(7):821-826
2021		retrospective analysis of the past 50 years	7, 111, 11 3 4 3 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
2013	Coffin PO, Sullivan SD	Cost-effectiveness of distributing naloxone to heroin users for	Annals of Internal Medicine, 2013;158(1):1-9.
		lay overdose reversal	
		What percentage of chronic nonmalignant pain patients	
2008	Fishbain DA et al.	exposed to chronic opioid analgesic therapy develop	Pain Medicine 2008 May-Jun;9(4):444-59
	6 14114 4115 41 514 4 415	abuse/addiction and/or aberrant drug-related behaviors? A	, , , , , , , , , , , , , , , , , , , ,
		structured evidence-based review.	
20 May 16	Condonuel A Tournier S	Onicid Decominations Duran for First Time in True Decoming	New York Times,
20-May-16	Goodnough A, Tavernise S	Opioid Prescriptions Drop for First Time in Two Decades	https://www.nytimes.com/2016/05/21/health/opioid-
	Hear VI Moorey II Saver Al	Chronic pain among patients with anield use disards	prescriptions-drop-for-first-time-in-two-decades.html
2017	Hser Y-I, Mooney LJ, Saxon AJ,	Chronic pain among patients with opioid use disorder: results from electronic health records data	J Subst Abuse Treat. 2017;77:26-30.
	Miotto K, Bell DS, Huang D Kochanek KD, SI M, Xu JQ,	from electronic nearth records data	890
2016	The state of the s	Deaths: Final data for 2014	Natl Vital Stat Rep. 2016;65(4):1-122.
	Tejada-Vera B		

Date	Author(s)	Title	Source
2013	Muhuri PK, Gfroerer JC, Davies MC	Associations of nonmedical pain reliever use and initiation of heroin use in the United States. Center for Behavioral Health Statistics and Quality Data Review 2013	http://www.samhsa.gov/data/sites/default/files/DR006/DR00 6/nonmedical-pain-relieveruse- 2013.htm
2016	Schuckit MA	Treatment of opioid-use disorders	N Engl J Med. 2016;375(4):357-368.
2016	US Census Bureau	Annual estimates of the resident population by single year of age and sex for the United States: Apr. 1, 2010 to July 1, 2015.	https://factfinder.census.gov/faces/tableservices/jsf/pages/pr oductview.xhtml?src=bkmk
2015	Vowles KE et al.	Rates of opioid misuse, abuse, and addiction in chronic pain: a systematic review and data synthesis.	Pain. 2015;156(4):569-576
2016	Xu JQ, Murphy SL, Kochanek KD, Bastian BA	Deaths: final data for 2013	Natl Vital Stat Rep. 2016;64(2):1-119
13-Jun-18	Margaret Baughman and Mark Singer	Ohio MHAS Addiction Treatment Pilot Program Final Report Dec. 2015	
26-Oct-17	Rosalie Liccardo Pacula	Estimating the costs of substitution therapy for heroin and opioid addiction in the United States: Insights and challenges	Rand Drug Policy Research Center - Lisbon Addiction Conference
13-Jul-17	Rachel N. Lipari, Struther L. Can Horn, Arthur Hughes and Matthew Williams	State and Substate Estimates of Nonmedical Use of Prescription Pain Relievers	Substance Abuse and Mental Health Services Administration (SAMHSA), The CBHSQ Report
6-Jul-18	Summit County Opiate Task Force	Summit County Opiate Task Force Quarterly Stakeholder Meeting Presentation	
7-Jul-18	Summit County Public Health	Summit County Public Health Strategic Plan: 2017-2019 (Revised Jan. 2018)	
8-Jul-18	Ohio Department of Higher Education	Substance Abuse Prevention Education	
8-Jul-18	Substance Abuse and Mental Health Services Administration (SAMHSA)	Medications for Opioid Use Disorder for Healthcare and Addiction Professionals, Policymakers, Patients and Families	Substance Abuse and Mental Health Services Administration (SAMHSA) 2018
8-Jul-18	Shawn A. Ryan	The Science of Addiction: Overview of Development and Treatment	
17-May-13	Harvard Kennedy School, John F. Kennedy School of Government	Epilogue: The Consolidation of the Health Departments in Summit County, Ohio	
7-Jun-17	Ohio State Finance Committee	Testimony of: Dr. Doug Smith, Medical Director/CCO County of Summit ADM Board	http://search- prod.lis.state.oh.us/cm pub api/api/unwrap/chamber/132nd ga/ready for publication/committee docs/cmte s finance 1/testimony/cmte s finance 1 2017-06-07- 1000 538/dougsmithhb49t60717.pdf

Date	Author(s)	Title	Source
Aug. 29, 2017	Centers for Disease Control	Guidelines for Prescribing Opioids for Chronic Pain - Pocket Guide: Tapering Opioids for Chronic Pain	Centers for Disease Control
	David Gilchrist	Weaning Off Opiates	https://masspaininitiative.org/files/DGilchrist MassPI Spring2 017.pdf
Nov. 28, 2018	Raj Gupta	Find Local Treatment	The Ohio State University Medical Center For the Ohio State Medical Center, Franklin County
Jan. 4, 2019	Summit County Public Health	Project Narrative - Summit County Public Health Community Medication Assisted Treatment Program	
2018	Summit County Public Health	Summit County Application for Federal Assistance	SUMMIT_001923700
Aug. 2018	Administration Center for Drug	Opioid Use Disorder: Endpoints for Demonstrating Effectiveness of Drugs for Medication-Assisted Treatment Guidance for Industry	Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER)
2017	Sciences Engineering and	Pain Management and the Opioid Epidemic: Balancing Societal and Individual Benefits and Risks of Prescription Opioid Use	National Academies Press. https://doi.org/10.17226/24781
	Ohio Development Services Agency	Population Projections: County Totals	https://development.ohio.gov/files/research/P6090.pdf
	U.S. Department of Health and Human Services	National Survey of Substance Abuse Treatment Services (N- SSATS): 2017 Data on Substance Abuse Treatment Facilities	Substance Abuse and Mental Health Services Administration
	Michele Worobiec	Policy, Chapter 5: Court-Based Responses to the Opioid Crisis; Specialized Dockets Supreme Court of Ohio Columbus, Ohio	https://www.ohiobar.org/globalassets/advocacy/opiates- resource-page/5-worobiec.pdf
Sep. 2018	Community Action Akron Summit	Combatting the Opioid Epidemic in Summit County, OH: Pathways HUB Community Action	https://communityactionpartnership.com/wp- content/uploads/2018/09/The-Opioid-Crisis-and-Community- Actions-Response Akron.pdf
Jan. 11, 2018	Cuyahoga County Medical Examiner's Office	Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County: 2018 December Update	http://medicalexaminer.cuyahogacounty.us/pdf medicalexaminer/en-US/HeroinFentanylReports/011119- HeroinFentanylReport.pdf
Mar. 6, 2019	Examiner's Office	Cuyahoga County Medical Examiner's Office - Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County 2019: February Update	http://medicalexaminer.cuvahogacounty.us/pdf_medicalexaminer/en- us/HeroinFentanylReports/CCMEOFeb2019HeroinFentanylCocaine.pdf
Feb. 1, 2019	Cuyahoga County Medical Examiner's Office	Cuyahoga County Medical Examiner's Office - Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County 2019 Draft January Update	
Mar. 9, 2019	Roger E. Backhouse and Jeff Biddle	The Concept of Applied Economics: A History of Ambiguity and Multiple Meanings	https://read.dukeupress.edu/hope/article- pdf/32/Suppl 1/1/427135/01-Biddlebackhouse.pdf

Date	Author(s)	Title	Source
Nov. 29, 2018	Summit County	Alcohol, Drug Addiction & Mental Health Services Board, Report on Opiate Epidemic Impact	SUMMIT_002053751
Aug. 14, 2018		Deposition Tr. Donna Skoda	
Nov. 28, 2018		Deposition Tr. Shane Barker	
Nov. 15, 2017	Public Children Services Association of Ohio	Best Interests for Abused and Neglected Children: Working Toward Reunification During the Opioid Crisis	http://www.pcsao.org/pdf/advocacy/ReasonableEffortsWhite PaperNov2017.pdf
	Public Children Services Association of Ohio	Ohio's Opiate Epidemic and Child Protection: 2016	SUMMIT_000085306
	Public Children Services Association of Ohio	PCSAO Factbook, 12th Edition 2015-2016	SUMMIT_001874511
	Public Children Services Association of Ohio	PCSAO Factbook, 13th Edition 2016-2017	SUMMIT_001874721
	Public Children Services Association of Ohio	PCSAO Factbook, 13th Edition 2016-2017: Summit County	SUMMIT_001874719
Dec. 2018	Public Children Services Association of Ohio	The Opioid Epidemic's Impact on Children Services in Ohio	SUMMIT_000115686
Sept. 2016	Public Children Services Association of Ohio	The Opioid Epidemic's Impact on Children Services in Ohio	SUMMIT_000105844
Jan. 17, 2019	Summit County	Alcohol, Drug Addiction & Mental Health Services Board, SUD Services	
25-Jun-18	Summit County ADM Board	Summit County Opioid Task Force: Quarterly Stakeholders Meeting	SUMMIT_001472861
20-Jun-18		Summit County and City of Akron, Ohio Plaintiff First Amended Responses and Objections to Distributor Defendants' First Set of Interrogatories	
	Summit County Children Services	Summit County Children Services, 2014 Annual Report: Finding Forever Families	SUMMIT_000003930
	Summit County Children Services	2015 Annual Report: Bring Dads into the Picture	SUMMIT_000003942
	Summit County Children Services	2016 Annual Report: The Challenge of Protecting Children During the Opioid Epidemic	SUMMIT_000003954
	Summit County Children Services	2017 Annual Report: Safety, Permanency, Well-Being. That's what we do every day	SUMMIT_002052855
Dec. 27, 2018	Summit County Opiate & Addiction Task Force	2018 Highlights	SUMMIT_002053857
Dec. 27, 2018	Summit County Opiate & Addiction Task Force	2019 Meeting Calendar	SUMMIT_002053885
Dec. 17, 2018	Summit County Opiate & Addiction Task Force	Public Quarterly Meeting Agenda	

Date	Author(s)	Title	Source
Dec. 17, 2018	Summit County Opiate & Addiction Task Force	Public Quarterly Meeting: 4th Quarter – Year End	SUMMIT_002053822
2018	Summit County Public Health	Population Health Vital Statistics Brief: Vol. 3: Drug Overdoses, Apr. 1 – Apr. 30, 2018	SUMMIT_000027084
Oct. 2017	Mark Rembert et al.	Taking Measure of Ohio's Opioid Crisis	C. William Swank Program in Rural-Urban Policy
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25-Jun-18	Summit County	Historical Revenues and Expenditures: Alcohol, Drug & Mental Health	SUMMIT_000111606
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25-Jun-18	Summit County	Historical Revenues and Expenditures: Job and Family Services	SUMMIT_000111610
25-Jun-18	Summit County	Historical Revenues and Expenditures: Medical Examiner Lab Fund	SUMMIT_000111611
25-Jun-18	Summit County	Historical Revenues and Expenditures: Medical Examiner	SUMMIT_000111612
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25-Jun-18	Summit County	Historical Revenues and Expenditures: Sheriff	SUMMIT_000111614
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Mar. 20, 2018	Summit County	Sequential Intercept Mapping and Action Planning for Opioid Epidemic Response	SUMMIT_000349556
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	Summit County	SCCS 2017 Budget	SUMMIT_001128330
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	Summit County	Cost Narrative	SUMMIT_000028305
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	Cuyahoga County	Total Expenditures - 2006-2017 - by subobject.xls	CUYAH_000018178
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	City of Cleveland	Opioid Overdose Chart	CLEVE_000010988
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	Jocelyn Davis, Karen Frantz	Maternal-fetal Opiate Medical Home (MOMH)	https://www.ohiohospitals.org/OHA/media/Images/Patient% 20Safety%20and%20Quality/Documents/Patient%20Safety%2 0Awareness%20Week/2018-PSW-Final-ppt-NR-Feb-12-Maternal-Opiate-Addiction-MOMH-OPSI-pptm.pdf
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Date	Author(s)	Title	Source
May/June 2018	Theddeus Iheanacho, Elina Stefanovics and Robert Rosenheck	Opioid use disorder and homelessness in the Veterans Health Administration: The challenge of multimorbidity, Journal of Opioid Management 14:3, May/June 2018, 171-182	https://www.ncbi.nlm.nih.gov/pubmed/30044482
4/3/2019		Clinical Study Results HARVONI® (ledipasvir 90 mg/sofosbuvir 400 mg) tablets	https://www.harvoni.com/discover-harvoni/clinical-study- results
Jul. 20, 2018	Ohio Department of Health	Cuyahoga County HIV Surveillance Data Tables	https://odh.ohio.gov/wps/portal/gov/odh/know-our- programs/hiv-aids-surveillance-program/resources/cuyahoga- county-hiv-surveillance-data-tables
Jul. 20, 2018	Ohio Department of Health	Summit County HIV Surveillance Data Tables	https://odh.ohio.gov/wps/portal/gov/odh/know-our- programs/hiv-aids-surveillance-program/resources/summit- county-hiv-surveillance-data-tables
4/3/2019		EPCLUSA® (sofosbuvir 400 mg/velpatasvir 100 mg) tablets What Is EPCLUSA?	https://www.epclusa.com/what-is-epclusa/
Mar. 27, 2018	•	HIV and the Opioid Epidemic: 5 Key Points The Henry J. Kaiser Family Foundation	https://www.kff.org/hivaids/issue-brief/hiv-and-the-opioid- epidemic-5-key-points/
Mar. 8, 2017	Centers for Disease Control and Prevention	HIV Cost-effectiveness, Division of HIV/AIDS Prevention, National Center for HIV/AIDS, Viral Hepatitis, STD, and TB Prevention	https://www.cdc.gov/hiv/programresources/guidance/costeff ectiveness/index.html
Jan. 29, 2019	and Prevention	HIV in the United States and Dependent Areas, Division of HIV/AIDS Prevention, National Center for HIV/AIDS, Viral Hepatitis, STD, and TB Prevention	https://www.cdc.gov/hiv/statistics/overview/ataglance.html
Sep. 7, 2018	Substance Abuse and Mental Health Services Administration	Results From The 2017 National Survey On Drug Use And Health: Detailed Tables	
Oct. 23, 2017	Louisa Degenhardt, Amy Peacock, Samantha Colledge et. al.	Global prevalence of injecting drug use and sociodemographic characteristics and prevalence of HIV, HBV, and HCV in people who inject drugs: a multistage systematic review, Lancet Glob Health 2017; 5: e1192–207	
Dec. 28, 2017	Justin Sayers	They bond over pain. In this Louisv·11e program, inmates don't have to detox alone, Louisville Courier Journal	https://www.courier- journal.com/story/news/local/2017/12/28/louisville-largest- detox-program-brings-common-bonds-pain-hope-jail- inmates/612766001/
2017	Cuyahoga County Sheriff's Department	2017 Annual Report	https://sheriff.cuyahogacounty.us/pdf_sheriff/en- US/AnnualReports/2017AnnualReport.pdf
2017	Summit County Sheriff's Office	2017 Annual Report	https://co.summitoh.net/SHERIFF/images/stories/PDFs/2017 %20annual%20report.pdf
May 23, 2018	Kenneth V. Mills		CUYAH 003505168-67

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Date	Author(s)	Title	Source
4/21/2016	Donisha Greene	Cuyahoga County Launches Comprehensive Reentry Services at Euclid Jail	executive.cuyahogacounty.us/en-US/CC- LaunchesCompReentrySrvs-EuclidJail.aspx
Sep. 6, 2017	Barbara Poppe and associates	What will it take to end homelessness in Ohio?, Data Analysis prepared for the Ohio Development Services Agency (DSA) and Ohio Mental Health and Addiction Services (OMHAS)	https://development.ohio.gov/files/cs/FinalStatewideDataRep ort.pdf
Jun. 6, 2017	Karen Farkas	What you need to know about the Cleveland-Cuyahoga County jail agreement	https://www.cleveland.com/cuyahoga- county/2017/06/cuyahoga county to merge operations.htm l
February, 2018	Cuyahoga County Division of Children and Family Services	2017 Statistical Report, January - December 2017	http://cfs.cuyahogacounty.us/en-US/Statistical-Reports.aspx
November, 2018	Cuyahoga County Division of Children and Family Services	2018 Statistical Report, January - September 2018	http://cfs.cuyahogacounty.us/en-US/Statistical-Reports.aspx
August, 2013	Public Children Services Association of Ohio	Ohio Child Welfare Functional Job Analysis Research, Caseload Complexity Survey – Preliminary Report	http://www.pcsao.org/perch/resources/prelim-report-of- survey-results-8-13.pdf
Mar. 9, 2018	Robin Ghertner, Melinda Baldwin, Gilbert Crouse, et al.	The Relationship between Substance Use Indicators and Child Welfare Caseloads, ASPE Research Brief, U.S. Department of Health and Human Services	
December, 2017	Public Children Services Association of Ohio	The Opioid Epidemic's Impact on Children Services in Ohio	http://www.pcsao.org/pdf/advocacy/OpioidBriefingSlidesUpdated12-17.pdf
April, 2018	U.S. Department of Health and Human Services	Implementing Nurse-Family Partnership (NFP), Home Visiting Evidence of Effectiveness, Administration for Children & Families	https://homvee.acf.hhs.gov/Implementation/3/Nurse-Family-PartnershipNFPEstimated-Costs-of-Implementation/14/5

All other documents and data cited in the report, tables, and appendices.

Interviews and Meetings with Members of the Communities

Cuyahoga

Call with Dr. Thomas Gilson and Hugh Shannon of Cuyahoga Medical Examiner, June 22, 2018.

Call with Scott Osiecki of Cuyahoga Medical Examiner, June 26, 2018.

Call with Maggie Keenan of Cuyahoga County, June 27, 2019.

Meeting with Mark Majer of Cuyahoga County Juvenile Court, July 11, 2018.

Meeting with Molly Leckler of Cuyahoga County Drug Court, July 11, 2018.

Meeting with Cynthia Weiskittel of Cuyahoga County Division of Children and Family Services, July 11, 2018.

Meeting with Scott Osiecki of Cuyahoga Medical Examiner, July 11, 2018

Meeting with Maggie Keenan of Cuyahoga County, July 11, 2018

Meeting with Vince Caraffi of Cuyahoga County Board of Health, July 12, 2018.

Meeting with Dr. Thomas Gilson and Hugh Shannon of Cuyahoga Medical Examiner, July 12, 2018.

Call with Cynthia Weiskittel of Cuyahoga County Division of Children and Family Services, July 31, 2018.

Call with Dr. Theodore Parran of St. Vincent Charity Medical Center, July 31, 2018.

Call with David Merriman of Cuyahoga County Department of Health and Human Services, August 6, 2018.

Call with Cynthia Weiskittel of Cuyahoga County Division of Children and Family Services, January 2, 2019.

Call with Scott Osiecki of Cuyahoga Medical Examiner, January 4, 2019.

Call with Cynthia Weiskittel of Cuyahoga County Division of Children and Family Services, January 7, 2019.

Call with Scott Osiecki of Cuyahoga Medical Examiner, January 9, 2019.

Call with Dr. Theodore Parran of St. Vincent Charity Medical Center, January 14, 2019.

Summit

Call with G. Craig of Summit County Alcohol, Drug Addiction & Mental Health Services Board, July 3, 2018.

Call with S. Barker of Summit County Sheriff's Office, July 31, 2018.

Round-table Meeting with Representatives of the Summit County Community, July 11, 2018.

Call with D. Skoda of Summit County Public Health, January 4, 2019.

Call with L. Kohler of Summit County Medical Examiner, January 7, 2019.

Call with G. Craig, D. Smith, and J. Peveich of Summit County Alcohol, Drug Addiction & Mental Health Services Board, January 10, 2019.

Call with A. Davidson, J. Barnes, D. Kearns of Summit County Children Services Board, January 11, 2019.

Call with G. Craig, D. Smith, and J. Peveich of Summit County Alcohol, Drug Addiction & Mental Health Services Board, January 22, 2019.

Call with G. Craig, D. Smith, and J. Peveich of Summit County Alcohol, Drug Addiction & Mental Health Services Board, January 28, 2019.

Call with Dr. N. Labor of Summa Health, February 1, 2019.

Cleveland

Meeting with Nicole Carlton, Cleveland EMS, Commissioner, July 11, 2018.

Meeting with Gary Gingell, Cleveland Division of Police, Commander, Narcotics Unit, July 11, 2018.

Meeting with Anthony Luke, Cleveland Division of Fire, Acting Assistant Chief, July 11, 2018.

Meeting with Persis Sosiak, Cleveland Department of Public Health, Commissioner of Health, July 11, 2018.

Meeting with Gloria Langford, Cleveland Human Resources, Administrative Manager, July 11, 2018.

Meeting with Greg Cordek, Cleveland Office Budget and Management, Manager, July 11, 2018.

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Table C.0

OUD Population in Year 1, Cuyahoga County

[1]	OUD Rate	1.4%
[2]	Cuyahoga County population 12+, 2017	1,077,588
[3]	OUD population, Year 1	15,167
[4]	% OUD population receiving treatment	20.0%
[5]	OUD population receiving treatment, Year 1	3,033
[6]	MAT % of OUD treatment	33.3%
[7]	OUD population receiving MAT, Year 1	1,011

Sources and Notes:

[1]=0.77% OUD prevalence + 0.63% HUD prevalence. See Pitt AL, Humphreys K, and Brandeau ML (2018), Supplement at S4 and Table A. 0.63% HUD prevalence = 0.51% HUD after OUD prevalence / 80% of HUD individuals with OUD first.

[2]: National Center for Health Statistics, Bridged-Race Population Estimates, July 1st resident population age 12 or older, Cuyahoga County.

[3]=[1]*[2].

[4], [6]: Based on available data on treatment received by the population with OUD. See e.g., SAMHSA/HHS: An Update on the Opioid Crisis, March 14, 2018 at p. 2 ("Only 20% with OUD received specialty addiction treatment"); Emma Sandoe, Carrie E. Fry and Richard G. Frank, "Policy Levers That States Can Use to Improve Opioid Addiction Treatment and Address the Opioid Epidemic," Health Affairs, October 2, 2018 ("[F]ewer than 10 percent of those with an OUD receive MAT").

[5]=[3]*[4].

[7]=[5]*[6].

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Table S.0

OUD Population in Year 1, Summit County

[1]	OUD Rate	1.4%
[2]	Summit County population 12+, 2017	467,186
[3]	OUD population, Year 1	6,576
[4]	% OUD population receiving treatment	20.0%
[5]	OUD population receiving treatment, Year 1	1,315
[6]	MAT % of OUD treatment	33.3%
[7]	OUD population receiving MAT, Year 1	438

Sources and Notes:

[1]=0.77% OUD prevalence + 0.63% HUD prevalence. See Pitt AL, Humphreys K, and Brandeau ML (2018), Supplement at S4 and Table A. 0.63% HUD prevalence = 0.51% HUD after OUD prevalence / 80% of HUD individuals with OUD first.

[2]: National Center for Health Statistics, Bridged-Race Population Estimates, July 1st resident population age 12 or older, Summit County.

[3]=[1]*[2].

[4], [6]: Based on available data on treatment received by the population with OUD. See e.g., SAMHSA/HHS: An Update on the Opioid Crisis, March 14, 2018 at p. 2 ("Only 20% with OUD received specialty addiction treatment"); Emma Sandoe, Carrie E. Fry and Richard G. Frank, "Policy Levers That States Can Use to Improve Opioid Addiction Treatment and Address the Opioid Epidemic," Health Affairs, October 2, 2018 ("[F]ewer than 10 percent of those with an OUD receive MAT").

[5]=[3]*[4].

[7]=[5]*[6].

Table I

Historical and Projected Inflation

		1/2009 to 12/2018 [A]	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
Acti	ual inflation:																			
[1]	Consumer price index, all items	19.2%	2.1%	1.9%																
[2]	Consumer price index, prescription drugs	37.2%	2.8%	(0.6%)																
[3]	Consumer price index, medical care services	34.0%	1.6%	2.6%																
[4]	Employment cost index, private industry	23.1%	2.6%	3.0%																
[5]	Employment cost index, state and local govt	22.7%	2.5%	2.7%																
Pro	iected inflation:																			
[6]	Consumer price index, all items				2.1%	2.6%	2.6%	2.5%	2.5%	2.4%	2.3%	2.3%	2.3%	2.3%	2.4%	2.4%	2.4%	2.4%	2.4%	2.4%
[7]	Consumer price index, prescription drugs				4.1%	5.0%	5.0%	4.8%	4.8%	4.6%	4.4%	4.4%	4.4%	4.4%	4.6%	4.6%	4.6%	4.6%	4.6%	4.6%
[8]	Consumer price index, medical care services				3.7%	4.6%	4.6%	4.4%	4.4%	4.2%	4.1%	4.1%	4.1%	4.1%	4.2%	4.2%	4.2%	4.2%	4.2%	4.2%
[9]	Employment cost index, private industry				3.4%	3.6%	3.6%	3.4%	3.3%	3.2%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%
[10]	Employment cost index, state and local govt				3.3%	3.5%	3.5%	3.3%	3.2%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%	3.1%

Sources and Notes:

[1]-[5]: Bureau of Labor Statistics. CPI series are for U.S. city average, all urban consumers, seasonally adjusted. ECI series are for total compensation, all industries and occupations.

[6], [9]: Congressional Budget Office, The Budget and Economic Outlook: 2019 to 2029. Table E-1.

[7]=[6]*([2A]/[1A]).

[8]=[6]*([3A]/[1A]).

[10]=[9]*([5A]/[4A]).

APPENDIX D: TREATMENT

\$265,111 \$276,276

\$342,573 \$367,113

Table C.1

Estimated Cost of Treatment, Cuyahoga County Year 2 Year 5 Year 6 Year 15 Year 1 Year 3 Year 4 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 Projected population receiving treatment 4,045 4,719 4.494 4,045 [1] Population receiving treatment, low case 3,033 5,056 6,067 6,067 6,067 5,842 5,617 5,393 5,168 4,943 4,269 3,033 4,045 6,067 6,067 6,067 6,067 6,067 [2] Population receiving treatment, base case 5,056 6,067 6,067 6,067 6,067 6,067 6,067 6,067 Population receiving treatment, high case 3,033 4,045 5,056 6,067 6,067 6,067 6,292 6,516 6,741 6,966 7,190 7,415 7,640 7,864 8,089 Estimated cost of treatment 2019\$ [A] Average cost of treatment provided \$24,023 / person \$25,126 \$26,279 \$27,439 \$28,650 \$29,864 \$31,077 \$32,339 \$33,652 \$35,018 \$36,502 \$38,048 \$39,660 \$41.341 \$43,092 \$44.918 Specialized facility for families 2019\$ [B] # of residential units required 75 [5] [6] Housing cost per unit \$10,032 [7] Childcare cost per unit \$9,541 [8] Resident costs (\$000s) \$1,468 Other operating costs (\$000s) \$1,165 [9] Cost of facility (\$000s) \$2,633 \$2.702 \$2.772 \$2.841 \$2.912 \$2.982 \$3.051 \$3.266 \$3.345 \$3.591 \$3.766 \$3.121 \$3.193 \$3.425 \$3.507 \$3.678

\$78,920 \$109,060 \$141,565 \$176,728 \$184,163 \$191,588 \$192,047 \$192,228 \$192,109 \$191,987 \$191,510 \$190,650 \$189,374 \$187,649 \$185,439

\$222,474

\$191,588 \$199,313 \$207,351

\$206,580

\$215,714

\$239,320

\$224,794

\$257,601

\$244,120

\$297,589

\$254,398

\$319,422

\$234,257

\$277,004

Sources and Notes:

[13]

Total cost of treatment
Low case (\$000s)

Base case (\$000s)

High case (\$000s)

See Table I for actual and projected inflation rates used.

[A]: Cost estimated based on Dr. Parran's description of treatment needs (Parran Report at pp. 127, 136-137) and a study of the economic costs of substance abuse treatments (Alexandre PK, Beulaygue IC, French MT et al. (2012)).

\$184,163

\$184,163

\$191,588

\$176,728

\$176,728

 $[C]=\Sigma(Year 1 to Year 15).$

[1]-[3]: Year 1 from Table C.0[5]. Projects that the number of individuals receiving treatment doubles by Year 4. Base case projects the number of individuals receiving treatment remains constant thereafter. Low case projects that the number of individuals receiving treatment will decline by 1/3 from Year 5 to Year 15. High case projects that the number of individuals receiving treatment will increase by 1/3 from Year 5 to Year 15.

[4]: Estimated cost based on [A] and medical care services inflation.

[5]: Double the capacity of Miracle Village, which was a 30-unit apartment building for mothers receiving intensive treatment.

\$78,920

\$78,920

\$109,060

\$109,060

\$141,565

\$141,565

2020-2034 [C]

\$2,595,019

\$3,003,359

\$3,411,700

- [6]: Based on HUD fair market rent in 2019 for a 2-bedroom residence in Cuyahoga County.
- [7]: Average cost of infant childcare in Ohio, as reported by the Economic Policy Institute.
- [8]=[5]*([6]+[7])/10^3.
- [9]: Based on the (inflation-adjusted) expenditures of Tarry House, a program in Summit County that provided residential recovery/treatment, respite housing, supported housing and community psychiatric and supportive treatment (CPST) and counseling services to nearly 250 different people in 2017.
- [10]: [10B]=[8]+[9]. Year 1 onward grown at projected inflation.
- [11]=([1]*[4])/10^3+[10].
- [12]=([2]*[4])/10^3+[10].
- [13]=([3]*[4])/10^3+[10].

Table S.1

Estimated Cost of Treatment, Summit County Year 5 Year 6 Year 15 Year 1 Year 2 Year 3 Year 4 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 Projected population receiving treatment 2,435 [1] Population receiving treatment, low case 1,315 1,754 2,192 2,630 2,630 2,630 2,533 2,338 2,241 2,143 2,046 1,948 1,851 1,754 1,315 1,754 2,192 2,630 2,630 2,630 2,630 2,630 2,630 2,630 2,630 [2] Population receiving treatment, base case 2,630 2,630 2,630 2,630 Population receiving treatment, high case 1,315 1,754 2,192 2,630 2,630 2,630 2,728 2,825 2,923 3,020 3,117 3,215 3,312 3,410 3,507 Estimated cost of treatment 2019\$ [A] Average cost of treatment provided \$24,023 / person \$25,126 \$26,279 \$27,439 \$28,650 \$29,864 \$31,077 \$32,339 \$33,652 \$35,018 \$36,502 \$38,048 \$39,660 \$41.341 \$43,092 \$44.918 Specialized facility for families 2019\$ [B] # of residential units required 30 [5] [6] Housing cost per unit \$9,720 [7] Childcare cost per unit \$9,541 [8] Resident costs (\$000s) \$578 Other operating costs (\$000s) \$1,165 [9] Cost of facility (\$000s) \$1,743 \$1.789 \$1.835 \$1.881 \$1.928 \$1.974 \$2.066 \$2,493 \$2.020 \$2.114 \$2.162 \$2.214 \$2.267 \$2.322 \$2.377 \$2.434 2020-2034 [C] Total cost of treatment Low case (\$000s) \$1,136,064 \$34,833 \$47,916 \$62,024 \$77,285 \$80,525 \$83,759 \$83,975 \$84,070 \$84,035 \$84,000 \$83,811 \$83,457 \$82,923 \$82,195 \$81,257 Base case (\$000s) \$34,833 \$77,285 \$83,759 \$87,125 \$90,626 \$94,269 \$98,223 \$106,639 \$111,114 \$115,778 \$1,313,100 \$47,916 \$62,024 \$80,525 \$102,344 \$120,639 High case (\$000s) \$1,490,135 \$34,833 \$62,024 \$77,285 \$80,525 \$90,275 \$112,447 [13] \$47,916 \$83,759 \$97,183 \$104,503 \$120,877 \$129,820 \$139,305 \$149,362 \$160,021

Sources and Notes:

See Table I for actual and projected inflation rates used.

[A]: Cost estimated based on Dr. Parran's description of treatment needs (Parran Report at pp. 127, 136-137) and a study of the economic costs of substance abuse treatments (Alexandre PK, Beulaygue IC, French MT et al. (2012)).

 $[C]=\Sigma(Year 1 to Year 15).$

[1]-[3]: Year 1 from Table S.0[5]. Projects that the number of individuals receiving treatment doubles by Year 4. Base case projects the number of individuals receiving treatment remains constant thereafter. Low case projects that the number of individuals receiving treatment will decline by 1/3 from Year 5 to Year 15. High case projects that the number of individuals receiving treatment will increase by 1/3 from Year 5 to Year 15.

[4]: Estimated cost based on [A] and medical care services inflation.

- [5]: Based on the capacity of Miracle Village, which was a 30-unit apartment building for mothers receiving intensive treatment.
- [6]: Based on HUD fair market rent in 2019 for a 2-bedroom residence in Summit County.
- [7]: Average cost of infant childcare in Ohio, as reported by the Economic Policy Institute.
- [8]=[5]*([6]+[7])/10^3.
- [9]: Based on the (inflation-adjusted) expenditures of Tarry House, a program in Summit County that provided residential recovery/treatment, respite housing, supported housing and community psychiatric and supportive treatment (CPST) and counseling services to nearly 250 different people in 2017.
- [10]: [10B]=[8]+[9]. Year 1 onward grown at projected inflation.
- [11]=([1]*[4])/10^3+[10].
- [12]=([2]*[4])/10^3+[10].
- [13]=([3]*[4])/10^3+[10].

Table C.2

Estimated Cost of MAT, Cuyahoga County

								, ,									
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
[1]	MAT % of population receiving treatm	nent	33.3%	44.4%	55.6%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%
	Projected population receiving MAT																
[2]	Population receiving MAT, low case	_	1,011	1,798	2,809	4,045	4,045	4,045	3,895	3,745	3,595	3,445	3,296	3,146	2,996	2,846	2,696
[3]	Population receiving MAT, base case		1,011	1,798	2,809	4,045	4,045	4,045	4,045	4,045	4,045	4,045	4,045	4,045	4,045	4,045	4,045
[4]	Population receiving MAT, high case		1,011	1,798	2,809	4,045	4,045	4,045	4,194	4,344	4,494	4,644	4,794	4,943	5,093	5,243	5,393
	Estimated cost of MAT	2019\$ [A]	-														
[5]	Buprenorphine	\$122 / week	\$6,675	\$7,011	\$7,350	\$7,705	\$8,062	\$8,421	\$8,795	\$9,186	\$9,595	\$10,040	\$10,506	\$10,993	\$11,504	\$12,037	\$12,596
[6]	Methadone	\$134 / week	\$7,314	\$7,681	\$8,053	\$8,442	\$8,833	\$9,226	\$9,637	\$10,065	\$10,513	\$11,000	\$11,511	\$12,045	\$12,604	\$13,189	\$13,801
[7]	Naltrexone (VIVITROL®)	\$1,251 / month	\$15,766	\$16,558	\$17,359	\$18,198	\$19,042	\$19,889	\$20,773	\$21,697	\$22,662	\$11,620	\$11,429	\$10,883	\$11,388	\$11,797	\$11,110
[8]	Average annual cost of MAT		\$7,935	\$8,416	\$8,909	\$9,430	\$9,962	\$10,503	\$10,971	\$11,458	\$11,968	\$10,709	\$11,097	\$11,450	\$11,981	\$12,519	\$12,915
	Allocation of MAT	% of MAT [B]	_														
[9]	Buprenorphine	35.0%	35.0%	36.0%	37.0%	38.0%	39.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%
[10]	Methadone	55.0%	55.0%	53.0%	51.0%	49.0%	47.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%
[11]	Naltrexone (VIVITROL®)	10.0%	10.0%	11.0%	12.0%	13.0%	14.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%
	Total cost of MAT	2020-2034 [C]															
[12]	Low case (\$000s)	\$513,592	\$8,024	\$15,129	\$25,023	\$38,140	\$40,291	\$42,482	\$42,727	\$42,911	\$43,026	\$36,897	\$36,570	\$36,019	\$35,896	\$35,632	\$34,824
[13]	Base case (\$000s)	\$594,044	\$8,024	\$15,129	\$25,023	\$38,140	\$40,291	\$42,482	\$44,371	\$46,344	\$48,405	\$43,314	\$44,881	\$46,310	\$48,459	\$50,636	\$52,236
[14]	High case (\$000s)	\$674,497	\$8,024	\$15,129	\$25,023	\$38,140	\$40,291	\$42,482	\$46,014	\$49,777	\$53,783	\$49,730	\$53,192	\$56,602	\$61,023	\$65,639	\$69,648

Sources and Notes:

See Table I for actual and projected inflation rates used.

- [A]: U.S. DOD, Office of the Secretary. 32 CFR Part 199. TRICARE; Mental Health and Substance Use Disorder Treatment. Federal Register, Vol. 81, No. 171, 61068-61098. Adjusted for prescription drug price inflation.
- [B]: OhioMHAS estimates that the breakdown of MAT received by clients in Ohio's opioid-treatment programs (OTPs) is 74.2% methadone, 21.5% buprenorphine, and 4.3% naltrexone. This estimate is adjusted to reflect buprenorphine and naltrexone provided via non-OTP treatment facilities, based on data from the National Survey of Substance Abuse Treatment Services, 2017.
- [C]= Σ (Year 1 to Year 15).
- [1]: Projects that the prevalence of MAT among individuals receiving treatment will double by Year 4 and remain constant thereafter.
- [2]=[1]*Table C.1[1].
- [3]=[1]*Table C.1[2].
- [4]=[1]*Table C.1[3].
- [5]-[7]: Annual cost of treatment based on [B] and projected prescription drug price inflation. Naltrexone price drops in 2029 when the drug goes off-patent based on generic pricing trends reported by IMS.
- [8]=[5]*[9]+[6]*[10]+[7]*[11].
- [9]-[11]: Projects that buprenorphine and naltrexone allocation will increase gradually through Year 6 as the # of PCPs providing MAT increases.
- [12]=([2]*[8])/10^3.
- [13]=([3]*[8])/10^3.
- [14]=([4]*[8])/10^3.

Table S.2 Estimated Cost of MAT. Summit County

					Latinia	ieu cost		Julililit	country								
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
[1]	MAT % of population receiving treatm	ent	33.3%	44.4%	55.6%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%	66.7%
	Projected population receiving MAT																
[2]	Population receiving MAT, low case	_	438	779	1,218	1,754	1,754	1,754	1,689	1,624	1,559	1,494	1,429	1,364	1,299	1,234	1,169
[3]	Population receiving MAT, base case		438	779	1,218	1,754	1,754	1,754	1,754	1,754	1,754	1,754	1,754	1,754	1,754	1,754	1,754
[4]	Population receiving MAT, high case		438	779	1,218	1,754	1,754	1,754	1,818	1,883	1,948	2,013	2,078	2,143	2,208	2,273	2,338
	Estimated cost of MAT	2019\$ [A]															
[5]	Buprenorphine	\$122 / week	\$6,675	\$7,011	\$7,350	\$7,705	\$8,062	\$8,421	\$8,795	\$9,186	\$9,595	\$10,040	\$10,506	\$10,993	\$11,504	\$12,037	\$12,596
[6]	Methadone	\$134 / week	\$7,314	\$7,681	\$8,053	\$8,442	\$8,833	\$9,226	\$9,637	\$10,065	\$10,513	\$11,000	\$11,511	\$12,045	\$12,604	\$13,189	\$13,801
[7]	Naltrexone (VIVITROL®)	\$1,251 / month	\$15,766	\$16,558	\$17,359	\$18,198	\$19,042	\$19,889	\$20,773	\$21,697	\$22,662	\$11,620	\$11,429	\$10,883	\$11,388	\$11,797	\$11,110
[8]	Average annual cost of MAT		\$7,935	\$8,416	\$8,909	\$9,430	\$9,962	\$10,503	\$10,971	\$11,458	\$11,968	\$10,709	\$11,097	\$11,450	\$11,981	\$12,519	\$12,915
	Allocation of MAT	% of MAT [B]															
[9]	Buprenorphine	35.0%	35.0%	36.0%	37.0%	38.0%	39.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%	40.0%
[10]	Methadone	55.0%	55.0%	53.0%	51.0%	49.0%	47.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%	45.0%
[11]	Naltrexone (VIVITROL®)	10.0%	10.0%	11.0%	12.0%	13.0%	14.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%
	Total cost of MAT	2020-2034 [C]															
[12]	Low case (\$000s)	\$222,667	\$3,479	\$6,559	\$10,849	\$16,535	\$17,468	\$18,418	\$18,524	\$18,604	\$18,654	\$15,997	\$15,855	\$15,616	\$15,563	\$15,448	\$15,098
[13]	Base case (\$000s)	\$257,547	\$3,479	\$6,559	\$10,849	\$16,535	\$17,468	\$18,418	\$19,237	\$20,092	\$20,986	\$18,779	\$19,458	\$20,078	\$21,009	\$21,953	\$22,647
[14]	High case (\$000s)	\$292,427	\$3,479	\$6,559	\$10,849	\$16,535	\$17,468	\$18,418	\$19,949	\$21,581	\$23,318	\$21,561	\$23,061	\$24,540	\$26,456	\$28,458	\$30,196

Sources and Notes:

See Table I for actual and projected inflation rates used.

- [A]: U.S. DOD, Office of the Secretary. 32 CFR Part 199. TRICARE; Mental Health and Substance Use Disorder Treatment. Federal Register, Vol. 81, No. 171, 61068-61098. Adjusted for prescription drug price inflation.
- [B]: OhioMHAS estimates that the breakdown of MAT received by clients in Ohio's opioid-treatment programs (OTPs) is 74.2% methadone, 21.5% buprenorphine, and 4.3% naltrexone. This estimate is adjusted to reflect buprenorphine and naltrexone provided via non-OTP treatment facilities, based on data from the National Survey of Substance Abuse Treatment Services, 2017.
- [C]= Σ (Year 1 to Year 15).
- [1]: Projects that the prevalence of MAT among individuals receiving treatment will double by Year 4 and remain constant thereafter.
- [2]=[1]*Table S.1[1].
- [3]=[1]*Table S.1[2].
- [4]=[1]*Table S.1[3].
- [5]-[7]: Annual cost of treatment based on [B] and projected prescription drug price inflation. Naltrexone price drops in 2029 when the drug goes off-patent based on generic pricing trends reported by IMS.
- [8]=[5]*[9]+[6]*[10]+[7]*[11].
- [9]-[11]: Projects that buprenorphine and naltrexone allocation will increase gradually through Year 6 as the # of PCPs providing MAT increases.
- [12]=([2]*[8])/10^3.
- [13]=([3]*[8])/10^3.
- [14]=([4]*[8])/10^3.

APPENDIX D

Table C.3

Estimated Cost of Recruiting PCPS to Provide MAT, Cuyahoga County

	Estimated cost of Nectuting PCP3 to Provide WAY, Cuyanoga County																
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Recruitment staffing requirements	2019\$ [A]															
[1]	FTEs to recruit PCPs to provide MAT	4															
[2]	FTE salary estimate	\$66,000															
[3]	Salary cost (\$000s)	\$264	\$273	\$283	\$293	\$302	\$312	\$321	\$331	\$341	\$351	\$362	\$373	\$384	\$396	\$408	\$421
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$478	\$495	\$512	\$529	\$545	\$562	\$579	\$597	\$615	\$634	\$653	\$673	\$693	\$714	\$736
	Total cost of recruitment	2020-2034 [C]															
[5]	Base case (\$000s)	\$9,014	\$478	\$495	\$512	\$529	\$545	\$562	\$579	\$597	\$615	\$634	\$653	\$673	\$693	\$714	\$736

Sources and Notes:

 $\underline{\mathsf{See}}$ Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[C]= Σ (Year 1 to Year 15).

[2]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH_002426286.

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

Table S.3

Estimated Cost of Recruiting PCPS to Provide MAT, Summit County

3 Year 14 Year 15 2 2033 2034
2033 2034
- 2000 200 1
\$204 \$210
\$357 \$368
\$357 \$368
,

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[C]= Σ (Year 1 to Year 15).

[2]=Table C.3[2].

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

Table C.4

Estimated Cost of Connecting Individuals to Services, Cuyahoga County Year 1 Year 2 Year 4 Year 5 Year 6 Year 7 Year 8 Year 10 Year 12 Year 13 Year 3 Year 9 Year 11 Year 14 Year 15 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 Staff 24-7 referral hotline 2019\$ [A] Operators required for 24-7 hotline 8 \$35,500 [2] FTE salary estimate \$284 [3] Salary cost (\$000s) \$294 \$304 \$315 \$325 \$335 \$345 \$356 \$367 \$378 \$389 \$401 \$426 \$439 \$453 \$414 Staff emergency departments 2019\$ [B] [4] Total social workers required 22 FTE salary estimate \$62,000 [5] [6] Salary cost (\$000s) \$1.364 \$1.412 \$1.462 \$1.511 \$1.560 \$1.609 \$1,659 \$1,709 \$1,761 \$1,815 \$1,870 \$1,927 \$1,986 \$2,047 \$2,109 \$2.174 Estimated opioid-related visits 8,908 [7] [8] Recovery coach utilization % 20.0% [9] Visits utilizing recovery coach 1,782 Recovery coach hours per client, avg 18 Recovery coach hourly rate \$15.00 Salary cost (\$000) \$481 \$498 \$585 \$680 \$700 \$516 \$533 \$550 \$568 \$603 \$621 \$640 \$660 \$722 \$744 \$767 Labor Cost Estimated employment cost Multiplier [C] \$5,591 \$5,762 \$5,937 [13] FTE employment cost, base case (\$000s) 1.75x \$3,858 \$3,994 \$4,128 \$4,262 \$4,396 \$4,530 \$4,669 \$4,811 \$4,958 \$5,109 \$5,265 \$5,425 Individuals receiving transportation assistance Individuals transported to treatment, low case 758 1,011 1,264 1,517 1,517 1,517 1,461 1,404 1,348 1,292 1,236 1,180 1,123 1,067 1,011 758 Individuals transported to treatment, base case 1,011 1,264 1,517 1,517 1,517 1,517 1,517 1,517 1,517 1,517 1,517 1,517 1,517 1,517 Individuals transported to treatment, high case 758 1.011 1,264 1,517 1,517 1.517 1,573 1,629 1,685 1.741 1.798 1.854 1,910 1.966 2,022 Estimated transportation cost 2019\$ [D] [17] Round trip fare, avg \$21.00 # of round trips per individual per year, avg 36 Annual transportation cost per individual, avg \$756 \$776 \$796 \$816 \$836 \$856 \$876 \$896 \$917 \$938 \$960 \$983 \$1,007 \$1,031 \$1,056 \$1,081 Cost of transportation, low case (\$000s) \$588 \$805 \$1,031 \$1,268 \$1,299 \$1,328 \$1,309 \$1,287 \$1,264 \$1,241 \$1,215 \$1,188 \$1,158 \$1,127 \$1,093 Cost of transportation, base case (\$000s) \$588 \$805 \$1.031 \$1.268 \$1.299 \$1.328 \$1.359 \$1.390 \$1.422 \$1.456 \$1.491 \$1.527 \$1.564 \$1.601 \$1,640 Cost of transportation, high case (\$000s) \$588 \$1,268 \$1,299 \$1,328 \$1,409 \$1,493 \$1,580 \$1,672 \$1,767 \$2,076 \$805 \$1,031 \$1,866 \$1,969 \$2,186 Web-based referral system 2019\$ [E] [23] Cost of web-based system (000s) \$112 \$115 \$118 \$121 \$124 \$127 \$130 \$133 \$136 \$139 \$143 \$146 \$150 \$153 \$157 \$161 Total cost of connecting individuals 2020-2034 [F] Low case (\$000s) \$91,951 \$4,561 \$4,917 \$5,280 \$5,654 \$5,822 \$5,989 \$6,110 \$6,234 \$6,361 \$6,492 \$6,626 \$6,763 \$6,902 \$7,045 \$7,191

Base case (\$000s)

High case (\$000s)

[26]

\$94,520

\$97,089

\$4,561

\$4,561

\$4,917

\$4.917

\$5,280

\$5,280

\$5,654

\$5,654

\$5,822

\$5.822

\$5,989

\$5.989

\$6,161

\$6.211

\$6,337

\$6,440

\$6,519

\$6,677

\$6,708

\$6.924

\$6,902

\$7,178

\$7,102

\$7,442

\$7,308

\$7.713

\$7,520

\$7.994

\$7,738

\$8,284

Table C.4

Estimated Cost of Connecting Individuals to Services, Cuyahoga County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[F]=\Sigma(Year 1 to Year 15).$

- [1]=(24 hours*365 days)/(2,080 work hours per operator)*2 operators staffed at all times (rounded).
- [2]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH 002426286.
- [3]: [3A]=([1]*[2]/10^3. Year 1 onwards grown at projected employment cost inflation.
- [4]: Assumes on average of one social worker required per hospital. The Ohio Development Services Agency reports that there are 22 registered hospital in Cuyahoga County.
- [5]: Salary estimated based on average salary of medical social workers in Cleveland reported by Salary.com.
- [6]: [6B]=([4]*[5]/10^3. Year 1 onwards grown at projected employment cost inflation.
- [7]=524 opioid overdose deaths in Cuyahoga County in 2017 * 17 emergency room visits per overdose death. National Center for Health Statistics and Parran Report at ¶72.
- [8]=Table C.0[4].
- [9]=[7]*[8].
- [10]: Assumes that recovery coaches will work on average 18 hours per client.
- [11]: Hourly rate based on hourly rate ranges for recovery coaches reported by Glassdoor.
- [12]=([9]*[10]*[11])/10^3.
- [13]=([3]+[6]+[12])*[C].
- [14]-[16]: 25% of Table C.1[1]-[3].
- [17]: Based on reported Uber fare rates in Cleveland. Estimated as the average of the minimum fare for a round trip, the fare for a 14 mile round trip, and the fare for a 30 mile round trip. Distances based on average and median distance traveled to OTPs reported in Rosenblum, Cleland, Kayman et al. (2011).
- [19]: [19D]=[17]*[18]. Year 1 onwards grown at projected inflation.
- [20]=([14]*[19])/10^3.
- [21]=([15]*[19])/10^3.
- [22]=([16]*[19])/10^3.
- [23]: [23E] based on cost of findlocaltreatment.com quoted for Franklin County. Year 1 onwards grown at projected inflation.
- [24]=[13]+[20]+[23].
- [25]=[13]+[21]+[23].
- [26]=[13]+[22]+[23].

Table S.4

Estimated Cost of Connecting Individuals to Services, Summit County Year 1 Year 2 Year 4 Year 5 Year 6 Year 7 Year 8 Year 9 Year 10 Year 12 Year 13 Year 3 Year 11 Year 14 Year 15 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2019\$ [A] Staff 24-7 referral hotline Operators required for 24-7 hotline 8 \$35,500 [2] FTE salary estimate \$284 \$294 [3] Salary cost (\$000s) \$304 \$315 \$325 \$335 \$345 \$356 \$367 \$378 \$389 \$401 \$426 \$439 \$453 \$414 Staff emergency departments 2019\$ [B] [4] Total social workers required 10 FTE salary estimate \$59,500 [5] [6] Salary cost (\$000s) \$595 \$616 \$638 \$659 \$681 \$702 \$723 \$746 \$768 \$792 \$816 \$841 \$866 \$893 \$920 \$948 Estimated opioid-related visits 3,230 [7] [8] Recovery coach utilization % 20.0% [9] Visits utilizing recovery coach 646 Recovery coach hours per client, avg 18 Recovery coach hourly rate \$15.00 Salary cost (\$000) \$174 \$181 \$200 \$206 \$212 \$219 \$225 \$232 \$239 \$254 \$262 \$270 \$278 \$187 \$193 \$246 Labor Cost Estimated employment cost Multiplier [C] \$2,684 \$2,766 \$2,851 \$2,938 [13] FTE employment cost, base case (\$000s) 1.75x \$1,909 \$1,976 \$2,043 \$2,109 \$2,175 \$2,242 \$2,310 \$2,380 \$2,453 \$2,528 \$2,605 Individuals receiving transportation assistance Individuals transported to treatment, low case 329 438 438 548 658 658 658 633 609 585 560 536 511 487 463 329 438 658 658 658 658 658 Individuals transported to treatment, base case 548 658 658 658 658 658 658 658 Individuals transported to treatment, high case 329 438 548 658 658 658 682 706 731 755 779 804 828 852 877 Estimated transportation cost 2019\$ [D] [17] Round trip fare, avg \$22.00 # of round trips per individual per year, avg 36 Annual transportation cost per individual, avg \$792 \$813 \$834 \$855 \$876 \$897 \$918 \$939 \$960 \$982 \$1,006 \$1,030 \$1,055 \$1,080 \$1,106 \$1,133 Cost of transportation, low case (\$000s) \$267 \$365 \$468 \$576 \$590 \$603 \$594 \$585 \$574 \$563 \$552 \$539 \$526 \$512 \$496 Cost of transportation, base case (\$000s) \$267 \$365 \$468 \$576 \$590 \$603 \$617 \$631 \$646 \$661 \$677 \$694 \$710 \$727 \$745 Cost of transportation, high case (\$000s) \$267 \$365 \$576 \$678 \$718 \$759 \$803 \$894 \$943 \$993 \$468 \$590 \$603 \$640 \$848 Web-based referral system 2019\$ [E] [23] Cost of web-based system (000s) \$112 \$115 \$118 \$121 \$124 \$127 \$130 \$133 \$136 \$139 \$143 \$146 \$150 \$153 \$157 \$161 Total cost of connecting individuals 2020-2034 [F] Low case (\$000s) \$2,975 \$3,037 \$3,167 \$3,234 \$3,303 \$3,374 \$3,446 \$45,835 \$2,291 \$2,460 \$2,632 \$2,809 \$2,892 \$3,101 \$3,519 \$3,595

Base case (\$000s)

High case (\$000s)

[26]

\$47,002

\$48,169

\$2,291

\$2.291

\$2,460

\$2,460

\$2,632

\$2,632

\$2,809

\$2,809

\$2,892

\$2.892

\$2,975

\$2.975

\$3,060

\$3.083

\$3,148

\$3.195

\$3,238

\$3.310

\$3,332

\$3,430

\$3,428

\$3.554

\$3,528

\$3.682

\$3,630

\$3.814

\$3,735

\$3,950

\$3,843

\$4,091

Table S.4

Estimated Cost of Connecting Individuals to Services, Summit County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[F]=\Sigma(Year 1 to Year 15).$

[1]=(24 hours*365 days)/(2,080 work hours per operator)*2 operators staffed at all times (rounded).

[2]=Table C.4[2].

[3]: [3A]=([1]*[2]/10^3. Year 1 onwards grown at projected employment cost inflation.

[4]: Assumes on average of one new social worker per hospital. The Ohio Development Services Agency reports that there are 10 registered hospital in Summit County.

[5]: Salary estimated based on average salary of medical social workers in Akron reported by Salary.com.

[6]: [6B]=([4]*[5]/10^3. Year 1 onwards grown at projected employment cost inflation.

[7]=190 opioid overdose deaths in Summit County in 2017 * 17 emergency room visits per overdose death. National Center for Health Statistics and Parran Report at ¶72.

[8]: Assumes that 1 in 4 opioid-related emergency department visitors will accept assistance from a recovery coach.

[9]=[7]*[8].

[10]: Assumes that recovery coaches will work on average 18 hours with each client.

[11]: Hourly rate based on hourly rate ranges for recovery coaches reported by Glassdoor.

[12]=([9]*[10]*[11])/10^3.

[13]=([3]+[6]+[12])*[C].

[14]-[16]: 25% of Table S.1[1]-[3].

[17]: Based on reported Uber fares. Estimated as the average of the minimum fare for a round trip, the fare for a 14 mile round trip, and the fare for a 30 mile round trip. Distances based on average and median distance traveled to OTP reported in Rosenblum, Cleland, Kayman et al. (2011).

[19]: [19D]=[17]*[18]. Year 1 onwards grown at projected inflation.

[20]=([14]*[19])/10^3.

[21]=([15]*[19])/10^3.

[22]=([16]*[19])/10^3.

[23]: [23E] based on cost of findlocaltreatment.com quoted for Franklin County. Year 1 onwards grown at projected inflation.

[24]=[13]+[20]+[23].

[25]=[13]+[21]+[23].

[26]=[13]+[22]+[23].

Table C.5

Estimated Cost of Special Populations: Child Welfare, Cuyahoga County

	Estimated Cost of Special Populations: Child Welfare, Cuyanoga County Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 Year 1																
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Child welfare agency staffing	2019\$ [A]															
[1]	Investigation, active cases	2,303															
[2]	Ongoing, active cases	1,911															
[3]	Adoption and other, active cases	557															
[4]	Subtotal, active cases	4,771															
[4]	Subtotal, active cases	4,771															
[5]	Social worker, investigation caseload	12															
[6]	Social worker, ongoing caseload	10															
[7]	Social worker, perm. support caseload	20															
[8]	Family advocate, ongoing caseload	10															
[9]	Opioid-related %	15.7%															
[40]	Denoticed West control words																
[10]		80															
[11]	•	\$52,500															
[12]	Salary cost (\$000s)	\$4,200	\$4,349	\$4,503	\$4,653	\$4,805	\$4,956	\$5,107	\$5,263	\$5,423	\$5,589	\$5,759	\$5,935	\$6,116	\$6,303	\$6,495	\$6,693
[13]	Required # of family advocates	30															
	FTE salary estimate	\$38,500															
	Salary cost (\$000s)	\$1,155	\$1,196	\$1,238	\$1,280	\$1,321	\$1,363	\$1,404	\$1,447	\$1,491	\$1,537	\$1,584	\$1,632	\$1,682	\$1,733	\$1,786	\$1,841
[13]	Salary cost (5000s)	Ų1,133	71,130	71,230	71,200	71,321	71,303	71,404	71,777	71,751	71,337	71,504	71,032	71,002	71,733	71,700	71,041
[16]	Trauma counselor for CFS staff	1															
[17]	FTE salary estimate	\$61,500															
[18]	Salary cost (\$000s)	\$62	\$64	\$66	\$68	\$70	\$73	\$75	\$77	\$79	\$82	\$84	\$87	\$90	\$92	\$95	\$98
[19]	Staff to recruit foster families	3															
	FTE salary estimate	\$52,500	4	4	4	4	4	4	4	4	4	44.4	4		4	4	4
[21]	Salary cost (\$000s)	\$158	\$163	\$169	\$175	\$180	\$186	\$192	\$197	\$203	\$210	\$216	\$223	\$229	\$236	\$244	\$251
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[22]	FTE employment cost, base case (\$000s)	1.75x	\$10,100	\$10,458	\$10,808	\$11,159	\$11,510	\$11,861	\$12,223	\$12,596	\$12,980	\$13,376	\$13,784	\$14,204	\$14,638	\$15,084	\$15,544
	Cost of out-of-home placements	2019\$ [C]															
[23]		1,454															
[24]	Opioid-related % of removals	15.7%															
[25]	Est. cost per placement, avg	\$17,492															
[26]	Estimated placement cost (\$000s)	\$3,999	\$4,103	\$4,210	\$4,315	\$4,423	\$4,529	\$4,633	\$4,740	\$4,849	\$4,960	\$5,079	\$5,201	\$5,326	\$5,454	\$5,585	\$5,719
	Child care for at-risk families	2019\$ [D]															
ודכן	Minors receiving in-home services, avg #																
		2,775															
[28]	· ·	15.7%															
	% receiving day care services	33.0%															
[30]		\$9,541															
[31]	Childcare cost (\$000)	\$1,373	\$1,408	\$1,445	\$1,481	\$1,518	\$1,555	\$1,590	\$1,627	\$1,664	\$1,703	\$1,743	\$1,785	\$1,828	\$1,872	\$1,917	\$1,963
	Total cost for special population	2020-2034 [E]															
[32]	Base case (\$000s)	\$288,551	\$15,612	\$16,113	\$16,604	\$17,100	\$17,594	\$18,085	\$18,590	\$19,109	\$19,643	\$20,199	\$20,771	\$21,359	\$21,964	\$22,586	\$23,226
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Table C.5

Estimated Cost of Special Populations: Child Welfare, Cuyahoga County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[E]=\Sigma(Year 1 to Year 15)$

[1]-[4], [23], [27]: Cuyahoga County Division of Children and Family Services, 2018 Statistical Report: January - September 2018 at pp. 5-7.

[5]-[7]: Deposition of Cynthia G. Weiskittel, November 13, 2018, at 88:19-22; 91:15-16; and 92:8-13.

[8]: Assumed to be approximately equal to [6].

[9], [28]: Assumed equal to [24].

[10]=[9]*([1]/[5]+[2]/[6]+([2]+[3])/[7]) (rounded).

[11], [14], [17], [20]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH_002426286.

[12]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.

[13]=[9]*([2]/[8]) (rounded).

[15]=([13]*[14])/10^3. Year 1 onwards grown at projected employment cost inflation.

[18]=([16]*[17])/10^3. Year 1 onwards grown at projected employment cost inflation.

[21]=([19]*[20])/10^3. Year 1 onwards grown at projected employment cost inflation.

[22]=([12]+[15]+[18]+[21])*[B].

[24]: 2017 opioid-related % of removals for Cuyahoga Children and Family Services, see Cutler Report, Table III.6[1].

[25]: Estimated based on boarding and care costs and placements for foster care and institutional housing in 2017.

[26]: [26C]=([23]*[24]*[25])/10^3. Year 1 onwards grown at projected inflation.

[29]: % of minor population (<18) that is under 6-years old. National Center for Health Statistics, Bridged-Race Population Estimates, Cuyahoga County.

[30]=Table C.1[7].

[31]: [31D]=([27]*[28]*[29]*[30])/10^3. Year 1 onwards grown at projected inflation.

[32]=[22]+[26]+[31].

Table S.5

Estimated Cost of Special Populations: Child Welfare, Summit County

				Estimated	Cost of S	pecial Po	pulations:	Child We	itare, Sum	mit Coun	ty						
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Child welfare agency staffing	2019\$ [A]															
[1]	Investigation, active cases	1,007															
[2]	Ongoing, active cases	836															
[3]	Adoption and other, active cases	244															
[4]	Subtotal, active cases	2,087															
[5]	Social worker, investigation caseload	12															
[6]	Social worker, investigation caseload Social worker, ongoing caseload	10															
[7]	Social worker, perm. support caseload	20															
[8]	Family advocate, ongoing caseload	10															
[9]	Opioid-related %	27.0%															
[10]	Required # of social workers	60															
	FTE salary estimate	\$52,500															
[12]		\$3,150	\$3,262	\$3,377	\$3,490	\$3,603	\$3,717	\$3,830	\$3,947	\$4,068	\$4,192	\$4,319	\$4,451	\$4,587	\$4,727	\$4,871	\$5,020
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[13]	Required # of family advocates	23															
[14]	•	\$38,500															
	Salary cost (\$000s)	\$886	\$917	\$949	\$981	\$1,013	\$1,045	\$1,077	\$1,110	\$1,143	\$1,178	\$1,214	\$1,251	\$1,289	\$1,329	\$1,369	\$1,411
[16]	Trauma counselor for CFS staff	1															
[17]		\$61,500															
	Salary cost (\$000s)	\$62	\$64	\$66	\$68	\$70	\$73	\$75	\$77	\$79	\$82	\$84	\$87	\$90	\$92	\$95	\$98
[19]	Staff to recruit foster families	2															
[20]		\$52,500															
	Salary cost (\$000s)	\$105	\$109	\$113	\$116	\$120	\$124	\$128	\$132	\$136	\$140	\$144	\$148	\$153	\$158	\$162	\$167
	,,					·		·	·	·		·	,	·			·
	Estimated analysis art	Labor Cost															
[22]	Estimated employment cost	Multiplier [B]	67.644	67.004	60.447	ć0 443	ć0 677	60.043	60.244	Ć0 40E	ć0.70F	640.004	ć10 201	ć40.700	644.025	644 274	ć44 7 40
[22]	FTE employment cost, base case (\$000s)	1.75x	\$7,614	\$7,884	\$8,147	\$8,412	\$8,677	\$8,942	\$9,214	\$9,495	\$9,785	\$10,084	\$10,391	\$10,708	\$11,035	\$11,371	\$11,718
	Cost of out-of-home placements	2019\$ [C]															
[23]		636															
[24]	-	27.0%															
[25]		\$17,492															
[26]	Estimated placement cost (\$000s)	\$3,006	\$3,084	\$3,164	\$3,244	\$3,325	\$3,404	\$3,483	\$3,563	\$3,645	\$3,729	\$3,818	\$3,910	\$4,004	\$4,100	\$4,198	\$4,299
	Child care for at-risk families	2019\$ [D]															
[27]	Minors receiving in-home services, avg #	1,213															
[28]	Opioid-related %	27.0%															
[29]	% receiving day care services	32.1%															
[30]	Annual childcare cost	\$9,541															
[31]	Childcare cost (\$000)	\$1,004	\$1,030	\$1,057	\$1,083	\$1,110	\$1,137	\$1,163	\$1,190	\$1,217	\$1,245	\$1,275	\$1,306	\$1,337	\$1,369	\$1,402	\$1,435
	Total cost for special population	2020-2034 [E]															
[32]	Base case (\$000s)	\$216,801	\$11,728	\$12,105	\$12,474	\$12,847	\$13,218	\$13,587	\$13,967	\$14,357	\$14,759	\$15,177	\$15,606	\$16,049	\$16,503	\$16,971	\$17,452
[2-]	(1000)	75,002	,, 	,,_	,, · · ·	,,o	,,	,,,,,,	,,	, = .,00.	+= .,. 55	7-0,200	7 = 2,000	7 = 2,0 .0	+==,505	7-1,5,2	, , .

Table S.5

Estimated Cost of Special Populations: Child Welfare, Summit County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[E]=\Sigma(Year 1 to Year 15)$

[1]-[4], [23], [27]: Based on figure in Table C 5, adjusted downward based on the difference in the size of the minor population in Summit County relative to Cuyahoga County.

[5]-[7]: Assumed equal to caseload figures in Table C.5.

[8]: Assumed to be approximately equal to [6].

[9], [28]: Assumed equal to [24].

[10]=[9]*([1]/[5]+[2]/[6]+([2]+[3])/[7]) (rounded).

[11], [14], [17], [20]: Assumed equal to salary estimate figures in Table C.5.

[12]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.

[13]=[9]*([2]/[8]) (rounded).

[15]=([13]*[14])/10^3. Year 1 onwards grown at projected employment cost inflation.

[18]=([16]*[17])/10^3. Year 1 onwards grown at projected employment cost inflation.

[21]=([19]*[20])/10^3. Year 1 onwards grown at projected employment cost inflation.

[22]=([12]+[15]+[18]+[21])*[B].

[24]: 2017 opioid-related % of removals for Summit Children Services Board, see Cutler Report, Table III.6[2].

[25]=Table C.5[25].

[26]: [26C]=([23]*[24]*[25])/10^3. Year 1 onwards grown at projected inflation.

[29]: % of minor population (<18) that is under 6-years old. National Center for Health Statistics, Bridged-Race Population Estimates, Summit County.

[30]=Table S.1[7].

[31]: [31D]=([27]*[28]*[29]*[30])/10^3. Year 1 onwards grown at projected inflation.

[32]=[22]+[26]+[31].

Table C.6

					P C C.G	- p a.a.c.			J	<u> </u>							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Home visit program	2019[A]															
[1]	# of opioid-related NAS cases	137															
[2]	Pregnant women with OUD	183															
[3]	Cost per home visit family	\$7,467															
[4]	Cost of home visit program (\$000s)	\$1,366	\$1,429	\$1,495	\$1,561	\$1,630	\$1,699	\$1,768	\$1,839	\$1,914	\$1,992	\$2,076	\$2,164	\$2,256	\$2,351	\$2,451	\$2,555
	Total cost for special population	2020-2034 [B]															
[5]	Base case (\$000s)	\$29,180	\$1,429	\$1,495	\$1,561	\$1,630	\$1,699	\$1,768	\$1,839	\$1,914	\$1,992	\$2,076	\$2,164	\$2,256	\$2,351	\$2,451	\$2,555

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]= Σ (Year 1 to Year 15).

[1]: McGuire Public Nuisance Report, Appendix E.

[2]=[1]/75% (rounded). 75% based on Keyes Report at p. 25: "Withdrawal symptoms develop in an estimated 55-95% of opioid-exposed infants".

[3]: Based on average cost of Nurse-Family Partnership (NFP) program per family, as reported by HHS Administration for Children & Families.

[4]=([2]*[3])/10^3. Year 1 onwards grown at projected medical services inflation.

[5]=[4].

Table S.6

		LJC	iiiiatea t	2031 01 3	peciai i	opulation	7113. 1 1 6	Silaile VV	onicii, s	ullillilli	County						
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Home visit program	2019[A]															
[1]	# of opioid-related NAS cases	71															
[2]	Pregnant women with OUD	95															
[3]	Cost per home-visit family	\$7,467															
[4]	Cost of home visit program (\$000s)	\$709	\$742	\$776	\$810	\$846	\$882	\$918	\$955	\$994	\$1,034	\$1,078	\$1,123	\$1,171	\$1,221	\$1,272	\$1,326
	Total cost for special population	2020-2034 [B]															
[5]	Base case (\$000s)	\$15,148	\$742	\$776	\$810	\$846	\$882	\$918	\$955	\$994	\$1,034	\$1,078	\$1,123	\$1,171	\$1,221	\$1,272	\$1,326

Sources and Notes:

 $\underline{\text{See}}$ Table I for actual and projected inflation rates used.

[B]= Σ (Year 1 to Year 15).

[1]: McGuire Public Nuisance Report, Appendix E.

[2]=[1]/75% (rounded). 75% based on Keyes Report at p. 25: "Withdrawal symptoms develop in an estimated 55-95% of opioid-exposed infants".

[3]: Based on average cost of Nurse-Family Partnership (NFP) program per family, as reported by HHS Administration for Children & Families.

[4]=([2]*[3])/10^3. Year 1 onwards grown at projected medical services inflation.

[5]=[4].

Table C.7

Estimated Cost of Special Populations: Jails, Cuyahoga County

			Estim	iated Cos	t of Spec	ial Popu	lations: J	ails, Cuy	ahoga Co	ounty							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6		Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Comprehensive treatment & re-entry facility	2019\$ [A]															
[1]	Average daily population	2,263	_														
[1]	% of inmates with OUD	25.0%															
[2]	% of OUD inmates housed in facility	66.7%															
[3]	•	377	-														
[4]	Average daily population with OUD																
[5]	Estimated facility cost per bed per day	\$33.48	- ć4.72C	Ć4 040	ć 4 0 7 0	ĆE 004	ĆE 247	ćE 227	ĆE 450	ć= =0=	ĆE 744	ĆE 054	ĆE 004	ĆC 425	¢c 202	ĆC 422	ĆC 507
[6]	Cost of facility (\$000s)	\$4,606	\$4,726	\$4,849	\$4,970	\$5,094	\$5,217	\$5,337	\$5,459	\$5,585	\$5,714	\$5,851	\$5,991	\$6,135	\$6,282	\$6,433	\$6,587
	Connect inmates with OUD to resources	2019\$ [B]															
[7]	Annual # of releases	27,381	_														
[8]	Annual # of releases, inmates with OUD	6,845															
[9]	Daily releases with OUD, avg	19															
[10]	Daily releases with OUD per social worker, avg	2															
[11]	Required social workers for OUD inmates	9	_														
[12]	FTE salary estimate	\$60,500															
[13]	Salary cost (\$000s)	\$545	\$564	\$584	\$603	\$623	\$642	\$662	\$682	\$703	\$725	\$747	\$769	\$793	\$817	\$842	\$868
		Labor Cost															
	Estimated employment cost	Multiplier [C]	_														
[14]	FTE employment cost, base case (\$000s)	1.75x	\$987	\$1,022	\$1,056	\$1,090	\$1,124	\$1,159	\$1,194	\$1,230	\$1,268	\$1,307	\$1,346	\$1,388	\$1,430	\$1,474	\$1,518
	Transitional housing for inmates with OUD	2019\$ [D]															
[15]	Annual # of releases, inmates with OUD	6,845	_														
[16]	% receiving transitional housing	20.0%															
[17]	Annual # receiving housing	1,369															
[18]	Avg # of days in transitional housing	90															
[19]	Daily cost of transitional housing	\$47															
[20]	Housing cost (\$000s)	\$5,806	\$5,957	\$6,112	\$6,264	\$6,421	\$6,575	\$6,726	\$6,881	\$7,039	\$7,201	\$7,374	\$7,551	\$7,732	\$7,918	\$8,108	\$8,302
	Specialty detox and treatment unit	2019\$ [E]															
[21]	Annual cost of specialty detox unit (\$000s)	\$712	- \$731	\$750	\$768	\$788	\$806	\$825	\$844	\$863	\$883	\$904	\$926	\$948	\$971	\$994	\$1,018
ركا	Annual cost of specialty detax unit (2000s)	7114	17.71	7750	7700	7700	7000	7023	7044	2003	2003	7504	γ920	<i>⊋</i> ∌40	79/1	7 554	71,010
	Total cost for special population	2020-2034 [F]															
[22]	Base case (\$000s)	\$222,005	\$12,400	\$12,732	\$13,059	\$13,393	\$13,723	\$14,047	\$14,378	\$14,718	\$15,066	\$15,436	\$15,815	\$16,203	\$16,601	\$17,009	\$17,426

Table C.7

Estimated Cost of Special Populations: Jails, Cuyahoga County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[F]=\Sigma(Year 1 to Year 15).$

- [1], [6]: Cuyahoga County Sheriff's Department, 2017 Annual Report at p. 6.
- [2]: From 2016 to 2018, between 24.7% and 29 6% of Common Pleas Court defendants had OUD (CUYAH_003505168-169).
- [3]: Assumes that 2/3 of inmates with OUD are placed in comprehensive treatment and re-entry facility.
- [4]=[1]*[2]*[3].
- [5]: Estimated based on reported costs for the 175-bed comprehensive program center at Euclid Jail (CUYAH_012341077).
- [6]: [6A]=([4]*[5]*365)/10^3. Year 1 onwards grown at projected inflation.
- [8]=[7]*[2].
- [9]=[8]/365 days.
- [11]=[9]/[10].
- [12]: Salary estimated based on Cuyahoga County salary data for comparable employee types. (CUYAH_002426286)
- [13]=([11]*[12])/10^3. Year 1 onwards grown at employment cost inflation.
- [14]=[13]*[C].
- [15]=[8].
- [17]=[15]*[16].
- [18]: A 2017 data analysis prepared for the Ohio Development Services Agency and Ohio Mental Health and Addiction Services concluded that the optimal length of stay in transitional housing was 90 days.
- [19]: Estimated based on 2019 fair market rents published by HUD and HUD research finding that transitional housing for individuals is ~211% of fair market rent for a 1-bedroom rental unit.
- [20]: [20D]=([17]*[18]*[19])/10^3. Year 1 onwards grown at projected inflation.
- [21]: Estimated based on the inflation-adjusted annual cost of the Louisville Metro Corrections detox unit program. Year 1 onward grown at projected inflation.
- [22]=[6]+[14]+[20]+[21].

Table S.7

Estimated Cost of Special Populations: Jails, Summit County

			ESTI	nated Co	ist of Spe	ciai Popi	ulations:	Jails, Sur	mmit Cou	ınty							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Communication treatment & recently facility	2010¢ [4]															
[1]	Comprehensive treatment & re-entry facility Average daily population	2019\$ [A] 647															
[1]	% of inmates with OUD	25.0%															
[2] [3]	% of OUD inmates housed in facility	100.0%															
[4]	Average daily population with OUD	162															
[5]	Estimated facility cost per bed per day	\$33.48															
			\$2,028	¢2.000	ća 122	¢2.100	ຕ່າ າາດ	¢2.200	ć2 242	¢2.20¢	¢2.4F1	¢2 F10	ć2 F70	ća caa	¢a cor	ć2.7C0	ຕ່າ ຄາດ
[6]	Cost of facility (\$000s)	\$1,976	\$2,028	\$2,080	\$2,132	\$2,186	\$2,238	\$2,290	\$2,342	\$2,396	\$2,451	\$2,510	\$2,570	\$2,632	\$2,695	\$2,760	\$2,826
	Connect inmates with OUD to resources	2019\$ [B]															
[7]	Annual # of releases	11,199															
[8]	Annual # of releases, inmates with OUD	2,800															
[9]	Daily releases with OUD, avg	8															
[10]	Daily releases with OUD per social worker, avg	2															
[11]	Required social workers for OUD inmates	4															
[12]	·	\$60,500															
[13]	Salary cost (\$000s)	\$232	\$240	\$249	\$257	\$265	\$274	\$282	\$291	\$300	\$309	\$318	\$328	\$338	\$348	\$359	\$370
	,																
		Labor Cost															
	Estimated employment cost	Multiplier [C]															
[14]	FTE employment cost, base case (\$000s)	1.75x	\$420	\$435	\$450	\$465	\$479	\$494	\$509	\$524	\$540	\$557	\$574	\$591	\$609	\$628	\$647
	Transitional housing for inmates with OUD	2019\$ [D]															
[15]	Annual # of releases, inmates with OUD	2,800															
[16]	% receiving transitional housing	20.0%															
[17]	Annual # receiving housing	560															
[18]	Avg # of days in transitional housing	90															
[19]	Daily cost of transitional housing	\$43															
[20]	Housing cost (\$000s)	\$2,182	\$2,239	\$2,297	\$2,354	\$2,413	\$2,471	\$2,528	\$2,586	\$2,646	\$2,706	\$2,771	\$2,838	\$2,906	\$2,976	\$3,047	\$3,120
	Total cost for special population	2020-2034 [E]															
[21]	Base case (\$000s)	\$83,960	\$4,687	\$4,813	\$4,937	\$5,063	\$5,188	\$5,311	\$5,437	\$5,566	\$5,698	\$5,838	\$5,982	\$6,129	\$6,280	\$6,435	\$6,594

Table S.7

Estimated Cost of Special Populations: Jails, Summit County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[E]= Σ (Year 1 to Year 15).

[1], [6]: Summit County Sheriff's Office, 2017 Annual Report at p. 49.

[2]=Table C.7[2].

[3]: Assumes that all inmates with OUD are placed in a comprehensive treatment and re-entry facility.

[4]=[1]*[2]*[3].

[5]=Table C.7[5].

[6]: [6A]=([4]*[5]*365)/10^3. Year 1 onwards grown at projected inflation.

[8]=[7]*[2].

[9]=[8]/365 days.

[11]=[9]/[10].

[12]=Table C.7[12].

[13]=([11]*[12])/10^3. Year 1 onwards grown at employment cost inflation.

[14]=[13]*[C].

[15]=[8].

[17]=[15]*[16].

[18]: A 2017 data analysis prepared for the Ohio Development Services Agency and Ohio Mental Health and Addiction Services concluded that the optimal length of stay in transitional housing was 90 days.

[19]: Estimated based on 2019 fair market rents published by HUD and HUD research finding that transitional housing for individuals is ~211% of fair market rent for a 1-bedroom rental unit.

[20]: [20D]=([17]*[18]*[19])/10^3. Year 1 onwards grown at projected inflation.

[21]=[6]+[14]+[20].

APPENDIX D: HARM REDUCTION

Table C.8

			Ec	timated	l Cost of	F Nalov	ono Cu	rahoga (County								
			Year 1	Year 2				Year 6		Year 8	Year 9	Voor 10	Voor 11	Voor 12	Year 13	Voor 14	Voor 1E
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	
			2020	2021	2022	2023	2024	2023	2020	2027	2028	2029	2030	2031	2032	2033	2034
	Projected population requiring Narcan kits																
[1]	Population requiring Narcan kits, low case	-	15,167	15,059	14,950	1/1 8/12	1/1 73/1	1/1625	1/1517	14,409	1/1 300	1/1 102	1/ 08/	13,975	13,867	13,759	13 650
[2]	Population requiring Narcan kits, low case		15,167	15,167			15,167			15,167						15,167	
[3]	Population requiring Narcan kits, base case		15,167	,		15,492	15,600			15,925				16,359		16,575	
[2]	r opdiation requiring warean kits, high case		13,107	13,273	13,304	13,432	13,000	13,703	13,017	13,323	10,034	10,142	10,230	10,333	10,407	10,373	10,004
	Estimated cost of Narcan kits	2019\$ [A]															
[4]	Wholesale price	\$111 / kit	\$116	\$122	\$128	\$134	\$140	\$147	\$153	\$160	\$167	\$175	\$183	\$191	\$200	\$209	\$219
[5]	Average # per person per year		1.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
[6]	Average cost per person per year		\$116	\$244	\$256	\$268	\$281	\$293	\$306	\$320	\$334	\$349	\$366	\$383	\$400	\$419	\$438
			•	•	·	•	·	•	•	•	·	•	•	•	•	•	·
	Salary cost of distributing kits	2019\$ [B]															
[7]	Distribution program administrators	2															
[8]	Estimated FTE salary	\$55,500															
[9]	Salary cost (\$000)	\$111	\$115	\$119	\$123	\$127	\$131	\$135	\$139	\$143	\$148	\$152	\$157	\$162	\$167	\$172	\$177
		Labor Cost															
	Estimated employment cost	Multiplier [C]															
[10]	FTE employment cost, base case (\$000s)	1.75x	\$201	\$208	\$215	\$222	\$229	\$236	\$243	\$251	\$258	\$266	\$274	\$283	\$291	\$300	\$310
	Total cost of Narcan kits	2020-2034 [D]															
[11]	Low case (\$000s)	\$72,021	\$1,963	\$3,882	\$4,039	\$4,201	\$4,363	\$4,522	\$4,686	\$4,857	\$5,033	\$5,225	\$5,423	\$5,629	\$5,842	\$6,064	\$6,293
[12]	Base case (\$000s)	\$76,169	\$1,963	\$3,908	\$4,094	\$4,289	\$4,484	\$4,681	\$4,885	\$5,099	\$5,322	\$5,565	\$5,819	\$6,085	\$6,363	\$6,653	\$6,957
[13]	High case (\$000s)	\$80,317	\$1,963	\$3,935	\$4,150	\$4,376	\$4,606	\$4,839	\$5,084	\$5,342	\$5,612	\$5,906	\$6,215	\$6,541	\$6,883	\$7,243	\$7,622
	Naloxone for first responders	2019\$ [E]		440	4=0	4=0	4	4	450	4.50	466	4.50	470	4==	4=0	400	400
[14]		\$43 / dose	\$46	\$48	\$50	\$53	\$55	\$57	\$60	\$63	\$66	\$69	\$72	\$75	\$79	\$82	\$86
[15]	Naloxone purchased	12,082 doses															
[16]	Cost of Naloxone purchased	\$524,283															
[17]	Naloxone doses purchased for first respond	ers, low case	12,082	10,572	9,062	7,551	6,041	6,041	6,041	6,041	6,041	6,041	6,041	6,041	6,041	6,041	6,041
[18]	Naloxone doses purchased for first respond	lers, base case	12,082	11,327	10,572	9,817	9,062	9,062	9,062	9,062	9,062	9,062	9,062	9,062	9,062	9,062	9,062
[19]			12,082	12,082	12,082	12,082	,	12,082	12,082	12,082	12,082	12,082	12,082	12,082	12,082	12,082	
	·	-	•	•	•	•			•	•	•	•	•	•	•		
	Total cost for first responders	2020-2034 [F]															
[20]	Low case (\$000s)	\$6,517	\$551	\$506	\$455	\$397	\$333	\$347	\$363	\$379	\$396	\$414	\$433	\$453	\$474	\$496	\$520
[21]	Base case (\$000s)	\$9,053	\$551	\$542	\$530	\$516	\$499	\$521	\$544	\$568	\$594	\$621	\$650	\$680	\$712	\$745	\$779
[22]	High case (\$000s)	\$11,588	\$551	\$578	\$606	\$636	\$665	\$695	\$726	\$758	\$791	\$828	\$867	\$907	\$949	\$993	\$1,039

Table C.8

Estimated Cost of Naloxone, Cuyahoga County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[D],[F]= Σ (Year 1 to Year 15).

[1]-[3]: Year 1 from Table C.0[6]. Base case projects that the population requiring Narcan kits remains constant, high case projects that it increases by 10%, and low case projects that it decreases by 10%.

[4]: [4A] estimated based on the wholesale price for Narcan nasal spray kit (containing 2 doses) paid by Cleveland EMS in October and November of 2017. CLEVE_001627553. Year 1 onwards grown at prescription drug price inflation.

[5]: Projects the distribution of one kit per person requiring Narcan kits in Year 1, increasing to two kits distributed per individual by Year 2.

[6]=[4]*[5].

[8]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH 002426286.

[9]: [9B]=([7]*[8])/10^3. Year 1 onwards grown at projected employment cost inflation.

[10]=[9]*[C].

[11]=([1]*[6])/10^3+[10].

[12]=([2]*[6])/10^3+[10].

[13]=([3]*[6])/10^3+[10].

[14]: [E14] estimated based on the actual average price per dose of Naloxone purchased by Cleveland EMS in 2017. CLEVE 001627553. Year 1 onwards grown at prescription drug price inflation.

[15]: Based on the actual number of doses purchased by Cleveland EMS in 2017. CLEVE 001627553.

[16]=[14]*[15].

[17]-[19]: Year 1 from [15]. High case projects that the doses purchased for first responders remains constant, base case projects a 25% decline by Year 5, and low case projects a 50% decline by Year 5.

[20]=([17]*[14])/10^3.

[21]=([18]*[14])/10^3.

[22]=([19]*[14])/10^3.

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Table S.8

Estimated Cost of Naloxone, Summit County Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 Year 15 2021 2031 2020 2022 2023 2024 2025 2026 2027 2028 2029 2030 2032 2033 2034 Projected population requiring Narcan kits [1] Population requiring Narcan kits, low case 6.576 6,529 6.482 6,435 6,388 6,341 6,294 6.247 6.200 6.153 6.106 6.059 6.012 5.965 5.918 [2] Population requiring Narcan kits, base case 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,576 6,623 6,670 6,717 6,764 6,810 6,857 6,904 6,951 6,998 7,045 7,092 7,139 7,186 7,233 Population requiring Narcan kits, high case Estimated cost of Narcan kits 2019\$ [A] \$111 / kit \$116 \$122 \$128 \$134 \$140 \$147 \$153 \$160 \$167 \$175 \$183 \$191 \$200 \$209 \$219 [4] Wholesale price Average # per person per year 1.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 2.00 \$244 \$256 \$268 \$281 \$293 \$349 [6] \$116 \$306 \$320 \$334 \$366 \$383 \$400 \$419 \$438 Average cost per person per year 2019\$ [B] Salary cost of distributing kits Distribution program administrators 2 [7] Estimated FTE salary \$55,500 [9] Salary cost (\$000) \$111 \$115 \$119 \$123 \$127 \$131 \$135 \$139 \$143 \$148 \$152 \$157 \$162 \$167 \$172 \$177 Labor Cost Estimated employment cost Multiplier [C] [10] FTE employment cost, base case (\$000s) 1.75x \$208 \$215 \$222 \$229 \$236 \$243 \$251 \$258 \$266 \$274 \$283 \$291 \$300 \$201 \$310 Total cost of Narcan kits 2020-2034 [D] [11] Low case (\$000s) \$33,372 \$965 \$1.801 \$1.873 \$1.947 \$2.021 \$2.094 \$2.170 \$2.248 \$2.328 \$2,416 \$2.507 \$2.601 \$2.698 \$2.799 \$2.903 \$2.924 [12] Base case (\$000s) \$35.170 \$965 \$1.812 \$1.897 \$1.985 \$2.074 \$2.163 \$2.256 \$2.353 \$2,454 \$2.564 \$2,678 \$2,798 \$3,055 \$3.192 \$1,921 \$2,232 \$2,342 \$2,579 \$2,850 \$3,149 High case (\$000s) \$36,968 \$965 \$1,824 \$2,023 \$2,127 \$2,458 \$2,711 \$2,996 \$3,311 \$3,480 Naloxone for first responders 2019\$ [E] [14] Average price per dose \$43 / dose \$46 \$48 \$50 \$53 \$55 \$57 \$60 \$63 \$66 \$69 \$72 \$75 \$79 \$82 \$86 Naloxone purchased 5.238 doses Cost of Naloxone purchased \$227,302 Naloxone doses purchased for first responders, low case 5,238 4,583 3,929 3,274 2,619 2,619 2,619 2,619 2,619 2,619 2,619 2,619 2,619 2,619 2,619 Naloxone doses purchased for first responders, base case 5,238 4,911 4,583 4,256 3,929 3,929 3,929 3,929 3,929 3,929 3,929 3,929 3,929 3,929 3,929 [19] Naloxone doses purchased for first responders, high case 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 5,238 Total cost for first responders 2020-2034 [F] [20] Low case (\$000s) \$2,826 \$239 \$219 \$197 \$172 \$144 \$151 \$157 \$164 \$172 \$180 \$188 \$197 \$206 \$215 \$225 Base case (\$000s) \$3,925 \$239 \$235 \$230 \$224 \$216 \$226 \$236 \$246 \$257 \$269 \$282 \$295 \$309 \$323 \$338 [21] [22] High case (\$000s) \$5,024 \$239 \$251 \$263 \$276 \$288 \$301 \$315 \$329 \$343 \$359 \$376 \$393 \$411 \$431 \$450

APPENDIX D

Table S.8

Estimated Cost of Naloxone, Summit County

Sources and Notes:

See Table I for actual and projected inflation rates used.

[C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[D],[F]= Σ (Year 1 to Year 15).

[1]-[3]: Year 1 from Table S.0[6]. Base case projects that the population requiring Narcan kits remains constant, high case projects that it increases by 10%, and low case projects that it decreases by 10%.

[4]=Table C.8[4].

[5]: Projects the distribution of one kit per person requiring Narcan kits in Year 1, increasing to two kits distributed per individual by Year 2.

[6]=[4]*[5].

[8]=Table C.8[8].

[9]: [9B]=([7]*[8])/10^3. Year 1 onwards grown at projected employment cost inflation.

[10]=[9]*[C].

[11]=([1]*[6])/10^3+[10].

[12]=([2]*[6])/10^3+[10].

[13]=([3]*[6])/10^3+[10].

[14]=Table C.8[14].

[15]=Table C.8[15]*(Table S.0[2]/Table C.0[2]).

[16]=[14]*[15].

[17]-[19]: Year 1 from [15]. High case projects that the doses purchased for first responders remains constant, base case projects a 25% decline by Year 5, and low case projects a 50% decline by Year 5.

[20]=([17]*[14])/10^3.

[21]=([18]*[14])/10^3.

[22]=([19]*[14])/10^3.

Table C.9

Estimated Cost of Syringe Exchange Program, Cuyahoga County

				0 -	mange .		.,		•••••							
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
		2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
																-
	2019\$ [A]															
Monthly average # of syringes provided	41,250	-														
OUD % of program clients	67.4%															
Monthly avg # of syringes provided to OUD individ.	27,787	_														
# of syringes to provide																
Syringes provided per month, low case	•	34,734	41,680	41,680	41,680	41,680	41,264	40,847	40,430	40,013	39,596	39,180	38,763	38,346	37,929	37,512
Syringes provided per month, base case		34,734	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680	41,680
Syringes provided per month, high case		34,734	41,680	41,680	41,680	41,680	42,097	42,514	42,931	43,348	43,764	44,181	44,598	45,015	45,432	45,848
Cost of exchange program per syringe	2019\$ [B]															
Program cost per syringe distributed	\$1.25	\$1.28	\$1.32	\$1.35	\$1.38	\$1.42	\$1.45	\$1.48	\$1.52	\$1.55	\$1.59	\$1.63	\$1.66	\$1.70	\$1.75	\$1.79
Total cost of exchange program	2020-2034 [C]															
Low case (\$000s)	\$10,867	\$535	\$658	\$675	\$691	\$708	\$717	\$726	\$735	\$744	\$754	\$764	\$774	\$784	\$795	\$805
Base case (\$000s)	\$11,325	\$535	\$658	\$675	\$691	\$708	\$724	\$741	\$758	\$775	\$794	\$813	\$833	\$853	\$873	\$894
High case (\$000s)	\$11,784	\$535	\$658	\$675	\$691	\$708	\$732	\$756	\$781	\$806	\$834	\$862	\$891	\$921	\$952	\$983
	OUD % of program clients Monthly avg # of syringes provided to OUD individ. # of syringes to provide Syringes provided per month, low case Syringes provided per month, base case Syringes provided per month, high case Cost of exchange program per syringe Program cost per syringe distributed Total cost of exchange program Low case (\$000s) Base case (\$000s)	Monthly average # of syringes provided 41,250 OUD % of program clients 67.4% Monthly avg # of syringes provided to OUD individ. 27,787 # of syringes to provide Syringes provided per month, low case Syringes provided per month, base case Syringes provided per month, high case Cost of exchange program per syringe 2019\$ [B] Program cost per syringe distributed \$1.25 Total cost of exchange program 2020-2034 [C] Low case (\$000s) \$10,867 Base case (\$000s)	Year 1 2020 2019\$ [A] Monthly average # of syringes provided OUD % of program clients Monthly avg # of syringes provided to OUD individ. 41,250 67.4% Monthly avg # of syringes provided to OUD individ. 27,787 # of syringes to provide 34,734 Syringes provided per month, low case Syringes provided per month, base case 34,734 34,734 Syringes provided per month, high case 34,734 34,734 Cost of exchange program per syringe 2019\$ [B] \$1.25 \$1.28 Total cost of exchange program 2020-2034 [C] 2020-2034 [C] Low case (\$000s) \$10,867 \$535 Base case (\$000s) \$11,325 \$535	Year 1 Year 2 2020 2021	Year 1 Year 2 Year 3 2020 2021 2022	Year 1 Year 2 Year 3 Year 4 2020 2021 2022 2023	Year 1 Year 2 Year 3 Year 4 Year 5 Year 5 Year 5 Year 5 Year 5 Year 6 Year 5 Year 6 Year 7 Year 7 Year 7 Year 8 Year 8 Year 9 Year 9 Year 9 Year 1 Year 2 Year 3 Year 4 Year 5 Year 5 Year 2 Year 3 Year 4 Year 5 Year 2 Year 3 Year 4 Year 5 Year 2 Year 3 Year 4 Year 5 Year 6 Year 5 Year 2 Year 3 Year 4 Year 5 Year 5 Year 6 Year 8 Year 6 Year 8 Y	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 7 Year 8 Year 8 Year 8 Year 9 Y	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 7 Year 6 Year 7 Year 9 Year 9 Year 9 Year 9 Year 9 Year 1 Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 6 Year 7 Year 9 Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 6 Year 7 Year 6 Year 7 Year 9 Y	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 8 Year 9 Year 9 Year 9 Year 9 Year 1 Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 7 Year 8 Year 9 Y	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 9 Y	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 9 Year 10	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 7 Year 8 Year 9 Year 10 Year 11	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 12 Year 12 Year 12 Year 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 Year 15 Year 16 Year 15 Year 16 Year 18 Year	Year 1 Year 2 Year 3 Year 4 Year 5 Year 6 Year 7 Year 8 Year 7 Year 8 Year 9 Year 10 Year 11 Year 12 Year 13 Year 14 Year 15 Year 14 Year 15 Year 16 Year 17 Year 18 Year 19 Year 10 Year 10 Year 11 Year 12 Year 13 Year 14 Year 15 Year 16 Year 17 Year 18 Year 19 Year 10 Year

Table C.9

Estimated Cost of Syringe Exchange Program, Cuyahoga County

Sources and Notes:

<u>See</u> Table I for actual and projected inflation rates used.

[C]= Σ (Year 1 to Year 15).

[1]: Equal to the average # of syringes distributed in the year ended June 30, 2016. Circle Health Services, Form 990 for the year ended June 30, 2016 at 44.

[2]=Table S.9[2].

[3]=[1]*[2].

[4]-[6]: All cases assume the number of syringes provided to individuals with OUD increases by 50% by Year 2. Base case assumes the number of syringes provided to individuals with OUD remains constant after Year 2, low case assumes a decline of 10%, and high case assumes an increase of 10%.

[7]: Cost based on the operating costs reported by Cleveland's Circle Health Services (Form 990 for the year ended June 30, 2016 at p. 44) and a study reporting the average cost per syringe distributed in exchange programs (Lurie P, Gorsky R, Jones TS et al. (1998)). Year 1 onwards grown at projected inflation.

[8]=([4]*12*[7])/10^3.

[9]=([5]*12*[7])/10^3.

[10]=([6]*12*[7])/10^3.

Table S.9

Estimated Cost of Syringe Exchange Program, Summit County

				, o c o . o ,	60 =/		og. u	, Jai		,							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
		2019\$ [A]															
[1]	Monthly average # of syringes provided	24,225	-														
[2]	OUD % of program clients	67.4%															
[3]	Monthly avg # of syringes provided to OUD individ.	16,318	-														
	# of syringes to provide																
[4]	Syringes provided per month, low case	•	21,758	27,197	27,197	27,197	27,197	26,925	26,654	26,382	26,110	25,838	25,566	25,294	25,022	24,750	24,478
[5]	Syringes provided per month, base case		21,758	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197	27,197
[6]	Syringes provided per month, high case		21,758	27,197	27,197	27,197	27,197	27,469	27,741	28,013	28,285	28,557	28,829	29,101	29,373	29,645	29,917
	Cost of exchange program per syringe	2019\$ [B]															
[7]	Program cost per syringe distributed	\$1.25	\$1.28	\$1.32	\$1.35	\$1.38	\$1.42	\$1.45	\$1.48	\$1.52	\$1.55	\$1.59	\$1.63	\$1.66	\$1.70	\$1.75	\$1.79
	Total cost of exchange program	2020-2034 [C]															
[8]	Low case (\$000s)	\$7,077	\$335	\$429	\$440	\$451	\$462	\$468	\$474	\$480	\$486	\$492	\$499	\$505	\$512	\$518	\$525
[9]	Base case (\$000s)	\$7,376	\$335	\$429	\$440	\$451	\$462	\$473	\$484	\$495	\$506	\$518	\$531	\$543	\$556	\$570	\$583
[10]	High case (\$000s)	\$7,675	\$335	\$429	\$440	\$451	\$462	\$477	\$493	\$509	\$526	\$544	\$562	\$581	\$601	\$621	\$642
	, , , , , , , , , , , , , , , , , , ,																

Table S.9

Estimated Cost of Syringe Exchange Program, Summit County

Sources and Notes:

<u>See</u> Table I for actual and projected inflation rates used.

[C]= Σ (Year 1 to Year 15).

- [1]: Actual monthly average # of syringes distributed in January and February 2019. (https://www.scph.org/dashboards)
- [2]: Based on the % of clients of the Summit County syringe exchange program reporting heroin, fentanyl or opioid use in January-February 2019.

[3]=[1]*[2].

- [4]-[6]: All cases assume the number of syringes provided to individuals with OUD remains constant after Year 2, low case assumes a decline of 10% beginning in Year 6, and high case assumes an increase of 10% beginning in Year 6.
- [7]: Cost based on the operating costs reported by Cleveland's Circle Health Services (Form 990 for the year ended June 30, 2016 at p. 44) and a study reporting the average cost per syringe distributed in exchange programs (Lurie P, Gorsky R, Jones TS et al. (1998)). Year 1 onwards grown at projected inflation.

[8]=([4]*12*[7])/10^3.

[9]=([5]*12*[7])/10^3.

[10]=([6]*12*[7])/10^3.

Table C.10

Estimated Cost of HIV and HCV Treatment, Cuyahoga Coun
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			E	stimated	Cost of	HIV and I	HCV Irea	tment, C	uyanoga	County							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	HIV treatment costs	2019\$ [A]															
[1]	Persons living with diagnosed HIV	4,940	_														
[2]	% infected via injection drug use	10.0%															
[3]	Opioid % of injection drug use	56.5%															
[4]	Current pop. with opioid-related HIV	279	275	270	266	262	258	254	250	246	242	238	234	231	227	224	220
[5]	Annual mortality risk	1.6%															
[6]	Annual cost of HIV treatment (\$000s)	\$30	\$31	\$33	\$34	\$36	\$37	\$39	\$40	\$42	\$44	\$46	\$48	\$50	\$52	\$54	\$56
[7]	Est. total HIV treatment cost (\$000s)		\$8,638	\$8,893	\$9,140	\$9,394	\$9,638	\$9,873	\$10,112	\$10,358	\$10,610	\$10,886	\$11,170	\$11,460	\$11,759	\$12,065	\$12,379
	HCV treatment costs	2019\$ [B]															
[8]	Ratio of HCV-to-HIV prev. among IDUs	6.1	=														
[9]	Current pop. with opioid-related HCV	1,711	1,701	1,453	1,241	1,060	906	774	661	564	482	412	352	300	257	219	187
[10]	Annual mortality risk	0.6%															
[11]	% receiving treatment		15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%
[12]	# receiving treatment for HCV		255	218	186	159	136	116	99	85	72	62	53	45	38	33	28
[13]	% cured by treatment	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%
[14]	Cost of HCV treatment (\$000s)	\$24	\$25	\$26	\$28	\$29	\$30	\$32	\$33	\$35	\$36	\$38	\$40	\$42	\$43	\$45	\$48
[15]	Est. total HCV treatment costs (\$000s)		\$6,432	\$5,770	\$5,167	\$4,627	\$4,135	\$3,689	\$3,292	\$2,937	\$2,620	\$2,342	\$2,093	\$1,871	\$1,672	\$1,495	\$1,336
	Total cost of treating HIV/HCV	2020-2034 [C]															
[16]	Base case (\$000s)	\$205,851	\$15,070	\$14,663	\$14,307	\$14,020	\$13,774	\$13,562	\$13,404	\$13,295	\$13,230	\$13,228	\$13,263	\$13,331	\$13,431	\$13,560	\$13,715

Sources and Notes:

- [B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- $[C]=\Sigma(Year 1 to Year 15).$
- [1]: Ohio Department of Public Health, Cuyahoga County HIV Surveillance Data Tables, July 20, 2018.
- [2]: Between 2000 and 2015, injection drug users (IDUs) represented ~6 to ~15% of new HIV diagnoses. Dawson and Kates, "HIV and the Opioid Epidemic: 5 Key Points," KFF, March 27, 2018.
- [3]=2,508 thousand persons with lifetime heroin injection / 4,442 thousand persons with lifetime injection drug use. 2017 NSDUH, Table 1.96A.
- [4]: [4A]=[1]*[2]*[3]. Year 1 onwards decreased by annual mortality risk in [5].
- [5]: The CDC reports that 1,008,929 people were living with diagnosed HIV infection in 2016 and that there were 15,807 deaths among people with diagnosed HIV in 2016.
- [6]: The CDC reports that the average annual cost of HIV care was estimated to be \$23,000 in 2010\$. Year 1 onwards grown at projected medical services inflation.
- [7]=[4]*[6]. These costs represent the cost to treat current opioid-related HIV infections. The future cost of treating new opioid-related cases would be additive to this estimate. The CDC reports that the estimated lifetime HIV treatment cost is \$379,668 in 2010\$.
- [8]=55.2% prevalence of HCV among IDUs / 9.0% prevalence of HIV among IDUs. Degenhardt, Peacock, Colledge et al. (2017).
- [9]: [9B]=[4]*[8]. Year 1 onwards decreased by annual mortality risk in [10] and by the rate of treatments leading to cure (e.g., [11]*[13]).
- [11]: Assumed treatment pattern.
- [12]=[9]*[11].
- [13]: Clinical studies indicate that the cure rate for HCV treatments range from ~89% to ~99%.
- [14]: Generic versions of most effective HCV drugs (Epclusa and Harvoni) became available in January 2019, \$24,000 is the list price for the most common course of treatment (12-weeks). Year 1 onwards grows at projected prescription drug inflation.
- [15]=[12]*[14]. These costs represent the cost to treat current opioid-related HCV infections. The future cost of treating new opioid-related cases would be additive to this estimate.
- [16]=[7]+[15].

Table S.10

			l	Estimate	d Cost of	HIV and	HCV Tre	atment, S	Summit C	County							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	HIV treatment costs	2019\$ [A]															
[1]	Persons living with diagnosed HIV	965															
[2]	% infected via injection drug use	10.0%															
[3]	Opioid % of injection drug use	56.5%															
[4]	Current pop. with opioid-related HIV	54	54	53	52	51	50	50	49	48	47	47	46	45	44	44	43
[5]	Annual mortality risk	1.6%															
[6]	Annual cost of HIV treatment (\$000s)	\$30	\$31	\$33	\$34	\$36	\$37	\$39	\$40	\$42	\$44	\$46	\$48	\$50	\$52	\$54	\$56
[7]	Est. total HIV treatment cost (\$000s)		\$1,687	\$1,737	\$1,785	\$1,835	\$1,883	\$1,929	\$1,975	\$2,023	\$2,073	\$2,127	\$2,182	\$2,239	\$2,297	\$2,357	\$2,418
	HCV treatment costs	2019\$ [A]															
[8]	Ratio of HCV-to-HIV prev. among IDUs	6.1															
[9]	Current pop. with opioid-related HCV	334	332	284	242	207	177	151	129	110	94	80	69	59	50	43	37
[10]	Annual mortality risk	0.6%															
[11]	% receiving treatment		15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%
[12]	# receiving treatment for HCV		50	43	36	31	27	23	19	17	14	12	10	9	8	6	5
[13]	% cured by treatment	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%	94.0%
[14]	Cost of HCV treatment (\$000s)	\$24	\$25	\$26	\$28	\$29	\$30	\$32	\$33	\$35	\$36	\$38	\$40	\$42	\$43	\$45	\$48
[15]	Est. total HCV treatment costs (\$000s)		\$1,256	\$1,127	\$1,009	\$904	\$808	\$721	\$643	\$574	\$512	\$457	\$409	\$365	\$327	\$292	\$261
	Total cost of treating HIV/HCV	2020-2034 [C]															

\$2,691

\$2,649

\$2,618

\$2,597

\$2,584

\$2,584

\$2,604

\$2,624

\$2,649

\$2,679

Sources and Notes:

[16] Base case (\$000s)

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

\$40,212

- $[C]=\Sigma(Year 1 to Year 15).$
- [1]: Ohio Department of Public Health, Summit County HIV Surveillance Data Tables, July 20, 2018.
- [2]: Between 2000 and 2015, injection drug users (IDUs) represented ~6 to ~15% of new HIV diagnoses. Dawson and Kates, "HIV and the Opioid Epidemic: 5 Key Points," KFF, March 27, 2018.

\$2,795

\$2,739

- [3]=2,508 thousand persons with lifetime heroin injection / 4,442 thousand persons with lifetime injection drug use. 2017 NSDUH, Table 1.96A.
- [4]: [4A]=[1]*[2]*[3]. Year 1 onwards decreased by annual mortality risk in [5].
- [5]: The CDC reports that 1,008,929 people were living with diagnosed HIV infection in 2016 and that there were 15,807 deaths among people with diagnosed HIV in 2016.
- [6]: The CDC reports that the average annual cost of HIV care was estimated to be \$23,000 in 2010\$. Year 1 onwards grown at projected medical services inflation.

\$2,864

- [7]=[4]*[6]. These costs represent the cost to treat current opioid-related HIV infections. The future cost of treating new opioid-related cases would be additive to this estimate. The CDC reports that the estimated lifetime HIV treatment cost is \$379,668 in 2010\$.
- [8]=55.2% prevalence of HCV among IDUs / 9.0% prevalence of HIV among IDUs. Degenhardt, Peacock, Colledge et al. (2017).
- [9]: [9A]=[4]*[8]. Year 1 onwards decreased by annual mortality risk in [10] and by the rate of treatments leading to cure (e.g., [11]*[13]).
- [11]: Assumed treatment pattern.
- [12]=[9]*[11].
- [13]: Clinical studies indicate that the cure rate for HCV treatments range from ~89% to ~99%.
- [14]: Generic versions of most effective HCV drugs (Epclusa and Harvoni) became available in January 2019, \$24,000 is the list price for the most common course of treatment (12-weeks). Year 1 onwards grows at projected prescription drug inflation.
- [15]=[12]*[14]. These costs represent the cost to treat current opioid-related HCV infections. The future cost of treating new opioid related cases would be additive to this estimate.
- [16]=[7]+[15].

Table C.11

Estimated Cost of Social Support Housing, Cuyahoga Cou	ntv
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			LStill	iateu co	שני שני שני	ai suppu	ii t nousii	ilg, Cuyai	luga Cuu	iiity							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Transitional housing for homeless with OUD	2019\$ [A]															
[1]	Avg # of homeless per night	1,808															
[2]	OUD prevalence among homeless	17.9%															
[3]	Avg # of homeless with OUD per night	324															
[4]	Annual cost of supportive housing unit	\$13,000															
[5]	Housing cost (\$000s)	\$4,212	\$4,322	\$4,434	\$4,545	\$4,658	\$4,770	\$4,880	\$4,992	\$5,107	\$5,224	\$5,350	\$5,478	\$5,610	\$5,744	\$5,882	\$6,023
	Total cost for transitional housing	2020-2034 [B]															
[6]	Base case (\$000s)	\$77,019	\$4,322	\$4,434	\$4,545	\$4,658	\$4,770	\$4,880	\$4,992	\$5,107	\$5,224	\$5,350	\$5,478	\$5,610	\$5,744	\$5,882	\$6,023

Sources and Notes:

- [B]= Σ (Year 1 to Year 15).
- [1]: Point-in-time estimate of homelessness in Cuyahoga County in 2018. HUD Homelessness Data Exchange.
- [2]: Based on national prevalence of OUD among homeless veterans. Iheanacho, Stefanovics, & Rosenheck (2018): "Altogether, 17.9 percent of homeless VHA users were diagnosed with OUD."
- [3]=[1]*[2].
- [4]: Estimated based on 2019 fair market rents published by HUD and HUD research finding that permanent supportive housing for individuals is ~144% of fair market rent for a 1-bedroom rental unit and for families is ~134% of fair market rent for a 2-bedroom rental unit. Calculation assumes that half of supportive housing units are for individuals and half are for families.
- [5]: $[5A]=([3]*[4])/10^3$. Year 1 onwards grown at projected inflation.
- [6]=[5].

Table S.11

Estimated Cost of Social Support Housing, Summit County

			LSU	mateu Co	351 01 301	iai supp	ort nous	ilig, Julii	iiiit Coui	ity							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Transitional housing for homeless with OUD	2019\$ [A]															
[1]	Avg # of homeless per night	587															
[2]	OUD prevalence among homeless	17.9%															
[3]	Avg # of homeless with OUD per night	105															
[4]	Annual cost of supportive housing	\$12,500															
[5]	Housing cost (\$000s)	\$1,313	\$1,347	\$1,382	\$1,416	\$1,452	\$1,486	\$1,521	\$1,556	\$1,591	\$1,628	\$1,667	\$1,707	\$1,748	\$1,790	\$1,833	\$1,877
	Total cost for transitional housing	2020-2034 [B]															
[6]	Base case (\$000s)	\$24,000	\$1,347	\$1,382	\$1,416	\$1,452	\$1,486	\$1,521	\$1,556	\$1,591	\$1,628	\$1,667	\$1,707	\$1,748	\$1,790	\$1,833	\$1,877

Sources and Notes:

- [B]= Σ (Year 1 to Year 15).
- [1]: Point-in-time estimate of homelessness in Summit County in 2018. HUD Homelessness Data Exchange.
- [2]: Based on national prevalence of OUD among homeless veterans. Iheanacho, Stefanovics, & Rosenheck (2018): "Altogether, 17.9 percent of homeless VHA users were diagnosed with OUD."
- [3]=[1]*[2].
- [4]: Estimated based on 2019 fair market rents published by HUD and HUD research finding that permanent supportive housing for individuals is ~144% of fair market rent for a 1-bedroom rental unit and for families is ~134% of fair market rent for a 2-bedroom rental unit. Calculation assumes that half of supportive housing units are for individuals and half are for families.
- [5]: $[5A]=([3]*[4])/10^3$. Year 1 onwards grown at projected inflation.
- [6]=[5].

APPENDIX D: PRIMARY PREVENTION

Table C.12

Estimated Cost of Media Campaign, Cuyahoga County

				ESU	illiateu C	OSL OI IVIE	euia Cairij	paigii, cu	yanuga C	ounty							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
[1]	Target population for campaign 12-25 year old population	July 1, 2017 [A] 220,086	220,086	219,371	218,658	217,947	217,239	216,533	215,829	215,128	214,429	213,732	213,037	212,345	211,655	210,967	210,281
[2] [3] [4]	Estimated cost of campaign Per targeted individual # of months of campaign will run Estimated cost per target per year	2019\$ [B] \$0.40 / month	\$0.41 6 \$2.49	\$0.42 12 \$5.10	\$0.44 12 \$5.23	\$0.45 12 \$5.36	\$0.46 12 \$5.49	\$0.47 12 \$5.61	\$0.48 12 \$5.74	\$0.49 12 \$5.87	\$0.50 12 \$6.01	\$0.51 12 \$6.15	\$0.53 12 \$6.30	\$0.54 12 \$6.45	\$0.55 12 \$6.61	\$0.56 12 \$6.77	\$0.58 12 \$6.93
[5]	Total cost of campaign Base case (\$000s)	2020-2034 [C] \$18,485	\$547	\$1,119	\$1,143	\$1,168	\$1,192	\$1,215	\$1,239	\$1,264	\$1,288	\$1,315	\$1,342	\$1,370	\$1,398	\$1,427	\$1,457

Sources and Notes:

See Table I for actual and projected inflation rates used.

[A]: National Center for Health Statistics, Bridged-Race Population Estimates, July 1st resident population age 12 to 25 years old, Cuyahoga County.

 $[C]=\Sigma(Year 1 to Year 15).$

[4]=[2]*[3].

[5]=([1]*[4])/10^3.

^{[1]:} Target audience based on Georgia's "Generation Rx" campaign, which aims to prevent the misuse/abuse of prescription drugs among 12-25 year olds. Growth after Year 1 projected based on county population projections published by the Ohio Development Services Agency.

^{[2]: [2}B] estimated based on the FDA's "The Real Cost" anti-smoking campaign. Mac Monegle et al (2018). Year 1 onwards grown at projected inflation.

^{[3]:} Projects that media campaign will be launched by second half of Year 1.

Table S.12

Estimated Cost of Media Campaign, Summit County

				LS	umateu (COST OI IVI	cuia Calli	ipaigii, Ju	minit Co	unity							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
[1]	Target population for campaign 12-25 year old population	July 1, 2017 [A] 94,300	94,300	94,248	94,196	94,144	94,092	94,040	93,988	93,936	93,884	93,832	93,780	93,728	93,676	93,624	93,572
[2] [3] [4]	Estimated cost of campaign Per targeted individual # of months of campaign will run Estimated cost per target per year	2019\$ [B] \$0.40 / month	\$0.41 6 \$2.49	\$0.42 12 \$5.10	\$0.44 12 \$5.23	\$0.45 12 \$5.36	\$0.46 12 \$5.49	\$0.47 12 \$5.61	\$0.48 12 \$5.74	\$0.49 12 \$5.87	\$0.50 12 \$6.01	\$0.51 12 \$6.15	\$0.53 12 \$6.30	\$0.54 12 \$6.45	\$0.55 12 \$6.61	\$0.56 12 \$6.77	\$0.58 12 \$6.93
[5]	Total cost of campaign Base case (\$000s)	2020-2034 [C] \$8,085	\$234	\$481	\$492	\$504	\$516	\$528	\$540	\$552	\$564	\$577	\$591	\$605	\$619	\$633	\$648

Sources and Notes:

See Table I for actual and projected inflation rates used.

[A]: National Center for Health Statistics, Bridged-Race Population Estimates, July 1st resident population age 12 to 25 years old, Summit County.

 $[C]=\Sigma(Year 1 to Year 15).$

[1]: Target audience based on Georgia's "Generation Rx" campaign, which aims to prevent the misuse/abuse of prescription drugs among 12-25 year olds. Growth after Year 1 projected based on county population projections published by the Ohio Development Services Agency.

[2]: [2B] estimated based on the FDA's "The Real Cost" anti-smoking campaign. Mac Monegle et al (2018). Year 1 onwards grown at projected inflation.

[3]: Projects that media campaign will be launched by second half of Year 1.

[4]=[2]*[3].

[5]=([1]*[4])/10^3.

Table C.13

Estimated Cost of School-Based Prevention, Cuyahoga County

									, uogu	,							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
		2010¢ [4]															
	Salary cost of personnel	2019\$ [A]															
[1]	# of social workers required to help students affected by opioid crisis	106															
[2]	FTE salary estimate	\$45,000															
[3]	Salary cost (\$000s)	\$4,770	\$4,939	\$5,114	\$5,285	\$5,457	\$5,628	\$5,800	\$5,977	\$6,159	\$6,347	\$6,541	\$6,740	\$6,946	\$7,158	\$7,376	\$7,601
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$8,643	\$8,949	\$9,249	\$9,549	\$9,850	\$10,150	\$10,460	\$10,779	\$11,108	\$11,447	\$11,796	\$12,156	\$12,526	\$12,908	\$13,302
	Estimated cost of curriculum	2019\$ [C]															
[5]	Cost of prevention curriculum per pupil	\$52															
[6]	# of students, grades 6-12	106,380															
[7]	Cost of prevention curriculum (\$000s)	\$5,532	\$5,676	\$5,823	\$5,969	\$6,118	\$6,265	\$6,409	\$6,556	\$6,707	\$6,861	\$7,026	\$7,195	\$7,367	\$7,544	\$7,725	\$7,911
	Estimated total cost	2020-2034 [D]															
[8]	Base case (\$000s)	\$264,023	\$14,319	\$14,773	\$15,218	\$15,667	\$16,115	\$16,559	\$17,016	\$17,486	\$17,969	\$18,473	\$18,990	\$19,523	\$20,070	\$20,634	\$21,213

Sources and Notes:

- [B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- [D]= Σ (Year 1 to Year 15).
- [1]: Estimated based on public and private school enrollment data from the National Center for Education Statistics and the assumption that approximately 25% of students have more intensive needs due to the opioid crisis. The recommended student-social worker ratio is lower for students with intensive needs. National Association of Social Workers, Standards for School Social Work Services (2012) at p.18: "School social work services should be provided at a ratio of one school social worker to each school building serving up to 250 general education students, or a ratio of 1:250 students. When a school social worker is providing services to students with intensive needs, a lower ratio, such as 1:50, is suggested."
- [2]: Salary estimated based on the salary range for school counselors in the Cleveland area reported by Glassdoor.
- [3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [4]=[3]*[B].
- [5]: Estimate based on SAMSHA/HHS study, which found that Youth Substance Abuse Prevention Programs cost on average \$52/pupil for materials and training. SAMSHA/HHS, "Substance Abuse Prevention Dollars and Cents: A Cost-Benefit Analysis," Table A4: Estimated Program Costs by Component (in 2002 dollars).
- [6]: Public and private school enrollment data from the National Center for Education Statistics.
- [7]: $[7C]=([5]*[6])/10^3$. Year 1 onwards grown at projected inflation.
- [8]=[4]+[7].

Table S.13

			L	umateu	COSt OI 3	CITOOI-DO	seu riev	ciitioii, s	Julillill	Journey							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Salary cost of personnel	2019\$ [A]															
[1]	# of social workers required to help students affected by opioid crisis	46															
[2]	FTE salary estimate	\$45,000															
[3]	Salary cost (\$000s)	\$2,070	\$2,143	\$2,219	\$2,293	\$2,368	\$2,443	\$2,517	\$2,594	\$2,673	\$2,754	\$2,839	\$2,925	\$3,014	\$3,106	\$3,201	\$3,299
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$3,751	\$3,884	\$4,014	\$4,144	\$4,274	\$4,405	\$4,539	\$4,678	\$4,820	\$4,967	\$5,119	\$5,275	\$5,436	\$5,602	\$5,773
	Estimated cost of curriculum	2019\$ [C]															
[5]	Cost of prevention curriculum per pupil	\$52															
[6]	# of students, grades 6-12	45,599															
[7]	Cost of prevention curriculum (\$000s)	\$2,371	\$2,433	\$2,496	\$2,558	\$2,622	\$2,685	\$2,747	\$2,810	\$2,875	\$2,941	\$3,012	\$3,084	\$3,158	\$3,234	\$3,311	\$3,391
	Estimated total cost	2020-2034 [D]															
[8]	Base case (\$000s)	\$114,038	\$6,184	\$6,380	\$6,572	\$6,766	\$6,960	\$7,152	\$7,349	\$7,553	\$7,761	\$7,979	\$8,203	\$8,433	\$8,670	\$8,913	\$9,163

Sources and Notes:

- [B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- [D]= Σ (Year 1 to Year 15).
- [1]: Estimated based on public and private school enrollment data from the National Center for Education Statistics and the assumption that approximately 25% of students have more intensive needs due to the opioid crisis. The recommended student-social worker ratio is lower for students with intensive needs. National Association of Social Workers, Standards for School Social Work Services (2012) at p.18: "School social work services should be provided at a ratio of one school social worker to each school building serving up to 250 general education students, or a ratio of 1:250 students. When a school social worker is providing services to students with intensive needs, a lower ratio, such as 1:50, is suggested."
- [2]: Salary estimated based on the salary range for school counselors in the Akron area reported by Glassdoor.
- [3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [4]=[3]*[B].
- [5]: Estimate based on SAMSHA/HHS study, which found that Youth Substance Abuse Prevention Programs cost on average \$52/pupil for materials and training. SAMSHA/HHS, "Substance Abuse Prevention Dollars and Cents: A Cost-Benefit Analysis," Table A4: Estimated Program Costs by Component (in 2002 dollars).
- [6]: Public and private school enrollment data from the National Center for Education Statistics.
- [7]: $[7C]=([5]*[6])/10^3$. Year 1 onwards grown at projected inflation.
- [8]=[4]+[7].

Table C.14

Estimated Cost of Medical Provider Education and Outreach, Cuyahoga County

		Estimat	ea Cost	ot iviedi	cai Prov	iaer Eau	ication a	ina Outi	reach, Ci	uyanoga	County	/					
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Education staffing requirements	2019\$ [A]															
[1]	FTEs for medical provider outreach	3															
[2]	FTE salary estimate	\$66,000															
[3]	Salary cost (\$000s)	\$185	\$191	\$198	\$205	\$211	\$218	\$225	\$232	\$239	\$246	\$253	\$261	\$269	\$277	\$286	\$294
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$335	\$347	\$358	\$370	\$382	\$393	\$405	\$418	\$430	\$443	\$457	\$471	\$485	\$500	\$515
	Total cost of recruitment	2020-2034 [C]															
[5]	Base case (\$000s)	\$6,310	\$335	\$347	\$358	\$370	\$382	\$393	\$405	\$418	\$430	\$443	\$457	\$471	\$485	\$500	\$515

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[C]=\Sigma(Year 1 to Year 15).$

[1]: Based on # of FTEs in county reported by Ohio Development Services Agency; assumption that ~10% of physicians will be targeted for education; and study of academic detailing visits (Barth, Ball, Adams, et al. (2017)).

[2]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH_002426286.

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

APPENDIX D

Table S.14

		Estima	ated Cos	t of Med	dical Pro	vider Ed	lucation	and Ou	treach, S	Summit	County						
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Education staffing requirements	2019\$ [A]															
[1]	FTEs for medical provider outreach	1															
[2]	FTE salary estimate	\$66,000															
[3]	Salary cost (\$000s)	\$53	\$55	\$57	\$59	\$60	\$62	\$64	\$66	\$68	\$70	\$72	\$75	\$77	\$79	\$82	\$84
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$96	\$99	\$102	\$106	\$109	\$112	\$116	\$119	\$123	\$127	\$131	\$135	\$139	\$143	\$147
	Total cost of recruitment	2020-2034 [C]															
[5]	Base case (\$000s)	\$1.803	\$96	\$99	\$102	\$106	\$109	\$112	\$116	\$119	\$123	\$127	\$131	\$135	\$139	\$143	\$147

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[C]= Σ (Year 1 to Year 15).

[1]: Based on # of FTEs in county reported by Ohio Development Services Agency; assumption that ~10% of physicians will be targeted for education; and study of academic detailing visits (Barth, Ball, Adams, et al. (2017)).

[2]=Table C.14[2].

[3]: $[3A]=([1]*[2])/10^3$. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

APPENDIX D

Table C.15

			Estimat	ed Cost	of Drug	Disposa	l Progra	ıms, Cuy	ahoga (County							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Drug disposal sites	2019\$ [A]															
[1]	Current number of disposal sites	64															
[2]	Proposed program expansion	50.0%															
[3]	Proposed number of disposal sites	96															
[4]	Annual operating cost per disposal site	\$3,000															
[5]	Annual program cost (\$000s)	\$288	\$295	\$303	\$311	\$319	\$326	\$334	\$341	\$349	\$357	\$366	\$375	\$384	\$393	\$402	\$412
[6]	1x cost of program expansion (\$000s)	\$27	\$28														
	Take-back event costs	2019\$ [B]															
[7]	Number of drug take back events	48															
[8]	Cost per drug take back event	\$2,250															
[9]	Take-back event costs (\$000s)	\$108	\$112	\$116	\$120	\$124	\$127	\$131	\$135	\$139	\$144	\$148	\$153	\$157	\$162	\$167	\$172
[10]	FTEs to coordinate events	1															
[11]	FTE salary estimate	\$55,500															
[12]	Salary cost (\$000s)	\$56	\$57	\$60	\$61	\$63	\$65	\$67	\$70	\$72	\$74	\$76	\$78	\$81	\$83	\$86	\$88
		Labor Cost															
	Estimated employment cost	Multiplier [C]															
[13]	FTE employment cost, base case (\$000s)	1.75x	\$101	\$104	\$108	\$111	\$115	\$118	\$122	\$125	\$129	\$133	\$137	\$141	\$146	\$150	\$155
[14]	Opioid % of medication take-backs	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%
	Total and of discount and annual	2020 2024 [D]															
[4 =]	Total cost of disposal programs	2020-2034 [D]	Ć2E4	Ć2.45	ĆOFF	¢265	¢275	ĆOOE	ĆZOE	Ć40E	¢44.0	Ć 427	Ć 420	Ć4E0	¢463	Ć 475	¢400
[15]	Base case (\$000s)	\$6,136	\$354	\$345	\$355	\$365	\$375	\$385	\$395	\$405	\$416	\$427	\$439	\$450	\$462	\$475	\$488

Sources and Notes:

- [C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- $[D]=\Sigma(Year 1 to Year 15).$
- [2]: A GAO report (GAO-18-25, October 2017) found that only 3% of pharmacies and other entities eligible to collect unused Rx drugs for disposal have volunteered to do so.
- [3]=[1]*(1+[2]).
- [4]: King County, WA estimated the cost of drug disposal program was \$7,188 per site (2018\$). Other disposal programs have indicated the cost per site is in the range of \$1,300 to \$2,800 (2018\$).
- [5]: $[5A]=([3]*[4])/10^3$. Year 1 onwards grown at projected inflation.
- [6]: [6A]=([3]-[1])*\$850 (cost of steel drug disposal boxes sold by NADDI). Year 1 grown at projected inflation.
- [7]: Assumes one event per week, excluding holidays.
- [8]: Average event cost of \$2,000 + average drug disposal cost of \$250 per event.
- [9]: $[9B]=([7]*[8])/10^3$. Year 1 onwards grown at projected inflation.
- [11]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH_002426286.
- [12]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [13]=[12]*[C].
- [14]: Based on study finding that 66% of medications returned in take-back initiatives were opioids between 2011 and 2015. Jaramillo-Stametz, Stewart, Ochs et al. (2018).
- [15]=[14]*([5]+[6]+[9]+[13]).

Table S.15

Estimated Cost of Drug Disposal Programs, Summit County

			EStillia	teu cos		g Dispos	ai Fiugi	aiiis, su	minit Co	Juilty							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Drug disposal sites	2019\$ [A]															
[1]	Current number of disposal sites	20															
[2]	Proposed program expansion	50.0%															
[3]	Proposed number of disposal sites	30															
[4]	Annual operating cost per disposal site	\$3,000															
[5]	Annual program cost (\$000s)	\$90	\$92	\$95	\$97	\$100	\$102	\$104	\$107	\$109	\$112	\$114	\$117	\$120	\$123	\$126	\$129
[6]	1x cost of program expansion (\$000s)	\$9	\$9														
	Take-back event costs	2019\$ [B]															
[7]	Number of drug take back events	48															
[8]	Cost per drug take back event	\$2,250															
[9]	Take-back event costs (\$000s)	\$108	\$112	\$116	\$120	\$124	\$127	\$131	\$135	\$139	\$144	\$148	\$153	\$157	\$162	\$167	\$172
[4.0]	FTF- to according to accord	4															
[10]	FTEs to coordinate events	1															
[11]	FTE salary estimate	\$55,500	657	ć 60	ĊC4	462	ć.c.	d.c=	670	670	ć-14	676	670	ć04	600	ćo.c	600
[12]	Salary cost (\$000s)	\$56	\$57	\$60	\$61	\$63	\$65	\$67	\$70	\$72	\$74	\$76	\$78	\$81	\$83	\$86	\$88
		Labor Cost															
	Estimated employment cost	Multiplier [C]															
[13]	FTE employment cost, base case (\$000s)	1.75x	\$101	\$104	\$108	\$111	\$115	\$118	\$122	\$125	\$129	\$133	\$137	\$141	\$146	\$150	\$155
[13]	FIE employment cost, base case (3000s)	1./3X	\$101	\$104	\$100	3111	\$113	\$110	\$122	\$123	3129	\$133	\$15 <i>1</i>	Ş141	3140	\$130	\$133
[14]	Opioid % of medication take-backs	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%	66%
[]	opiola /s of medication take backs	5576	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070	3070
	Total cost of disposal programs	2020-2034 [D]															
[15]	Base case (\$000s)	\$3,733	\$207	\$208	\$214	\$221	\$227	\$233	\$240	\$247	\$254	\$261	\$269	\$276	\$284	\$292	\$301
		•															

Sources and Notes:

- [C]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- $[D]=\Sigma(Year 1 to Year 15).$
- [2]: A GAO report (GAO-18-25, October 2017) found that only 3% of pharmacies and other entities eligible to collect unused Rx drugs for disposal have volunteered to do so.
- [3]=[1]*(1+[2]).
- [4]: King County, WA estimated the cost of drug disposal program was \$7,188 per site (2018\$). Other disposal programs have indicated the cost per site is in the range of \$1,300 to \$2,800 (2018\$).
- [5]: $[5A]=([3]*[4])/10^3$. Year 1 onwards grown at projected inflation.
- [6]: [6A]=([3]-[1])*\$850 (cost of steel drug disposal boxes sold by NADDI). Year 1 grown at projected inflation.
- [7]: Assumes one event per week, excluding holidays.
- [8]: Average event cost of \$2,000 + average drug disposal cost of \$250 per event.
- [9]: $[9B]=([7]*[8])/10^3$. Year 1 onwards grown at projected inflation.
- [11]=Table C.15[11].
- [12]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [13]=[12]*[C].
- [14]: Based on study finding that 66% of medications returned in take-back initiatives were opioids between 2011 and 2015. Jaramillo-Stametz, Stewart, Ochs et al. (2018).
- [15]=[14]*([5]+[6]+[9]+[13]).

Table C.16

Estimated Cost of Law	/ Enforcement Intervention	ns Cuvahoga County
Estilliated Cost of Law	<i>i</i> Elliorcellielit liitervelitioi	is, Cuyanoga County

			iiiiatea	C03t 01 1	Lave Lille	or cernici	it iiitci v	Circions	, cayant	ogu coui	ıcy						
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Law enforcement staffing requirements	2019\$ [A]															
[1]	Detectives investigating overdoses	25															
[2]	FTE salary estimate	\$63,000															
[3]	Salary cost (\$000s)	\$1,575	\$1,631	\$1,689	\$1,745	\$1,802	\$1,858	\$1,915	\$1,974	\$2,034	\$2,096	\$2,160	\$2,226	\$2,293	\$2,363	\$2,436	\$2,510
[4]	County prosecutors	100															
[5]	Opioid-related % of charges	11.0%															
[6]	FTE salary estimate	\$55,500															
[7]	Salary cost (\$000s)	\$608	\$630	\$652	\$674	\$696	\$718	\$740	\$762	\$785	\$809	\$834	\$860	\$886	\$913	\$941	\$969
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[8]	FTE employment cost, base case (\$000s)	1.75x	\$3,956	\$4,096	\$4,233	\$4,371	\$4,508	\$4,646	\$4,788	\$4,934	\$5,084	\$5,239	\$5,399	\$5,564	\$5,733	\$5,908	\$6,089
	Total cost of recruitment	2020-2034 [C]															
[9]	Base case (\$000s)	\$74,548	\$3,956	\$4,096	\$4,233	\$4,371	\$4,508	\$4,646	\$4,788	\$4,934	\$5,084	\$5,239	\$5,399	\$5,564	\$5,733	\$5,908	\$6,089
		· ·															-

Sources and Notes:

- [B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- $[C]=\Sigma(Year 1 to Year 15).$
- [1]: Officers working in heroin-involved death investigation (HIDI) unit (5 officers currently staffed + 20 additional officers required). See Deposition of Gary Gingell, November 20, 2018, pp. 243-244.
- [2]: Based on 2019 budget salary range for Patrol Officer I position in Cleveland Division of Police.
- [3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [4]: Approximate # of attorneys employed in the Criminal Division of the Cuyahoga County Office of the Prosecutor.
- [5]: 2017 opioid-related % of charges for Cuyahoga County Office of the Prosecutor, see Cutler Report, Table III.4[3].
- [6]: Based on salary disclosed in job posting for Assistant Prosecuting Attorney position in Cuyahoga County Office of the Prosecutor in February 2019.
- [7]: [7A]=([4]*[5]*[6])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [8]=([3]+[7])*[B].
- [9]=[8].

Table S.16

APPENDIX D

	Estimated Cost of Law Enforcement Interventions, Summit County																
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
		20106 [1]															
	Law enforcement staffing requirements	2019\$ [A]															
[1]	Detectives investigating overdoses	4															
[2]	FTE salary estimate	\$59,000															
[3]	Salary cost (\$000s)	\$236	\$244	\$253	\$261	\$270	\$278	\$287	\$296	\$305	\$314	\$324	\$333	\$344	\$354	\$365	\$376
[4]	County prosecutors	29															
[5]	Opioid-related % of crimes	11.8%															
[6]	FTE salary estimate	\$56,000															
[7]	Salary cost (\$000s)	\$192	\$199	\$206	\$213	\$220	\$226	\$233	\$241	\$248	\$255	\$263	\$271	\$280	\$288	\$297	\$306
		Labor Cost															
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[8]	FTE employment cost, base case (\$000s)	1.75x	\$775	\$803	\$830	\$857	\$884	\$911	\$938	\$967	\$997	\$1,027	\$1,058	\$1,091	\$1,124	\$1,158	\$1,193
	Total cost of recruitment	2020-2034 [C]															
[0]	Base case (\$000s)	\$14,612	\$775	\$803	\$830	\$857	\$884	\$911	\$938	\$967	\$997	¢1 027	¢1 OE0	\$1,091	¢1 121	Ċ1 1E0	¢1 102
[9]	Dase case (5000s)	\$14,012	Ş//S	\$6U3	\$63U	2027	Ş084 -	ŞSII	3338	7967	\$99 <i>1</i>	\$1,027	\$1,058	\$1,091	\$1,124	\$1,158	\$1,193

Sources and Notes:

- [B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.
- $[C]=\Sigma(Year 1 to Year 15).$
- [1]: Officers working on heroin-involved death investigations (2 officers currently staff plus 2 additional officers required). See AKRON 001121745.
- [2]: Based on salary range disclosed in job posting for Police Officer position in Akron Police Division in February 2019.
- [3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [4]: Approximate # of prosecutors employed in the Criminal Division of the Summit County Prosecutor. Summit County 2019 Operating Budget at p. 282.
- [5]: 2017 opioid-related % of crimes for Summit County Office of the Prosecutor, see Cutler Report, Table III.4[9].
- [6]: Based on salary range disclosed in job posting for Assistant Prosecutor position in Summit County Prosecutor.
- [7]: [7A]=([4]*[5]*[6])/10^3. Year 1 onwards grown at projected employment cost inflation.
- [8]=([3]+[7])*[B].
- [9]=[8].

APPENDIX D: PRIMARY PREVENTION

Table C.17

Estimated Cost of Tracking Abatement Progress, Cuyahoga County

		LJ	tiiiiatcu	COSCOI	acking	Abutci		J61 C33, C	uyunog	a count	y						
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Increase medical examiner staffing	2019\$ [A]															
[1]	Forensic scientist FTEs	3															
[2]	FTE salary estimate	\$50,000															
[3]	Salary cost (\$000s)	\$150	\$155	\$161	\$166	\$172	\$177	\$182	\$188	\$194	\$200	\$206	\$212	\$218	\$225	\$232	\$239
[4]	Autopsy technician FTEs	1															
[5]	FTE salary estimate	\$45,000															
[6]	Salary cost (\$000s)	\$45	\$47	\$48	\$50	\$51	\$53	\$55	\$56	\$58	\$60	\$62	\$64	\$66	\$68	\$70	\$72
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[7]	FTE employment cost, base case (\$000s)	1.75x	\$353	\$366	\$378	\$390	\$403	\$415	\$428	\$441	\$454	\$468	\$482	\$497	\$512	\$528	\$544
	Total cost of recruitment	2020-2034 [C]															
[8]	Base case (\$000s)	\$6,658	\$353	\$366	\$378	\$390	\$403	\$415	\$428	\$441	\$454	\$468	\$482	\$497	\$512	\$528	\$544

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[C]= Σ (Year 1 to Year 15).

[1]-[2], [4]-[5]: Based on 2018 personnel cost commitments for heroin/fentanyl crisis as reported by Cuyahoga County Medical Examiner's Office. CUYAH_001633454-55.

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[6]: [6A]=([4]*[5])/10^3. Year 1 onwards grown at projected employment cost inflation.

[7]=([3]+[6])*[B].

[8]=[7].

Table S.17

APPENDIX D

	Estimated Cost of Tracking Abatement Progress, Summit County																
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Increase medical examiner staffing	2019\$ [A]															
[1]	Forensic scientist FTEs	1															
[2]	FTE salary estimate	\$50,000															
[3]	Salary cost (\$000s)	\$50	\$52	\$54	\$55	\$57	\$59	\$61	\$63	\$65	\$67	\$69	\$71	\$73	\$75	\$77	\$80
[4]	Autopsy technician FTEs	1															
[5]	FTE salary estimate	\$45,000															
[6]	Salary cost (\$000s)	\$45	\$47	\$48	\$50	\$51	\$53	\$55	\$56	\$58	\$60	\$62	\$64	\$66	\$68	\$70	\$72
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[7]	FTE employment cost, base case (\$000s)	1.75x	\$172	\$178	\$184	\$190	\$196	\$202	\$208	\$215	\$221	\$228	\$235	\$242	\$249	\$257	\$265
	Total cost of recruitment	2020-2034 [D]															
[8]	Base case (\$000s)	\$3,244	\$172	\$178	\$184	\$190	\$196	\$202	\$208	\$215	\$221	\$228	\$235	\$242	\$249	\$257	\$265

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[C]=\Sigma(Year 1 to Year 15).$

[2]=Table C.17[2].

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[5]=Table C.17[5].

[6]: [6A]=([4]*[5])/10^3. Year 1 onwards grown at projected employment cost inflation.

[7]=([3]+[6])*[B].

[8]=[7].

Table C.18

Estimated Cost of Court System Resources, Cuyahoga County

			Estima	tea Cosi	of Coul	rt Syster	n kesou	rces, Cu	yanoga	County							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Staff court systems	2019\$ [A]															
[1]	FTEs required for system coordination	2															
[2]	FTE salary estimate	\$73,500															
[3]	Salary cost (\$000s)	\$147	\$152	\$158	\$163	\$168	\$173	\$179	\$184	\$190	\$196	\$202	\$208	\$214	\$221	\$227	\$234
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$266	\$276	\$285	\$294	\$304	\$313	\$322	\$332	\$342	\$353	\$364	\$375	\$386	\$398	\$410
	Total cost of recruitment	2020-2034 [C]															
[5]	Base case (\$000s)	\$5,019	\$266	\$276	\$285	\$294	\$304	\$313	\$322	\$332	\$342	\$353	\$364	\$375	\$386	\$398	\$410

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

[C]= Σ (Year 1 to Year 15).

[1]: Assumes 1 FTE staffed at Cuyahoga County Common Pleas Court and 1 FTE staffed at Cleveland Municipal Court.

[2]: Salary estimated based on Cuyahoga County salary data for comparable employee types. CUYAH 002426286.

[3]: $[3A]=([1]*[2])/10^3$. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

Table S.18

Estimated Cost of Court System Resources, Summit County	Estimated Cost	of Court System	Resources,	Summit County
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			LStilli	ateu cos	St OI COL	ai i Syste	III KESU	urces, si		Journey							
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Staff court systems	2019\$ [A]															
[1]	FTEs required for system coordination	2															
[2]	FTE salary estimate	\$73,500															
[3]	Salary cost (\$000s)	\$147	\$152	\$158	\$163	\$168	\$173	\$179	\$184	\$190	\$196	\$202	\$208	\$214	\$221	\$227	\$234
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[4]	FTE employment cost, base case (\$000s)	1.75x	\$266	\$276	\$285	\$294	\$304	\$313	\$322	\$332	\$342	\$353	\$364	\$375	\$386	\$398	\$410
	Total cost of recruitment	2020-2034 [C]															
[5]	Base case (\$000s)	\$5,019	\$266	\$276	\$285	\$294	\$304	\$313	\$322	\$332	\$342	\$353	\$364	\$375	\$386	\$398	\$410

Sources and Notes:

 $\underline{\text{See}}$ Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[C]=\Sigma(Year 1 to Year 15).$

[1]: Assumes 1 FTE staffed at Summit County Court of Common Pleas and 1 FTE staffed at Akron Municipal Court.

[2]=Table C.18[2].

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[4]=[3]*[B].

[5]=[4].

APPENDIX D

Table C.19

Estimated Cost of Data-Informed Systems Re-Engineering & Management, Cuvahoga County

		timateu cost oi	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Team employment costs	2019\$ [A]															
[1]	Executive director	1															
[2]	FTE salary estimate	\$122,400															
[3]	Salary cost (\$000s)	\$122	\$127	\$131	\$136	\$140	\$144	\$149	\$153	\$158	\$163	\$168	\$173	\$178	\$184	\$189	\$195
[4]	Program managers	2															
[5]	FTE salary estimate	\$76,000															
[6]	Salary cost (\$000s)	\$152	\$157	\$163	\$168	\$174	\$179	\$185	\$190	\$196	\$202	\$208	\$215	\$221	\$228	\$235	\$242
[7]	Data analyst	1															
[8]	FTE salary estimate	\$75,000															
[9]	Salary cost (\$000s)	\$75	\$78	\$80	\$83	\$86	\$88	\$91	\$94	\$97	\$100	\$103	\$106	\$109	\$113	\$116	\$120
[10]	Staff assistant	1															
[11]	FTE salary estimate	\$57,132															
[12]	Salary cost (\$000s)	\$57	\$59	\$61	\$63	\$65	\$67	\$69	\$72	\$74	\$76	\$78	\$81	\$83	\$86	\$88	\$91
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[13]	Employment cost, base case (\$000s)	1.75x	\$737	\$763	\$788	\$814	\$839	\$865	\$891	\$919	\$947	\$976	\$1,005	\$1,036	\$1,068	\$1,100	\$1,134
	Total cost of team	2020-2034 [C]															
[14]	Base case (\$000s)	\$13,881	\$737	\$763	\$788	\$814	\$839	\$865	\$891	\$919	\$947	\$976	\$1,005	\$1,036	\$1,068	\$1,100	\$1,134

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[C]=\Sigma(Year 1 to Year 15).$

[2], [5], [8] and [11] based on Government Performance Lab (GPL) budget salaries.

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[6]: [6A]=([4]*[5])/10^3. Year 1 onwards grown at projected employment cost inflation.

[9]: [9A]=([7]*[8])/10^3. Year 1 onwards grown at projected employment cost inflation.

[12]: [12A]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.

[13]=([3]+[6]+[9]+[12])*[B].

[14]=[13].

APPENDIX D

Table S.19

Estimated Cost of Data-Informed Systems Re-Engineering & Management, Summit County

		stillated Cost C	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15
			2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
	Team employment costs	2019\$ [A]															
[1]	Executive director	1															
[2]	FTE salary estimate	\$122,400															
[3]	Salary cost (\$000s)	\$122	\$127	\$131	\$136	\$140	\$144	\$149	\$153	\$158	\$163	\$168	\$173	\$178	\$184	\$189	\$195
[4]	Program managers	2															
[5]	FTE salary estimate	\$76,000															
[6]	Salary cost (\$000s)	\$152	\$157	\$163	\$168	\$174	\$179	\$185	\$190	\$196	\$202	\$208	\$215	\$221	\$228	\$235	\$242
[7]	Data analyst	1															
[8]	FTE salary estimate	\$75,000															
[9]	Salary cost (\$000s)	\$75	\$78	\$80	\$83	\$86	\$88	\$91	\$94	\$97	\$100	\$103	\$106	\$109	\$113	\$116	\$120
[10]	Staff assistant	1															
[11]	FTE salary estimate	\$57,132															
[12]	Salary cost (\$000s)	\$57	\$59	\$61	\$63	\$65	\$67	\$69	\$72	\$74	\$76	\$78	\$81	\$83	\$86	\$88	\$91
		Labor Cost															
	Estimated employment cost	Multiplier [B]															
[13]	Employment cost, base case (\$000s)	1.75x	\$737	\$763	\$788	\$814	\$839	\$865	\$891	\$919	\$947	\$976	\$1,005	\$1,036	\$1,068	\$1,100	\$1,134
	Total cost of team	2020-2034 [C]															
[14]	Base case (\$000s)	\$13,881	\$737	\$763	\$788	\$814	\$839	\$865	\$891	\$919	\$947	\$976	\$1,005	\$1,036	\$1,068	\$1,100	\$1,134

Sources and Notes:

See Table I for actual and projected inflation rates used.

[B]: Multiplier intended to capture labor costs beyond salary, such as fringe benefits and office costs.

 $[C]=\Sigma(Year 1 to Year 15).$

[2], [5], [8] and [11] based on Government Performance Lab (GPL) budget salaries.

[3]: [3A]=([1]*[2])/10^3. Year 1 onwards grown at projected employment cost inflation.

[6]: [6A]=([4]*[5])/10^3. Year 1 onwards grown at projected employment cost inflation.

[9]: [9A]=([7]*[8])/10^3. Year 1 onwards grown at projected employment cost inflation.

[12]: [12A]=([10]*[11])/10^3. Year 1 onwards grown at projected employment cost inflation.

[13]=([3]+[6]+[9]+[12])*[B].

[14]=[13].

GOVERNMENT PERFORMANCE LAB PROJECTS¹

BEHAVIORAL HEALTH & HOMELESSNESS PROJECTS

- Bernalillo County Behavioral Health Services
- Denver Permanent Supportive Housing Pay for Success
- Los Angeles Homeless Services Authority Performance Improvement
- Massachusetts Permanent Supportive Housing Pay for Success
- Seattle, WA Homeless Service Contracts
- Boston, MA Department of Neighborhood Development Rapid Rehousing Performance Improvement
- Boulder, CO Homeless Shelter Contracts
- Chicago, IL Homelessness Services Performance Improvement
- Connecticut Family Stability Pay for Success
- Florida Child Welfare Behavioral Health Treatment
- Illinois Developmental Disabilities Performance Improvement
- Las Vegas, NV Homeless Services Pilot
- Louisville, KY Metro Department of Corrections Pay for Success Feasibility
- Massachusetts Shelter Contract Performance Improvement
- Napa County Performance Improvement Initiatives
- New Mexico Supportive Housing Pay for Success Feasibility
- New York Supportive Housing Olmstead Cohort
- Olmstead Supportive Housing Cohort
- Placer County, CA Homelessness and Behavioral Health Performance Improvement
- Rhode Island Division of Developmental Disabilities Active Contract Management
- Rhode Island Permanent Supportive Housing Pay for Success
- Salt Lake County Homelessness Collective Impact
- Sonoma County, CA Housing Instability and Behavioral Health Collective Impact
- Washington Supportive Housing Olmstead Cohort

CHILDREN & FAMILIES PROJECTS

- Connecticut Department of Children and Families Enhanced Service Coordination
- Illinois Wraparound Services for Child Welfare and Juvenile Justice-Involved Youth
- Michigan Strong Beginnings Pay for Success
- New Haven, CT Youth Violence Prevention
- Rhode Island Department of Children, Youth, and Families Performance Improvement
- South Carolina Nurse Family Partnership Pay for Success
- Arizona Child Welfare Performance Improvement
- Chicago, IL Coordinated Case Management for High-Needs Families
- Illinois Child Welfare Pay for Success Feasibility
- Nevada Pre-K Pay for Success Feasibility
- New Hampshire Child Welfare Intake and Foster Care

¹ https://govlab.hks.harvard.edu/projects

- New York City Children's Cabinet Performance Improvement
- Rhode Island Department of Health Family Home Visiting Performance Improvement
- Rhode Island Department of Health Pay for Success Feasibility
- Riverside County Active Contract Management for Family Preservation
- Seattle Criminal Justice-Involved Youth Services
- Vermont Agency of Human Services Pay for Success Feasibility
- Washington Department of Children, Youth, and Families Prevention Services Integration

CRIMINAL JUSTICE PROJECTS

- Alameda County Recidivism Reduction Through Life Coaching and Mentoring Services
- Arkansas Recidivism Reduction Pay for Success Project
- Baltimore, MD Police Department IT Procurement
- California Criminal Justice Pay for Success Grant Competition
- Illinois Corrections Internal Programming Restructuring Performance Improvement
- Illinois Department of Juvenile Justice Performance Improvement
- Illinois Vocational Programs for Corrections Performance Improvement
- Massachusetts Juvenile Justice Recidivism Reduction Pay for Success
- New York State Criminal Justice Re-Entry Services
- Pennsylvania Criminal Justice Pay for Success
- Rhode Island Department of Corrections Discharge Planning Performance Improvement

EDUCATION & JOBS PROJECTS

- California Department of Social Services SNAP Job Training and Employment Services
- Massachusetts Pathways to Economic Advancement Pay for Success
- Rhode Island Workforce Development
- San Francisco, CA Workforce Development Contract Alignment
- Washington, DC Workforce Development Agency Coordination
- Chicago Pay for Success Pre-K Expansion
- Chicago, IL Workforce Services Performance Improvement
- Cuyahoga County TANF and SNAP Workforce Development
- Glendale, AZ After School Education Services
- Illinois Career Outcomes for Higher Education
- Massachusetts Veterans Coordinated Approach to Recovery and Employment Pay for Success
- Memphis, TN Shelby County School District Student Support Services
- North Carolina Performance Improvement in Workforce Development
- Providence, RI Workforce Development Services
- Rhode Island Adult Basic Education Performance Improvement
- Rhode Island TANF Work Supports
- San Francisco, CA Performance Based Payments Pilot
- San Francisco, CA Workforce Development and Mobility Mentoring
- Washington, DC One Stop Contracts

PROCUREMENT SYSTEMS PROJECTS

- Boston, MA Asphalt Resurfacing
- Boston, MA Capital Project IT System
- Boston, MA Procurement for Bike Share Operator
- Boston, MA Vendor Diversity
- Charleston, SC Waste Collection Services
- Indianapolis, IN Technology Service Contracts
- Little Rock, AR Vendor Report Cards
- Louisville, KY Strategic Procurement System
- Mesa, AZ Blight Remediation
- Saint Paul, MN Street Construction
- Tempe, AZ City Employee Wellness
- Wichita, KS Ground Maintenance Contracts
- Baltimore, MD Pay for Success Feasibility
- Boston, MA Capital Projects Prioritization Framework
- Boston, MA Smart Street Lights
- Cambridge, MA Constituent Relationship Management System
- Charleston, SC Affordable Housing Development
- Chicago Department of Family and Support Services Strategic Procurement
- Corona, CA Asphalt Resurfacing Services
- Corona, CA Vendor Evaluation
- Glendale, AZ Open Contracting Pilot
- Houston, TX Pay for Success Feasibility
- Kansas City, KS Vendor Report Cards
- Little Rock, AR Procurement Reform
- Los Angeles Strategic Procurement System
- Louisville, KY Vendor Report Cards
- Massachusetts Strategic Operations
- Minneapolis, MN Professional Services Contracts
- Naperville, IL Technology Contracts
- Oklahoma City, OK Street Construction Projects
- Portland, OR Street Construction
- Providence, RI Vendor Report Cards
- Rhode Island Division of Purchases Performance Improvement
- San Francisco, CA Human Services Procurement Reform
- Santa Cruz Homelessness Services Performance Improvement
- Santiago, Chile Strategic Procurement System
- Seattle Performance Management System
- Sioux Falls Public Works Professional Services Procurement
- Vendor Report Cards Cities Cohort

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Summary of Errata - Appendix D

	Annual Cost:	15-Year	Estimate: 20	20-2034	Report	App D
\$ in millions	Year 5 (2024)	Low	Base	High	Section	Table
<u>Cuyahoga</u>						
Special Populations: Child Welfare - Original	\$17.6	\$288.6	\$288.6	\$288.6	VI.C.5	Table C.5
Special Populations: Child Welfare - Corrected	\$18.5	\$303.6	\$303.6	\$303.6	VI.C.5	Table C.5
Net Impact of Correction(s)	\$0.9	\$15.1	\$15.1	\$15.1		
% Impact of Correction(s)	5.2%	5.2%	5.2%	5.2%		
Summit						
Special Populations: Child Welfare - Original	\$13.2	\$216.8	\$216.8	\$216.8	VI.C.5	Table S.5
Special Populations: Child Welfare - Corrected	\$13.9	\$227.4	\$227.4	\$227.4	VI.C.5	Table S.5
Net Impact of Correction(s)	\$0.6	\$10.6	\$10.6	\$10.6		
% Impact of Correction(s)	4.9%	4.9%	4.9%	4.9%		

Appendix B - Materials Considered (revised 4/16/2019)

Date	Author(s)	Title	Source
11/7/2018	Cuyahoga County Medical	Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga	http://medicalexaminer.cuyahogacounty.us/pdf me
	Examiner's Office	County: 2018 October Update	dicalexaminer/en-US/HeroinFentanylReports/110718
			HeroinFentanylReport.pdf
12/17/2018	Summit County ADM Board	Summit County Opiate Task Force Quarterly Dashboard	SUMMIT_002053851
4/2/2015	Scott Wexelblatt, Susan Ford	Maternal Fetal Issues for Physicians: Optimal Care for	https://www.slideshare.net/OPUNITE/rx15-clinical-
		Infants with neonatal abstinence syndrome,	wed4301wexelblattford2warnerroussosross
		Presentation to the National RX Drug Abuse Summit	
6/6/2017	Max Blau	STAT forecast: Opioids could kill nearly 500,000	STAT,
		Americans in the next decade	https://www.statnews.com/2017/06/27/opioid-
			deaths-forecast
2016	Cuyahoga County Board of Health	Cuyahoga County Opiate Task Force Report: 2016	CUYAH_000018265
6/25/2018	Summit County ADM Board	Summit County Opiate Task Force Meeting (Summit	https://www.summitcountyaddictionhelp.org/Data/S
		001164135)	ites/19/attachments/otf-stakeholders-mtg-notes-
			<u>06182018-final.pdf</u>
8/23/2018	Allison Pitt, Keith Humphreys,	Modeling Health Benefits and Harms of Public Policy	American Journal of Public Health. October 2018, Vol
	Margaret Brandeau	Responses to the US Opioid Epidemic	108, No. 10: 1394-1400 and Supplement
7/31/2017	John Brooklyn and Stacey Sigmon	Vermont Hub-and-Spoke Model of Care For Opioid Use	Journal of Addiction Medicine, Volume 11, Number 4,
		Disorder: Development, Implementation, and Impact	July/Aug. 2017
12/1/2018	Yamilette Hernandez et al.	How Massachusetts, Vermont, and New York are Taking	American Journal of Public Health, 108(12), pp.
		Action to Address the Opioid Epidemic	1621–1622
	American Society of Addiction	ASAM Patient Placement Criteria	https://www.asam.org/resources/the-asam-
	Medicine		criteria/about
10/2/2018	Emma Sandoe, Carrie E. Fry,	Policy Levers That States Can Use To improve Opioid	Health Affairs Blog,
	Richard G. Frank	Addiction Treatment And Address The Opioid Epidemic	https://www.healthaffairs.org/do/10.1377/hblog201
			80927.51221/full/

1/8/2013	Carlos Blanco et al.	Probability and predictors of treatment-seeking for	https://www.ncbi.nlm.nih.gov/pmc/articles/PMC363
		prescription opioid use disorders: A National Study	<u>6152/</u>
12/1/2018	Joshua A. Barocas et al.	Estimated Prevalence of Opioid Use Disorder in	American Journal of Public Health 108, no. 12
		Massachusetts, 2011-2015: A Capture-Recapture Analysis	(December 1, 2018): pp. 1675-1681
	Ohio Department of Mental Health	Workforce development as Part of the 21st Century	
	and Addiction Services	Cures Act	
9/14/2015	Todd Molfenter et al.	Buprenorphine Prescribing Availability in a Sample of	Journal of Addictive Behaviors, Therapy &
		Ohio Specialty Treatment Organizations	Rehabilitation,
			https://www.ncbi.nlm.nih.gov/pmc/articles/PMC456 9134/pdf/nihms701827.pdf
7/24/2018	Monica Robbins	Local Health Experts Point to Syringe Exchange Program	https://www.wkyc.com/article/news/health/local-
		for drop in HIV cases among drug users	health-experts-point-to-syringe-exchange-program-
			for-drop-in-hiv-cases-among-drug-users/95-
			<u>577131339</u>
6/8/2018	National Institute on Drug Abuse	Heroin: Why does heroin use create special risk for	https://www.drugabuse.gov/publications/research-
		contracting HIV/AIDS and hepatitis B and C?	reports/heroin/why-are-heroin-users-special-risk-
			contracting-hivaids-hepatitis-b-c
	Blueprints for Healthy Youth	Project Towards No Drug Abuse: Detailed Evaluation	https://www.blueprintsprograms.org/evaluation-
	Development	Abstract	abstract/project-towards-no-drug-abuse_
	Blueprints for Healthy Youth Development	Life Skill Trainings (LST): Detailed Evaluation Abstract	https://www.blueprintsprograms.org/evaluation-abstract/lifeskills-training-lst
9/28/2018	Barry Meisenberg, Jennifer Grover,	Assessment of Opioid Prescribing Practices Before and	JAMA Network Open,
5/20/2010	Colson Campbell, Daniel Korpon	After Implementation of a Health System Intervention to	• •
	colson cumpsen, bullet korpon	Reduce Opioid Overprescribing	n/fullarticle/2703950
3/25/2011	Dieter Henkel	Unemployment and Substance Use: A Review of the	Current Drug Abuse Reviews 4(1):4-27,
		Literature (1990-2010)	https://www.ncbi.nlm.nih.gov/pmc/articles/PMC460 1938/
1/3/2017	Joseph Boden et al.	Modelling possible causality in the associations between	Social Science & Medicine, vol. 175,
		unemployment, cannabis use, and alcohol misuse	https://www.researchgate.net/publication/3122740
			77_Modelling_possible_causality_in_the_association
			s_between_unemployment_cannabis_use_and_alco hol_misuse
2017	Bureau of Labor Statistics	2017 unemployment rates in Cleveland, Summit and	https://www.bls.gov/lau/lacilg17.htm
		Cuyahoga	

2001	Barnett PG, Zaric GS, Brandeau ML.	The cost-effectiveness of buprenorphine maintenance therapy for opiate addiction in the United States.	Addiction
2014	Cicero TJ, Ellis MS, Surratt HL, Kurtz SP	The changing face of heroin use in the United States: a retrospective analysis of the past 50 years	JAMA Psychiatry. 2014;71(7):821-826
2013	Coffin PO, Sullivan SD	Cost-effectiveness of distributing naloxone to heroin users for lay overdose reversal	Annals of Internal Medicine, 2013;158(1):1-9.
2008	Fishbain DA et al.	What percentage of chronic nonmalignant pain patients exposed to chronic opioid analgesic therapy develop abuse/addiction and/or aberrant drug-related behaviors? A structured evidence-based review.	Pain Medicine 2008 May-Jun;9(4):444-59
5/20/2016	Goodnough A, Tavernise S	Opioid Prescriptions Drop for First Time in Two Decades	New York Times, https://www.nytimes.com/2016/05/21/health/opioi d-prescriptions-drop-for-first-time-in-two- decades.html
2017	Hser Y-I, Mooney LJ, Saxon AJ, Miotto K, Bell DS, Huang D	Chronic pain among patients with opioid use disorder: results from electronic health records data	J Subst Abuse Treat. 2017;77:26-30.
2016	Kochanek KD, SI M, Xu JQ, Tejada- Vera B	Deaths: Final data for 2014	Natl Vital Stat Rep. 2016;65(4):1-122.
2013	Muhuri PK, Gfroerer JC, Davies MC	Associations of nonmedical pain reliever use and initiation of heroin use in the United States. Center for Behavioral Health Statistics and Quality Data Review 2013	http://www.samhsa.gov/data/sites/default/files/DRO 06/DR006/nonmedical-pain-relieveruse- 2013.htm
2016	Schuckit MA	Treatment of opioid-use disorders	N Engl J Med. 2016;375(4):357-368.
2016	US Census Bureau	Annual estimates of the resident population by single year of age and sex for the United States: Apr. 1, 2010 to July 1, 2015.	https://factfinder.census.gov/faces/tableservices/jsf/
2015	Vowles KE et al.	Rates of opioid misuse, abuse, and addiction in chronic pain: a systematic review and data synthesis.	Pain. 2015;156(4):569-576
2016	Xu JQ, Murphy SL, Kochanek KD, Bastian BA	Deaths: final data for 2013	Natl Vital Stat Rep. 2016;64(2):1-119
6/13/2018	Margaret Baughman and Mark Singer	Ohio MHAS Addiction Treatment Pilot Program Final Report Dec. 2015	

Rosalie Liccardo Pacula	Estimating the costs of substitution therapy for heroin	Rand Drug Policy Research Center - Lisbon Addiction
	and opioid addiction in the United States: Insights and challenges	Conference
Rachel N. Lipari, Struther L. Can	State and Substate Estimates of Nonmedical Use of	Substance Abuse and Mental Health Services
Horn, Arthur Hughes and Matthew Williams	Prescription Pain Relievers	Administration (SAMHSA), The CBHSQ Report
Summit County Opiate Task Force	Summit County Opiate Task Force Quarterly Stakeholder Meeting Presentation	
Summit County Public Health	Summit County Public Health Strategic Plan: 2017-2019	https://www.scph.org/sites/default/files/editor/STR
	(Revised Jan. 2018)	ATPLAN217-19 FINAL.pdf
Ohio Department of Higher Education	Substance Abuse Prevention Education	
Substance Abuse and Mental	Medications for Opioid Use Disorder for Healthcare and	Substance Abuse and Mental Health Services
Health Services Administration (SAMHSA)	Addiction Professionals, Policymakers, Patients and Families	Administration (SAMHSA) 2018
Shawn A. Ryan	The Science of Addiction: Overview of Development and Treatment	
Harvard Kennedy School, John F. Kennedy School of Government	Epilogue: The Consolidation of the Health Departments in Summit County, Ohio	
Ohio State Finance Committee	Testimony of: Dr. Doug Smith, Medical Director/CCO County of Summit ADM Board	http://search-prod.lis.state.oh.us/cm_pub_api/api/unwrap/chamb er/132nd ga/ready for publication/committee doc s/cmte s finance 1/testimony/cmte s finance 1 2 017-06-07-1000 538/dougsmithhb49t60717.pdf
Centers for Disease Control	Guidelines for Prescribing Opioids for Chronic Pain - Pocket Guide: Tapering Opioids for Chronic Pain	Centers for Disease Control
David Gilchrist	Weaning Off Opiates	https://masspaininitiative.org/files/DGilchrist MassP Spring2017.pdf
Raj Gupta	Find Local Treatment	The Ohio State University Medical Center For the Ohio State Medical Center, Franklin County
Summit County Public Health	Project Narrative - Summit County Public Health Community Medication Assisted Treatment Program	
	Rachel N. Lipari, Struther L. Can Horn, Arthur Hughes and Matthew Williams Summit County Opiate Task Force Summit County Public Health Ohio Department of Higher Education Substance Abuse and Mental Health Services Administration (SAMHSA) Shawn A. Ryan Harvard Kennedy School, John F. Kennedy School of Government Ohio State Finance Committee Centers for Disease Control David Gilchrist Raj Gupta	and opioid addiction in the United States: Insights and challenges Rachel N. Lipari, Struther L. Can Horn, Arthur Hughes and Matthew Williams Summit County Opiate Task Force Summit County Opiate Task Force Meeting Prescription Pain Relievers Summit County Public Health Summit County Public Health Strategic Plan: 2017-2019 (Revised Jan. 2018) Ohio Department of Higher Education Substance Abuse and Mental Health Services Administration (SAMHSA) Medications For Opioid Use Disorder for Healthcare and Addiction Professionals, Policymakers, Patients and Families Shawn A. Ryan The Science of Addiction: Overview of Development and Treatment Harvard Kennedy School, John F. Kennedy School of Government Ohio State Finance Committee Testimony of: Dr. Doug Smith, Medical Director/CCO County of Summit ADM Board Centers for Disease Control Guidelines for Prescribing Opioids for Chronic Pain Pocket Guide: Tapering Opioids for Chronic Pain David Gilchrist Weaning Off Opiates Raj Gupta Frind Local Treatment Summit County Public Health Project Narrative - Summit County Public Health

2018	Summit County Public Health	Summit County Application for Federal Assistance	SUMMIT_001923700
8/1/2018	Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER)	Opioid Use Disorder: Endpoints for Demonstrating Effectiveness of Drugs for Medication-Assisted Treatment Guidance for Industry	Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER)
2017	National Academies of Sciences, Engineering, and Medicine	Pain Management and the Opioid Epidemic: Balancing Societal and Individual Benefits and Risks of Prescription Opioid Use	National Academies Press. https://doi.org/10.17226/24781
	Ohio Development Services Agency	Population Projections: County Totals	https://development.ohio.gov/files/research/P6090.pdf
2017	U.S. Department of Health and Human Services	National Survey of Substance Abuse Treatment Services (N-SSATS): 2017 Data on Substance Abuse Treatment Facilities	Substance Abuse and Mental Health Services Administration
3/24/2017	Michele Worobiec	Policy, Chapter 5: Court-Based Responses to the Opioid Crisis; Specialized Dockets Supreme Court of Ohio Columbus, Ohio	https://www.ohiobar.org/globalassets/advocacy/opi ates-resource-page/5-worobiec.pdf
9/2018	Community Action Akron Summit	Combatting the Opioid Epidemic in Summit County, OH: Pathways HUB Community Action	https://communityactionpartnership.com/wp- content/uploads/2018/09/The-Opioid-Crisis-and- Community-Actions-Response Akron.pdf
1/11/2018	Cuyahoga County Medical Examiner's Office	Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County: 2018 December Update	http://medicalexaminer.cuyahogacounty.us/pdf_medicalexaminer/en-US/HeroinFentanylReports/011119 HeroinFentanylReport.pdf
3/6/2019	Cuyahoga County Medical Examiner's Office	Cuyahoga County Medical Examiner's Office - Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County 2019: February Update	http://medicalexaminer.cuyahogacounty.us/pdf medicalexaminer/en- US/HeroinFentanylReports/CCMEOFeb2019HeroinFentanylCocaine.pdf
2/1/2019	Cuyahoga County Medical Examiner's Office	Cuyahoga County Medical Examiner's Office - Heroin/Fentanyl/Cocaine Related Deaths in Cuyahoga County 2019 Draft January Update	http://medicalexaminer.cuyahogacounty.us/pdf medicalexaminer/en-US/HeroinFentanylReports/020119-HeroinFentanylReport.pdf
3/9/2019	Roger E. Backhouse and Jeff Biddle	The Concept of Applied Economics: A History of Ambiguity and Multiple Meanings	https://read.dukeupress.edu/hope/article-pdf/32/Suppl 1/1/427135/01-Biddlebackhouse.pdf

11/29/2018	Summit County	Alcohol, Drug Addiction & Mental Health Services Board,	SUMMIT_002053751
		Report on Opiate Epidemic Impact	
8/14/2018		Deposition Transcript of Donna Skoda	
11/28/2018		Deposition Transcript of Shane Barker	
11/15/2017	Public Children Services Association	Best Interests for Abused and Neglected Children:	http://www.pcsao.org/pdf/advocacy/ReasonableEffo
	of Ohio	Working Toward Reunification During the Opioid Crisis	rtsWhitePaperNov2017.pdf
2016	Public Children Services Association of Ohio	Ohio's Opiate Epidemic and Child Protection: 2016	SUMMIT_000085306
2015-2016	Public Children Services Association of Ohio	PCSAO Factbook, 12th Edition 2015-2016	SUMMIT_001874511
2016-2017	Public Children Services Association of Ohio	PCSAO Factbook, 13th Edition 2016-2017	SUMMIT_001874721
2016-2017	Public Children Services Association of Ohio	PCSAO Factbook, 13th Edition 2016-2017: Summit County	SUMMIT_001874719
12/2018	Public Children Services Association of Ohio	The Opioid Epidemic's Impact on Children Services in Ohio	SUMMIT_000115686
9/2016	Public Children Services Association of Ohio	The Opioid Epidemic's Impact on Children Services in Ohio	SUMMIT_000105844
1/17/2019	Network of Care	Alcohol, Drug Addiction & Mental Health Services Board,	http://summit.oh.networkofcare.org/mh/services/su
		SUD Services	bcategory.aspx?tax=RX-8450.1150
6/25/2018	Summit County ADM Board	Summit County Opioid Task Force: Quarterly Stakeholders Meeting	SUMMIT_001472861
6/20/2018		Summit County and City of Akron, Ohio Plaintiff First Amended Responses and Objections to Distributor Defendants' First Set of Interrogatories	
2014	Summit County Children Services	Summit County Children Services, 2014 Annual Report: Finding Forever Families	SUMMIT_000003930
2015	Summit County Children Services	2015 Annual Report: Bring Dads into the Picture	SUMMIT_000003942
2016	Summit County Children Services	2016 Annual Report: The Challenge of Protecting Children During the Opioid Epidemic	SUMMIT_000003954
2017	Summit County Children Services	2017 Annual Report: Safety, Permanency, Well-Being. That's what we do every day	SUMMIT_002052855

12/27/2018	Summit County Opiate & Addiction	2018 Highlights	SUMMIT_002053857
	Task Force		
12/27/2018	Summit County Opiate & Addiction	2019 Meeting Calendar	SUMMIT_002053885
	Task Force		
12/17/2018	Summit County Opiate & Addiction	Public Quarterly Meeting Agenda	
	Task Force		
12/17/2018	Summit County Opiate & Addiction	Public Quarterly Meeting: 4th Quarter – Year End	SUMMIT_002053822
	Task Force		
2018	Summit County Public Health	Population Health Vital Statistics Brief: Vol. 3: Drug	SUMMIT_000027084
		Overdoses, Apr. 1 – Apr. 30, 2018	
10/2017	Mark Rembert et al.	Taking Measure of Ohio's Opioid Crisis	C. William Swank Program in Rural-Urban Policy
2016	Summit County Public Health	Population Health Vital Statistics Brief: Vol. 3: Drug	SUMMIT_000037338
2016	Summit County Public Health	Overdoses, Jan 1 – Nov 30, 2016	301VIIVI1_000037338
2017	Summit County Public Health	Population Health Vital Statistics Brief: Vol. 3: Drug	SCCUD 0000010E1
2017	Summit County Public Health		SCGHD_000001051
	Companit County	Overdoses, Jan 1 – Nov 30, 2017	CLINANAIT 000037445
	Summit County	Critical Intervention Points for Change: Summit County	SUMMIT_000027115
6/25/2018	Summit County	Historical Revenues and Expenditures: Alcohol, Drug &	SUMMIT_000111606
		Mental Health	
6/25/2018	Summit County	Historical Revenues and Expenditures: Common Pleas	SUMMIT_000111607
6/25/2018	Summit County	Historical Revenues and Expenditures: Children Services	SUMMIT 000111608
0,23,2010	Summe county	Board	
6/25/2018	Summit County	Historical Revenues and Expenditures: Executive	SUMMIT 000111609
6/25/2018	Summit County	Historical Revenues and Expenditures: Job and Family	SUMMIT_000111610
0, 23, 2010	January County	Services	
6/25/2018	Summit County	Historical Revenues and Expenditures: Medical Examiner	SUMMIT 000111611
0,23,2010	Jannine County	Lab Fund	35014114111_5500111511
6/25/2018	Summit County	Historical Revenues and Expenditures: Medical Examiner	SUMMIT_000111612
6/25/2019	Summit County	Historical Devenues and Evnanditures, Presecutor	SUMMIT 000111612
6/25/2018	Summit County	Historical Revenues and Expenditures: Prosecutor	SUMMIT_000111613
6/25/2018	Summit County	Historical Revenues and Expenditures: Sheriff	SUMMIT_000111614
6/25/2018	Summit County	Historical Revenues and Expenditures: Veteran's Service	SUMMIT_000111615
		Commission	

3/20/2018	Summit County	Sequential Intercept Mapping and Action Planning for Opioid Epidemic Response	SUMMIT_000349556		
2017	Waite, K., Deeken, A., Perch, S., & Kohler, L. J	Carfentanil and Current Opioid Trends in Summit County, Ohio	Academic Forensic Pathology, 7(4), 632–639, SUMMIT 000031143		
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12/19/1996	Antonnette Graham, Norman	Miracle Village: A Recovery Community for Addicted	Journal of Substance Abuse Treatment, Vol. 14, No.3		
12, 13, 1330	Graham, et al.	Women and Their Children in Public Housing	pp.275-284, 1997 (accessed at		
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2017	Cuyahoga County Sherriff's Dept.	Cuyahoga County Corrections Center (CCCC) End of Year Report, 2017	CUYAH_000097408		
2018		Calendar Year 2018 Funding Recommendations by Provider,	CUYAH_001350090		
5/9/2017	Cuyahoga County Medical Examiner's Office	Cost of Heroin/Fentanyl Crisis, Fiscal Impacts to CCMEO Operations Update	CUYAH_001629584		
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	Collaborative	Protocol	mc.org/files/NAS/OPQC%20Recommended%20NAS%		
			20Protocol%20Changes%202017.pdf		
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2018	Cuyahoga County ADAMHS Board	Provider Network Guide 2018	http://adamhscc.org/pdf_adamhscc/en-		
			US/PosterChart2019%20WEB%20FINAL.PDF		
2017	Summit County	SCCS 2017 Budget	SUMMIT_001128330		
2018	Summit County	SCCS 2018 Budget	SUMMIT_000990286		
2017	Summit County	2017 Summit Medical Examiner Annual Report	SUMMIT_000022439		
	Summit County	Cost Narrative	SUMMIT_000028305		
2017	Summit County	2017 ADM Budget Review	SUMMIT_000019668		
	City of Akron	Akron Opiate Incidents.xlsx	AKRON_000004036		
	Cuyahoga County Sheriff's Dept.	Jail.xls	CUYAH_012341077		
2006-2017	Cuyahoga County	CCMEO 2006-2017 overdose data.xlsx	CUYAH_000099975		
	Cuyahoga County	FTEs by Division.xls	CUYAH_001714366		

	Cuyahoga County	Copy of payroll agency numbers2.xlsx	CUYAH_002426281
2013	Cuyahoga County	EE 2013 - 6 agencies.xlsx	CUYAH_002426282
2014	Cuyahoga County	EE 2014 - 6 agencies.xlsx	CUYAH_002426283
2015	Cuyahoga County	EE 2015 - 6 agencies.xlsx	CUYAH_002426284
2016	Cuyahoga County	EE 2016 - 6 agencies.xlsx	CUYAH_002426285
2017	Cuyahoga County	EE 2017 - 6 agencies.xlsx	CUYAH_002426286
	Cuyahoga County	pub11.xlsx	CUYAH_002426287
	Cuyahoga County	pub12.xlsx	CUYAH_002426288
2006-2017	Cuyahoga County	Total Expenditures - 2006-2017 - by subobject.xls	CUYAH_000018178
	City of Cleveland	Purchases of Naloxone and Mucosal Atomization	CLEVE_001627553
	City of Cleveland	Opioid Overdose Chart	CLEVE_000010988
2016-2018	City of Cleveland	Narcan Administered Summary 2016-May 16 2018.docx	CLEVE_000248973
2018	City of Cleveland	2018 Budget Book	CLEVE_000010463
11/13/2018		Deposition Transcript of C. Weiskittel	
11/20/2018		Deposition Transcript of G. Gingell	
9/2/2016	U.S. DOD, Office of the Secretary	32 CFR Part 199. TRICARE; Mental Health and Substance	Federal Register, Vol. 81, No. 171, 61068-61098
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